ANNUAL COMPREHENSIVE FINANCIAL REPORT


TULSA COUNTY, OKLAHOMA
FOR THE YEAR ENDED JUNE 30, 2022

# Tulsa County, OKlahoma 

 ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2022Tulsa County Administration Building 218 West $6^{\text {th }}$ Street<br>Tulsa, Oklahoma 74119-1004<br>Phone: (918) 596-5850

Prepared by: Michael Willis Tulsa County Clerk

# TULSA COUNTY, OKLAHOMA <br> Annual Comprehensive Financial Report <br> For the Year Ended June 30, 2022 

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## INTRODUCTION SECTION



TULSA COUNTY, OKLAHOMA FOR THE YEAR ENDED JUNE 30, 2022

MICHAEL WILLIS Tulsa County Clerk
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January 8, 2024

## Tulsa County Budget Board and Citizens of Tulsa County:

The letter of transmittal contains the following four sections: Formal Transmittal of the Annual Comprehensive Financial Report, Profile of Tulsa County, Oklahoma, Information Useful in Assessing Tulsa County's Economic Condition, and Awards and Acknowledgements.

## Formal Transmittal of the Annual Comprehensive Financial Report

The Annual Comprehensive Financial Report (ACFR) of Tulsa County for the fiscal year ended June 30, 2022 is comprised of three main sections:

- The Introductory Section
- The Financial Section
- The Statistical Section

The accuracy, completeness, and fairness of the information presented in each of these three sections are the responsibility of Tulsa County. The material is reported in compliance with Generally Accepted Accounting Principles (GAAP) and is accurate in all material aspects to the best of our knowledge.

Management Discussion and Analysis
Please review the Management Discussion and Analysis (MD\&A) located in the Financial Section of this report, in conjunction with the transmittal letter and the basic financial statements, including the notes. The purpose of the MD\&A is to present the financial highlights and to demonstrate whether the financial condition of Tulsa County improved or deteriorated during the past year.

## Profile of Tulsa County, Oklahoma

Tulsa County, as well as its political offices, were established under Article 17 of the Oklahoma Constitution and were ratified on July 16,1907 . The County is located in the northeast portion of Oklahoma and has an elevation of 700 feet above sea level with a total area covering about 570 square miles. The City of Tulsa serves as the county seat as well as being the second largest city in Oklahoma. The County is divided into three districts and one County Commissioner is elected to represent each. All other county officials are elected on a county-wide basis. The other elected officials are the County Assessor, the County Clerk, the County Court Clerk, the County Sheriff, and the County Treasurer.

The Board of County Commissioners (BOCC) meets weekly on the first floor of the Tulsa County Administration Building. The commissioners act as the principal administrators for the county government with specific duties established in state law. They supervise construction and maintenance of county roads and bridges. The commissioners also purchase or sell county land, assets, and operating supplies. Their administrative duties also include entering into agreements on behalf of the county government, approving payroll and maintaining county buildings and facilities.

The County Assessor is responsible for assessing all taxable real and personal property located within the county for taxation purposes. The Oklahoma Tax Commission determines the values of public service properties. Local control over the valuation of real and personal property by the Assessor is beneficial for local citizens. Provisions have been made in the law that allows citizens to discuss assessments or changes in assessments of their property with local officials in person. At no other level do citizens have as much say about their legal obligation to pay taxes as they do at the county level.

The County Clerk acts as registrar of deeds and is the official record keeper for the County, recording all appropriations and expenditures for each county office or department. The Clerk prepares the Annual Comprehensive Financial Report. In addition, the Clerk processes the payroll and accounts payable for all County offices and departments.

The County Court Clerk acts as the custodian of all files and records of the District Court of the State of Oklahoma. The Court Clerk maintains the law library. Many licenses, including marriage licenses and passports, are issued by the Court Clerk's office.

The County Sheriff is the chief law officer responsible for preserving the peace and protecting life and property in the county. The Sheriff operates the David L. Moss Criminal Justice Center. The Sheriff's office provides courthouse and courtroom security, including court guards while court is in session, and inmate transport to and from District Court. The Sheriff is also responsible for serving the civil process and the execution of writs, which includes processing foreclosures and serving protective orders.

The County Treasurer is the chief financial officer for the county and administers all County monies. The Treasurer receives the annual tax roll, prepares the ad valorem tax statements, and mails the statements to the property owners. The Treasurer also acts as a collecting agent for much of the revenue for schools and cities located in the county. The Treasurer receives, deposits, and maintains records for all county monies.

In 1981, a County Budget Board was created with the adoption of the "County Budget Act." The Budget Board was created to establish uniform and sound budgeting practices and control procedures. The Budget Board is comprised of eight elected county officials. The Budget Board meets monthly on the first floor of the Tulsa County Administration Building. A more detailed explanation of the budget process and the funds affected is included in the notes to the financial statements.

## Services

The Tulsa County Elected Officials believe in the concept that government at the local level is more responsive to the needs of its citizens. County government was designed to provide certain services to all citizens of the county whether they live in an incorporated city or a rural area. These services include maintenance of county roads and bridges, law enforcement protection, and the provision of rural water and fire protection services in cooperation with local public authorities and municipalities. The following services are provided through an array of legally separate entities:

| Entity | Service | How presented |
| :--- | :--- | :--- |
| Employees' Retirement System of <br> Tulsa County | Retirement benefits | Blended Fiduciary Fund |
| Drainage District \#12 | Public safety | Blended C.U. - <br> Nonmajor Governmental <br> Fund |
| Tulsa City/County <br> Health Department | Health care | Discretely Presented <br> C.U. |
| Tulsa County <br> Public Facilities Authority | Fair and trade shows | Blended C.U.- Major <br> Fund |
| Tulsa County <br> Home Finance Authority | Provide housing <br> opportunities | Discretely Presented <br> C.U. |
| Tulsa County Industrial Authority | Economic development | Blended C.U.- Major <br> Fund |
| Tulsa County <br> Criminal Justice Authority | Law enforcement | Discretely Presented <br> C.U. |
| Tulsa County Juvenile Justice <br> Trust Authority | Juvenile programs | Discretely Presented <br> C.U. |

## Internal Control and Independent Audit

Tulsa County utilizes the Oklahoma Statutes as the basis for its internal control procedures. The basic framework provided by these laws is enhanced by additional procedures that are codified in the County's policies and procedures manual. A strong internal control system is necessary to provide reasonable, but not absolute assurance, that the County's assets are protected from theft, loss, or misuse. All federal funds are also protected by the internal control system. To ensure that the internal control procedures are implemented uniformly, the County establishes periodic meetings for all division bookkeepers. The expected benefits from any internal control system should exceed the costs of its implementation.

In accordance with Title 19, section 171 of the Oklahoma Statutes, the State Auditor and Inspector conducts an annual audit of all books and records of Tulsa County. The audit is required to be performed in accordance with Generally Accepted Auditing Standards, which are established by the Governmental Auditing Standards Board and Government Auditing Standards issued by the Comptroller General of the United States. The auditors also perform a single audit according to the provisions of the "Single Audit Act Amendments of 1996," and Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). The findings and recommendations as a
result of the audit, according to the Uniform Guidance, are reported under separate cover. In addition to the annual audit of Tulsa County, the State Auditor's Office also performs a thorough review of the County Treasurer's books and records. This review is unannounced and includes any tests and procedures that the auditors consider necessary in the present circumstances. The resulting report is issued and dated when the examination is complete.

## Budgetary Controls

Tulsa County prepares an annual budget for the General Fund, the Debt Service Fund, the Visual Inspection Fund, and the Juvenile Detention Fund. Budgetary comparison schedule for the General Fund is reported as Required Supplementary Information; the other budgets versus actual comparisons are presented as the Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual in the Supplemental Combining and Individual Fund Financial Statements and Schedules. All other governmental funds, proprietary funds, and fiduciary funds are not subject to budgeting requirements. These budgets are generally prepared on a cash basis for revenues and expenditures. The primary level of budgetary control is maintained by the Budget Board.

The Budget Board must approve transfers between primary categories at the object level (salaries, operating expenses, other charges, capital outlay, and debt service). Transfers between accounts within these categories may be approved on a departmental level. The County also utilizes an encumbrance system to enhance its system of budgetary control. Budgets are published in the local newspaper and are available to the public at the Tulsa County Administration Building, 218 West $6^{\text {th }}$ Street, Tulsa, Oklahoma 741 19 during normal business hours or from the Tulsa County website at www.tulsacounty.org.

## Information Useful in Assessing Tulsa County's Economic Condition

The information presented in the financial statements is perhaps best understood when the specific environment within which Tulsa County operates is considered.

## The Local Economy

Tulsa County is in the northeast portion of the State of Oklahoma. Tulsa County's 2021 census was 669,279 and is estimated to be approximately 672,858 in 2022 . Tulsa County has excellent access to other cities by air, land, water, and two central networks for broadband interconnectivity. The City of Tulsa is served equally well by railroad, motor freight, and bus transport. Qualities that attract new companies to Tulsa County are sound infrastructure, major highway access, a diverse work force, and major water access for bulk shipping. The Port of Catoosa is a premier inland port that makes bulk shipping to and from coastal ports accessible and economical. Other favorable Tulsa County attributes include six institutions of higher learning, nine major hospitals, a zoo, thirteen museums, a performing arts center, several parks, seven 18 -hole golf courses, an aquarium, and a major 19,199 seat multi-purpose arena. Tulsa County also has major sporting attractions at both the college and professional level. Sporting activities include football, horse racing, basketball, baseball, soccer, hockey, tennis, softball, and volleyball.

Tulsa County's major industries are aerospace manufacturing, aviation, health care, energy, machinery, electrical equipment manufacturing, transportation, distribution and logistics. Steady and slow job growth exists in Tulsa County, even with a leveling off in energy prices. Attracting
and retaining young professional and skilled workers are key to ensuring continued economic growth.

The Tulsa region has continued to gain national recognition for the efforts to attract remote workers. Tulsa Remote is a program of the George Kaiser Family Foundation. The program has brought over 600 people to the Tulsa area and is continuing those efforts for years to come.

Tulsa County and surrounding areas have become a hot spot for economic investment and tourism opportunities. In 2022, Tulsa hosted the 2022 PGA Championship Tournament at Southern Hills Country Club, welcoming more than 150 of the world's best golfers. The tournament drew in an estimated 45,000 fans which resulted in a spike in economic activity for the Tulsa area with an impact of $\$ 143.5$ million. In addition to the 2022 PGA Championship Tournament, USA BMX made Tulsa its new headquarters, moving from Gilbert, Arizona. The announcement was made in late 2019 and operations of the 2,000-seat Hardesty National Track Stadium, a headquarters building, an adjacent USA BMX Hall of Fame, and 300 space parking lot began in February of 2022. More than 100,000 visitors are expected within the first five years, which will generate an anticipated $\$ 11$ million in economic impact.

Tulsa is home to a thriving music scene from all corners of music genres. There is a diversity of music venues that hold concerts in Tulsa. The BOK Center, Tulsa's largest venue, hosted 37 concerts in 2022. Gracing the stage was Brooks \& Dunn, Jack White, Nelly, OneRepublic, and Michael Bublé, among others. The Cain's Ballroom, Tulsa's oldest dance hall, held 99 concerts including John Fullbright, Stoney Larue, Turnpike Troubadours, Gary Clark Jr., and Trevor Wallace. In addition to these larger venues, are The Tulsa Theater, The Vanguard, The Colony, and The Shrine. These venues accommodate local musicians and aid in the unique music culture of Tulsa, Oklahoma.

In 2021 and 2022, the County received $\$ 126$ million through the American Rescue Plan. The top priorities for the use of these funds include response to COVID-19, support economic recovery and development, generate equity in underserved populations and communities, and to build infrastructure. Northeast Oklahoma will continue to build momentum for economic recovery during this challenging period caused by the pandemic. The County also received $\$ 12$ million in Emergency Rental Assistance. This program has helped approximately 1,300 families stay in their homes through rental and utility assistance.

## Financial Policies

Tulsa County's financial policies are established to comply with the statements and pronouncements issued by the Governmental Accounting Standards Board (GASB). The financial statements are presented in conformity with accounting principles generally accepted in the United States of America as applied to government units. There were no new financial policies implemented in fiscal year 2022.

## Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Tulsa County for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2021. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized
annual comprehensive financial report. A Certificate of Achievement is valid for a period of one year only. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

I want to extend appreciation to the employees of the Tulsa County Clerk's Office for their support and effort in preparing this report. Special thanks go to Chief Deputy Tom Ellis, CPA, Financial Services Director Jennifer Pottorf, CPA, and her staff Michele O'Brien, Jessica Price, Suraphar Yeary, and Joe Shaddox, as well as Accounting Director Toni Kizer and Budget Director Miyuki Dwyer. Additional thanks go to Marcy Twyman, CPA and Kyle Sides, CPA, CFE with Crawford and Associates. Finally, I want to thank Cindy Byrd, State Auditor and Inspector and her Tulsa District office staff.

Respectfully Submitted,


Michael Willis, Tulsa County Clerk
Secretary, Tulsa County Budget Board


* District Court Judges and District Attorney elected by citizens. Others are appointed. ** Membership includes all elected County Officials. *** One member appointed by the Board of County Commissioners, one member appointed by the Oklahoma Tax Commission, and one member appointed by the District Judge or a majority of the District Judges in all judicial districts where more than one District Judge is elected.


## Tulsa County, Oklahoma

## ELECTED OFFICIALS

Commissioner District 1


Stan Sallee

Commissioner District 2


Karen Keith

Interim Commissioner District 3


Vicki Adams

Treasurer


John Fothergill

County Clerk


Michael Willis

District Attorney


Steve Kunzweiler

Assessor


John Wright

Sheriff


Vic Regalado

Court Clerk


Don Newberry

## TULSA COUNTY DEPARTMENT DIRECTORS

## County Commissioners

Administrative Services.....................................................................................Gary Fisher
Building Operations .Ronny Walker
Court Services..............................................................................................Sherri Carrier
Engineering and Highways.............................................................................Alex Mills
Human Resources.........................................................................................Kathy Burrows
Information Technology..............................................................................Dan Pease

Parks.........................................................................................................Vincent Trinidad
Social Services.................................................................................................Charles Wall

## Budget Board

Procurement.......................................................................................................Matney Ellis

Other Departments

| County Election Board. | .Gwen Freeman |
| :---: | :---: |
| County Extension Agent. | Janis Dawson |
| Drainage District Number 12. | ..M. Todd Kilpatrick |
| Juvenile Bureau.. | ...Anthony Taylor |

Government Finance Officers Association

# Certificate of <br> Achievement for Excellence in Financial Reporting 

Presented to

# Tulsa County <br> Oklahoma 

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended
June 30, 2021

Chustopher P. Movill
Executive Director/CEO

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## FINANCIAL SECTION



TULSA COUNTY, OKLAHOMA
FOR THE YEAR ENDED JUNE 30, 2022

## Independent Auditor's Report

## TO THE OFFICERS OF TULSA COUNTY, OKLAHOMA

## Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Tulsa County, Oklahoma, (the County) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of:

- Tulsa County Industrial Authority, which represent approximately 10 percent and 7 percent, respectively, of the assets and revenues of the governmental activities; 100 percent of the assets and revenues of the Industrial Authority Special Revenue governmental fund, the Industrial Authority Capital Projects governmental fund, and the Industrial Authority Debt Service governmental fund; and 2.28 percent and 0.46 percent, respectively, of the assets and revenues of the Other Governmental Funds;
- Tulsa County Public Facilities Authority, which represent 100 percent of the business-type activities as well as 100 percent of the proprietary fund statements;
- Tulsa County Criminal Justice Authority, the Tulsa City/County Health Department, the Tulsa County Home Finance Authority, and the Tulsa County Juvenile Justice Trust Authority, which represent 100 percent of the discretely presented component units; and
- Tulsa County Employees' Retirement System, which represent 70 percent of the assets in the fiduciary funds and -3 percent of the total additions reported in the statement of changes in the fiduciary net position.

Those statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the above-mentioned entities, are based solely on the reports of the other auditors.

## Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions.

Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made be a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedule - General Fund, Schedule of Changes in the County's Net Pension Liability and Related Ratios, Schedule of County Contributions - Pension Trust Fund, Schedule of Changes in Total OPEB Liability and Related Ratios, and Notes to Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combing and individual fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statementsSuch information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit and the report of the other auditors, the combining and individual fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based
on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated January 8, 2024 on our consideration of Tulsa County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Tulsa County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Tulsa County's internal control over financial reporting and compliance.


CINDY BYRD, CPA
OKLAHOMA STATE AUDITOR \& INSPECTOR
January 8, 2024

## Management's Discussion and Analysis (MD\&A)

## Management's Discussion and Analysis

This section of Tulsa County's annual financial report presents our discussion and analysis of the County's financial performance during the fiscal years ended June 30, 2022 and 2021. Please read the Management's Discussion and Analysis (MD\&A) in conjunction with the transmittal letter located in the introductory section of this report and the County's basic financial statements, which follow this section.

## Financial Highlights

- The total net position at the end of fiscal years 2022 and 2021 for governmental activities was $\$ 349.6$ million and $\$ 299.4$ million, respectively. Approximately $\$ 3.1$ million was spent during fiscal year 2022 on Vision 2025 capital improvements.
- The total net position for business-type activities were $\$ 95.7$ million and $\$ 90.3$ million, at the calendar years ended December 31, 2021 and December 31, 2020, respectively.
- The total net position for component units was $\$ 78.1$ million and $\$ 79.2$ million, at the fiscal years ended June 30, 2022 and 2021, respectively. The component units' Change in Net Position overall decreased by $\$ 1.1$ million, as the Criminal Justice Authority had a $\$ 2.4$ million decrease in net position, the City County Health Department had a $\$ 1.5$ million increase in net position, the Home Finance Authority had a $\$ 24$ thousand decrease in net position, and the Tulsa County Juvenile Justice Trust Authority had a $\$ 180$ thousand decrease in net position.
- Current ad valorem tax collections increased $\$ 2.5$ million for fiscal year 2022 as taxes levied in 2022 increased $\$ 3.3$ million.
- The amount of the outstanding conduit debt obligations of the Tulsa County Industrial Authority as of June 30, 2022 and 2021 was $\$ 533.1$ million and $\$ 528.5$ million, respectively.


## Overview of the Financial Statements

The financial section of this report consists of several different parts: management's discussion and analysis (this section), the independent auditor's report, the basic financial statements, required supplementary information, and supplemental combining and individual fund financial statements and supporting schedules.

- The independent auditor's report on the basic financial statements as presented by management.
- The first two statements are government-wide financial statements that provide both long-term and short-term information about the County's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of County government, reporting the County's operations in more detail than the government-wide statements.
- The governmental funds statements explain how general government services like public safety were financed in the short term as well as what remains for future spending.
- Proprietary funds statements offer short and long-term financial information about the activities the government operates like businesses, such as the Tulsa County Public Facilities Authority.
- Fiduciary funds statements provide information about the financial relationships - like the retirement system for the County's employees - in which the County acts solely as a trustee or agent for the benefit of others, to whom the resources belong.
- Notes to the financial statements explain some of the information in the financial statements and provide more detailed data.
- Required supplementary information further explains and supports the information in the financial statements.
- Combining and individual fund financial statements and supporting schedules provide additional details about the nonmajor governmental funds and include additional budgetary comparison schedules.


## Government-wide Statements

The government-wide statements report information about Tulsa County as a whole, using accounting methods similar to those used by private-sector companies. The accrual basis of accounting and the economic resource measurement focus is used. Under this basis of accounting and measurement focus all assets and liabilities, both financial and capital, and short and long-term, are reported. All revenues and expenses are reported during the year, regardless of when cash is received or paid. The statement of net position includes all the government's assets, deferred outflows, deferred inflows, and liabilities. All the current year's revenues and expenses are accounted for in the statement of activities.

The two government-wide statements report the County's net position and how it has changed. Net position, the difference between the County's assets and liabilities, are one way to measure the County's financial health, or financial position.

- Over time, increases or decreases in the County's net position is an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the County one needs to consider additional nonfinancial factors such as changes in the County's property tax base and the condition of the County's roads and highways.

The government-wide statements of the County are divided into three categories:

- Governmental activities - Most of the County's basic services are included here, such as public safety, culture and recreation, roads and highways, and general government. Sales and ad valorem taxes, charge for services, and state and federal grants finance most of these activities. Tulsa County Industrial Authority is also included here.
- Business-type activities - The County charges fees to customers to help it cover the costs of certain services it provides. The Tulsa County Public Facilities Authority is reported as a business-type activity.
- Discretely presented component units - The County includes four other entities in its report: the Tulsa County Criminal Justice Authority, the Tulsa City/County Health Department, the Tulsa County Juvenile Justice Trust Authority, and the Tulsa County Home Finance Authority. Although legally separate, these "component units" are important because it would be misleading or incomplete to exclude them from the County's financial report.


## Fund Financial Statements

The fund financial statements provide more detailed information about Tulsa County's most significant funds, not the County as a whole. Funds are grouping of related accounts that the County uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are restricted by state statutes and by bond covenants.
- The Budget Board establishes other funds to control and manage money for particular purposes (like the Sales Tax Fund) or to show that it is properly using certain revenue sources (like the Visual Inspection Fund).

The County has three kinds of funds:

- Governmental funds - Most of the County's basic services are included in governmental funds, which focus on (1) how cash and other current financial resources can be readily converted to cash and used to pay obligations and (2) the balances left at year-end that are available for spending. Governmental funds use the modified accrual basis of accounting and the current financial resource measurement focus. Under this basis of accounting and measurement focus, revenues are recognized when cash is received during or soon after the end of the year. Expenditures are recognized when goods or services have been received and payment is due during the year or soon thereafter. Consequently, the governmental funds statements provide a short-term view that helps you determine whether there are more or less financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds' statements, or on the subsequent page, that explains the relationship (or differences) between them.
- Proprietary funds - Services for which the County charges customers a fee is generally reported in proprietary funds. Proprietary funds use the same basis of accounting and the same measurement focus as the government-wide statements. Proprietary funds provide both long and short-term financial information. In fact, the County's Enterprise fund (one type of proprietary fund) is the same as its business-type activities, but provides more detail and additional information, such as cash flow.
- Fiduciary funds - The County is the trustee, or fiduciary, for its employees' pension plan. It is also responsible for other assets that can only be used by the trust beneficiaries. The County is responsible for distributing the assets reported in these funds to the intended beneficiary. Fiduciary funds use the same basis of accounting and the same measurement focus as the government-wide statements. All the County's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. We exclude these activities from the County's government-wide financial statements because the County cannot use these assets to finance its operations.


## Notes to the Financial Statements

The notes, which are an integral part of the financial statements, provide additional information that is essential to a full understanding of the data provided in the government-wide and individual fund financial statements. The notes to the financial statements follow the basic financial statements.

## Other Information

In addition to the basic financial statements and the accompanying notes, this report also presents certain required supplementary information (RSI) concerning the County's progress in funding its obligation to provide pension and other post-employment benefits to its employees and comparing actual with budgeted amounts for the General Fund. RSI follows the notes to the financial statements. The combining statements, which include nonmajor funds, for governmental funds and discretely presented component units, are presented immediately following the RSI.

## Financial Analysis of the County as a Whole

Our discussion and analysis of Tulsa County's financial performance provides an overview of the financial activities for the fiscal years ended June 30, 2022 and 2021.

## Statement of Net Position

The net position is an important indicator of an organization's ability to improve or maintain their financial position. Tulsa County's total net position as of June 30 , 2022 was $\$ 445.4$ million, which was $\$ 55.7$ million more than the fiscal year ended June 30, 2021. This increase was largely due to the revenue received of $\$ 63.3$ million in American Rescue Plan (ARP) Act funds being added to the unspent balance of ARP funding, which totaled $\$ 106.6$ million at fiscal year-end as a significant amount of related expenses had yet to be incurred.

Deferred outflows of resources for governmental activities decreased by $\$ 18.2$ million mainly due a decrease in the pension deferral that correlates with the decreased net pension liability in the current fiscal year. For the same pension-related reason, deferred outflows of resources for business-type activities decreased by $\$ 1.0$ million.

Current assets for business-type activities increased $\$ 6.3$ million due to an increase in cash and equivalents of $\$ 5.8$ million, an increase in accounts receivable of $\$ 429$ thousand, and an increase in prepaid and other expenses of $\$ 49$ thousand.

Current liabilities for business-type activities decreased $\$ 1.3$ million due to a decrease of $\$ 1.3$ million in accounts payable. Long-term liabilities for business-type activities decreased by $\$ 1.3$ million primarily due to a decrease of $\$ 1.1$ million in net pension liability, and a decrease of $\$ 102$ thousand in trust fund liabilities.

Deferred inflows of resources for governmental funds increased by $\$ 22.5$ million mainly due to an increase of $\$ 22.4$ million in the pension deferral that correlates with the decreased net pension liability and the related investments gains in the current fiscal year. An additional increase of $\$ 185$ thousand was due to the recording of leases.

The unrestricted net position of governmental activities increased $\$ 13.2$ million, due primarily to the increase in fund balance in the General Fund being greater than any increases in associated reductions on net position. The unrestricted net position of business-type activities increased by $\$ 7.5$ million, due primarily to the increase in current assets and the decrease in total liabilities which collectively resulted from increased revenues generated after the previous year was so negatively impacted by COVID-19.

|  | Governmental Activities |  |  |  | Business Type Activities |  |  |  | Total |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2022 |  | 2021 |  | 2022 |  | 2021 |  | 2022 |  | 2021 |
| Current assets | \$ | 320,584 |  | \$ 278,630 | \$ | 12,791 | \$ | 6,517 |  | \$ 333,375 |  | \$ 285,147 |
| Capital assets |  | 227,556 |  | 221,325 |  | 86,318 |  | 89,008 |  | 313,874 |  | 310,333 |
| Other non-current assets |  | 7,532 |  | 7,863 |  | 2,156 |  | 1,681 |  | 9,688 |  | 9,544 |
| Total assets |  | 555,672 |  | 507,818 |  | 101,265 |  | 97,206 |  | 656,937 |  | 605,024 |
| Deferred outflows of resources |  | 44,555 |  | 62,786 |  | 1,119 |  | 2,154 |  | 45,674 |  | 64,940 |
| Total assets and deferred outflows of resources |  | 600,227 |  | 570,604 |  | 102,384 |  | 99,360 |  | 702,611 |  | 669,964 |
| Current liabilities |  | 31,488 |  | 31,953 |  | 1,776 |  | 3,124 |  | 33,264 |  | 35,077 |
| Long-term liabilities |  | 195,998 |  | 238,700 |  | 3,790 |  | 5,093 |  | 199,788 |  | 243,793 |
| Total liabilities |  | 227,486 |  | 270,653 |  | 5,566 |  | 8,217 |  | 233,052 |  | 278,870 |
| Deferred inflows of resources |  | 23,121 |  | 580 |  | 1,087 |  | 844 |  | 24,208 |  | 1,424 |
| Net Position |  |  |  |  |  |  |  |  |  |  |  |  |
| Net investment in capital assets |  | 175,019 |  | 164,243 |  | 85,815 |  | 88,454 |  | 260,834 |  | 252,697 |
| Restricted |  | 200,099 |  | 173,808 |  | 1,757 |  | 1,181 |  | 201,856 |  | 174,989 |
| Unrestricted |  | $(25,498)$ |  | $(38,680)$ |  | 8,159 |  | 665 |  | $(17,339)$ |  | $(38,015)$ |
| Total net position | \$ | 349,620 | \$ | 299,371 | \$ | 95,731 | \$ | 90,300 | \$ | 445,351 | \$ | 389,671 |

*Note: Prior year totals do not reflect restatement (See Note H.)
Business-Type Activities operate on a calendar year

## Statement of Activities

Tulsa County's total revenues amounted to $\$ 305.8$ million and $\$ 294.6$ million during the fiscal years ended June 30, 2022 and 2021, respectively. For the year ending June 30, 2022, ad valorem and other taxes make up approximately $\$ 94.3$ million or $30.8 \%$, charges for services approximately $\$ 43.4$ million or $14.2 \%$, sales tax $\$ 49.8$ million or $16.3 \%$, and operating grants and contributions $\$ 100.6$ million or $33 \%$. The operating grants and contributions amount included $\$ 63.3$ million in ARP Act funds. For the year ending June 30, 2021, ad valorem and other taxes make up $\$ 94.4$ million or $32 \%$, charges for services approximately $\$ 32.7$ million or $11.1 \%$, sales tax $\$ 44$ million or $14.9 \%$, and operating grants and contributions $\$ 105.4$ million or $35.8 \%$. The operating grants and contributions amount included $\$ 63.3$ million in ARP Act funds and $\$ 12.3$ million in ERA programs.

The County's total expenses amounted to $\$ 251.2$ million and $\$ 318.3$ million during the fiscal years ended June 30, 2022 and 2021, respectively. Of the total expenses for the fiscal year ended June 30, 2022, general government makes up $\$ 102.8$ million or $40.9 \%$, Public Facilities Authority makes up $\$ 30.3$ million or $12.1 \%$, and public safety expenses including the expenses to operate the jail totaled $\$ 69.1$ million or $27.5 \%$. Of the total expenses for the fiscal year ended June 30, 2021, general government makes up $\$ 180.9$ million or $56.8 \%$, Public Facilities Authority makes up $\$ 23.5$ million or $7.4 \%$, and public safety expenses including the expenses to operate the jail totaled $\$ 63.7$ million or $20 \%$.

The governmental activities miscellaneous revenue decreased by $\$ 3.9$ million or $40.6 \%$, which appeared to be the case for several funds, both major and non-major during the fiscal year. The largest contributors to this change were a $\$ 1.5$ million decrease from the General Fund, a $\$ 363$ thousand decrease from the Risk

Management Fund, and a combined $\$ 1.4$ million of decreases from the Other Special Revenue Funds. The business-type activities charges for services increased by $\$ 11.2$ million or $73.7 \%$ primarily due to fair revenue that was not recognized similarly in the previous calendar year due to the impacts of COVID-19. The business-type activities capital grants and contributions increased by $\$ 2.5$ million or $939.7 \%$ due to an increase in the contributions received from the City of Tulsa.

The governmental activities general government expense decreased $\$ 78.1$ million or $43.2 \%$ largely due to the lack of of CARES Act spending in the current fiscal year. Specifically, expenditures out of the Special Projects Fund totaled $\$ 34.1$ million in fiscal year 2022 versus $\$ 98$ million in 2021. Due to the amount of ARP Act funds still on-hand at this time, a substantial increase should consequently be reflected in general government expense in fiscal year 2023. The business-type activities expenses increased $\$ 6.8$ million or $28.9 \%$ due an increase in overall events at the fairgrounds as part of the recovery of the COVID-19 pandemic.

|  | Governmental Activities |  |  |  | Business-type Activities |  |  |  | Total |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2022 |  | 2021 |  | 2022 |  | 2021 |  | 2022 |  | 2021 |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |
| Program revenues: |  |  |  |  |  |  |  |  |  |  |  |  |
| Charges for services | \$ | 17,127 | \$ | 17,533 | \$ | 26,294 | \$ | 15,140 | \$ | 43,421 |  | \$ 32,673 |
| Operating grants and contributions |  | 100,596 |  | 105,354 |  | 305 |  | - |  | 100,901 |  | 105,354 |
| Capital grants and contributions |  | - |  | 25 |  | 2,724 |  | 262 |  | 2,724 |  | 287 |
| General revenues: |  |  |  |  |  |  |  |  |  |  |  |  |
| Sales tax |  | 49,784 |  | 44,034 |  | - |  | - |  | 49,784 |  | 44,034 |
| Ad valorem and other taxes |  | 94,336 |  | 94,398 |  | - |  | - |  | 94,336 |  | 94,398 |
| Use tax |  | 8,199 |  | 7,204 |  | - |  | - |  | 8,199 |  | 7,204 |
| Interest |  | 713 |  | 779 |  | - |  | 3 |  | 713 |  | 782 |
| Miscellaneous |  | 5,764 |  | 9,696 |  | - |  | 194 |  | 5,764 |  | 9,890 |
| Total revenues | \$ | 276,519 | \$ | 279,023 | \$ | 29,323 | \$ | 15,599 | \$ | 305,842 |  | \$ 294,622 |
| Expenses: |  |  |  |  |  |  |  |  |  |  |  |  |
| General government | \$ | 102,757 | \$ | 180,872 | \$ | - | \$ | - | , | 102,757 |  | \$ 180,872 |
| Public safety |  | 69,076 |  | 63,716 |  | - |  | - |  | 69,076 |  | 63,716 |
| Health and welfare |  | 14,458 |  | 15,448 |  | - |  | - |  | 14,458 |  | 15,448 |
| Culture and recreation |  | 9,791 |  | 9,643 |  | - |  | - |  | 9,791 |  | 9,643 |
| Education |  | 424 |  | 454 |  | - |  | - |  | 424 |  | 454 |
| Roads and highways |  | 18,629 |  | 18,954 |  | - |  | - |  | 18,629 |  | 18,954 |
| Vision 2025 expenses |  | 2,665 |  | 2,071 |  | - |  | - |  | 2,665 |  | 2,071 |
| Four-to-Fix II expense |  | 184 |  | 151 |  | - |  | - |  | 184 |  | 151 |
| Interest on long-term debt |  | 2,899 |  | 3,508 |  | - |  | - |  | 2,899 |  | 3,508 |
| Public Facilities Authority |  | - |  | - |  | 30,325 |  | 23,525 |  | 30,325 |  | 23,525 |
| Total Expenses | \$ | 220,883 | \$ | 294,817 | \$ | 30,325 | \$ | 23,525 | \$ | 251,208 |  | \$ 318,342 |
| Increase (decrease) in net position before transfers | \$ | 55,636 | \$ | $(15,794)$ | \$ | $(1,002)$ | \$ | $(7,926)$ | \$ | 54,634 |  | \$ $(23,720)$ |
| Transfers (see explanation for differences) |  | $(5,387)$ |  | $(3,240)$ |  | 6,434 |  | 3,231 |  | 1,047 |  | (9) |
| Change in net position |  | 50,249 |  | $(19,034)$ |  | 5,432 |  | $(4,695)$ |  | 55,681 |  | $(23,729)$ |
| Net position, beginning |  | 299,371 |  | 318,405 |  | 90,299 |  | 94,994 |  | 389,670 |  | 413,399 |
| Net position, ending | \$ | 349,620 | \$ | 299,371 | \$ | 95,731 | \$ | 90,299 | \$ | 445,351 |  | \$ 389,670 |

Business Type Activities operate on a calendar year.

## Revenues - Governmental Activities



## Governmental Activities

Of the total revenues of $\$ 276.5$ million and $\$ 279.0$ million for governmental activities during the fiscal year ended June 30, 2022 and 2021, respectively, operating grants and contributions make up $37 \%$ and $38 \%$, respectively, ad valorem and other taxes make up $34 \%$ and $34 \%$, respectively, and sales taxes make up $18 \%$ and $16 \%$, respectively. During fiscal year 2022, the levy on property taxes was $\$ 94.6$ million, a $\$ 3.3$ million increase over the previous year. During fiscal year 2021, the levy on property taxes was $\$ 91.3$ million, a $\$ 7.1$ million increase over the previous year. Ad valorem and other taxes collections during fiscal year 2022 decreased by $\$ 62$ thousand or $0.1 \%$. Ad valorem and other taxes collections during fiscal year 2021 increased by $\$ 10.7$ million or $12.8 \%$. Property tax collections during the most recent fiscal year were at $94.7 \%$ of the amount levied for the period. Historical patterns indicate that approximately $99 \%$ of the levy amount will be collected within 5 years after the year levied. The average percentage of the levy collected during the years 2013-2022 was $95.5 \%$ of the taxes levied. Property values in Tulsa County have risen
slightly over the past three fiscal years as reflected by the higher tax levies. Sales tax collections increased $\$ 5.8$ million for fiscal year ended June 30, 2022. Payments to the Criminal Justice Authority of $\$ 33.9$ million represent sales tax collections forwarded during the fiscal year ended June 30, 2022 for the Sheriff to operate the jail. The Sheriff has been operating the jail since July 1, 2005. Of the total expenses of \$220.9 million and $\$ 294.8$ million for governmental activities during fiscal years ended June 30, 2022 and 2021, respectively, general government makes up $48 \%$ and $62 \%$, respectively. Expenses for public safety, including the payments to the Criminal Justice Authority to operate the jail, were $\$ 69.1$ million and $\$ 63.7$ million during fiscal years ended June 30,2022 and 2021, respectively or $31 \%$ and $22 \%$ of total expenses in Governmental Activities. Other Tulsa County's expenses cover a range of services, including roads and highways, health and welfare, culture and recreation, and social and economic programs and they were fairly constant over the past two fiscal years except for those activities with significant variances explained above.

## Expenses - Governmental Activities



## Business-Type Activities

The Public Facilities Authority changed its fiscal year from July-June to January-December, effective July 1, 2008. The Authority's net position increased $\$ 5.4$ million for the year ended December 31, 2021. The Authority's net position as a percentage of total assets and deferred outflows was $93.5 \%$ at the end of December 31, 2021 and $90.9 \%$ at the end of December 31, 2020, resulting in an increase of $1.6 \%$. Total assets and deferred outflows increased $\$ 3.0$ million for the calendar year ended December 31, 2021 due to an increase in current and restricted assets of $\$ 6.7$ million, primarily due to an influx of cash, combined with a decrease in capital assets of $\$ 2.7$ million, primarily from a significant amount of disposals, and a decrease in deferred outflows. Total liabilities and deferred inflows decreased by $\$ 2.4$ million, due primarily to decreases in short-term accounts payable due from construction projects completed near the end of 2021, but not paid as of December 31, 2021.

Total revenues increased by approximately $\$ 16.6$ million for the calendar year ended December 31, 2021, largely due to fair revenue, and revenue from many other events, which were canceled in 2020 due to the COVID-19 pandemic. Total expenses were also increased by approximately $\$ 6.5$ million, largely for the same reason. Expenses directly related to the fair and other major events, include employee labor, catering and concessions and other miscellaneous costs, which were increased by $\$ 4.9$ million. Additional increased revenues were from contributions made by the City of Tulsa, Tulsa County, and FEMA, which increased by $\$ 6.0$ million for the year ended December 31, 2021.

## Financial Analysis of the County's Funds

## Major Funds

As Tulsa County completed fiscal year 2022, its governmental funds reported a combined fund balance of $\$ 294.3$ million, or $\$ 38$ million higher than the previous year. The fund balance of the Tulsa County Industrial Authority's (TCIA) Capital Project Fund decreased by $\$ 3.4$ million, and the fund balance of the TCIA Debt Service Fund increased by $\$ 50$ thousand. The $\$ 3.4$ million net decrease between the Capital Project Fund and Debt Service Fund is driven by approximately $\$ 2.7$ million of Vision 2025 project expenditures. TCIA's Special Revenue fund reported a decrease in fund balance of $\$ 3$ million for fiscal year 2022 due to capital outlay of $\$ 8.5$ million and debt service payments of $\$ 8.3$ million exceeding the total other financing sources (uses) from the County of $\$ 13.3$ million. The fund balance in the General fund increased by $\$ 16.7$ million during fiscal year 2022 due primarily to various revenue increases outpacing expenditure increases by a net balance of $\$ 8.9$ million. This was further aided by the net increase of $\$ 7.8$ million associated with transfers as part of total other financing sources (uses). For further details on the changes in the General Fund, please refer to the General Fund Budgetary Highlights Section on the following page. The County Highway fund had an increase in fund balance of $\$ 786$ thousand, mainly due to an increase in capital project expenditures that were less than increased revenues and transfers in from the primary government. The Sales Tax fund reported a $\$ 1.6$ million fund balance, which is primarily the use tax levied and collected on the $0.041 \%$ sales tax initiative for the construction and operation of the new juvenile justice detention center. The Tulsa County Board of County Commissioners committed by resolution in fiscal year 2018 for this use tax to be used by Tulsa County Juvenile Bureau. Typically, the fund serves as the collector and disburser of sales and use tax to the various authorities. The Special Projects fund had an increase in fund balances of $\$ 22.6$ million due primarily to the new ARP Act revenues received exceeding the use of grant expenditures. The impact resulted in $\$ 72.8$ received as part of intergovernmental revenue and $\$ 34.1$ million expensed for general government purposes. The County Contribution Fund had an increase of $\$ 3$ million in its fund balance as increased intergovernmental revenue and transfers in from
the primary government were able to outpace the related increased public safety-related expenditures.
The major initiatives of the Tulsa County Industrial Authority are Vision 2025, Juvenile Justice Courts and Detention Center, and 2016 Vision Tulsa County.

## 2016 Vision Tulsa County

2016 Vision Tulsa County projects commenced in fiscal year 2018 after being approved by voters in April of 2016. The following schedule shows expenditures to date, on a cash basis, for selected capital projects as of June 30, 2022. Percentage complete is based on spend versus budget.

| Capital Project | Expended this Fiscal Year |  | Total Expended Project-to-Date |  | Percentage Complete |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Ray Jordan Building Renovation | \$ | 2,420,233 | \$ | 2,816,890 | 82.1\% |
| Horsepen Creek Bridge on N. 137th E. |  | 2,203,583 |  | 2,556,354 | 97.6\% |
| Posey Creek Bridge on Harvard |  | 1,362,279 |  | 1,611,880 | 65.6\% |
| Tulsa HQ Improvements |  | 1,350,263 |  | 24,222,386 | 98.8\% |
| Chandler Park Project Area B |  | 387,003 |  | 860,762 | 86.1\% |
| Levee 13 Jenks Project |  | 115,463 |  | 139,945 | 70.0\% |
| 31st St. S. and 41 St. S. County Line |  | 95,077 |  | 1,745,710 | 84.8\% |

## Vision 2025

The following schedule depicts the status on a cash basis of selected major capital projects as of June 30, 2022 with the amount expended this fiscal year, the total expended project to date, as well as the percentage of completion as of June 30, 2022 as compared to the budget.

| Voter Proposition | Capital Project | Expended this Fiscal Year |  | Total Expended Project-to-Date |  | Percentage Completed |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Community Enrichment | Broken Arrow Creative Area | \$ | 1,400,326 | \$ | 2,573,226 | 99.0\% |
| Community Enrichment | Golden Driller Plaza Project |  | 1,200,000 |  | 1,200,000 | 100.0\% |
| Community Enrichment | Route 66 Improvements |  | 420,046 |  | 2,023,577 | 25.9\% |
| Roads and Highways | Bixby Underdrain Mingo 141st |  | 237,295 |  | 237,295 | 100.0\% |

The Vision 2025 bonds issued in 2003, 2005, and 2006 were paid off in fiscal year 2017, retiring $\$ 47,715,000$ of debt.

## General Fund Budgetary Highlights

For the budgetary basis as of June 30, 2022, the beginning fund balance for the General Fund was the same as the original budgeted amount. A conservative estimate is made early in the budget cycle for the projected General Fund carryover amount. The final budgeted amount for the total expenditures was $\$ 8,460,339$ more than originally budgeted. The higher expenses were partially attributable to the dedicated FY21 capital projects funding continued in FY22. Additionally, a CARES funding appropriation took place during the fiscal year.

The final actual revenues amount was $\$ 11.5$ million or $16.5 \%$ higher than originally budgeted. This was mainly due to a large increase in ad valorem tax collections, an increase in inspection, recording fees, and
documentary stamps.
Actual expenditures were $\$ 21.7$ million, or $23.2 \%$ lower than the final budgeted amount for expenditures. There are two factors contributing to this fact. One of the main reasons was due to a non-budgeted salary reimbursement appropriation from CARES. Another reason is due to a decrease in General Government spending and a decrease in Health and Welfare and Public Safety spending. The decrease in General Government expenditures was mainly due to the following areas spending less than budget: 1) Building Operations/Fleet Maintenance spent $\$ 0.3$ million less than budgeted; 2) Information Technology spent $\$ 0.5$ million less than budgeted; 3) Election Board spent $\$ 0.5$ million less than budgeted; 4) Parks Operations spent $\$ 0.6$ million less than budgeted. Health and Welfare decreases were: 1) Juvenile Bureau spent $\$ 1.1$ million less than budgeted; 2) County Inspection spent $\$ 0.2$ million less than budgeted. The Public Safety decrease was due to the Sheriff's office spending $\$ 1.7$ million less than budgeted.

Actual revenues and transfers-in were $\$ 11$ million greater than expenditures, encumbrances, and transfers out of the General Fund. The General Fund's final fund balance as of June 30, 2022, ended at a level of $18.5 \%$ of annual revenues. There does not appear to be a liquidity problem with the funds currently available for appropriation in the General Fund.

## Capital Asset and Debt Administration

## Capital Assets

At the end of 2022, the County had $\$ 313.9$ million, net of depreciation/amortization, invested in a broad range of capital assets, including machinery and equipment, buildings, roads, and bridges. This amount represents a net increase of $\$ 3.5$ million or $1.1 \%$ more than last year. More detailed information on capital assets can be found in Note III. F. in the notes to the Financial Statements section.

> Tulsa County's Capital Assets
> (Net of depreciation, in thousands of dollars)

|  | Governmental Activities |  |  |  | Business-Type Activities |  |  |  | Total |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2022 |  | 2021 |  | 2022 |  | 2021 |  | 2022 |  | 2021 |
| Land | \$ | 27,051 | \$ | 27,138 | \$ | 1,146 | \$ | 1,146 | \$ | 28,197 | \$ | 28,284 |
| Construction in Progress |  | 32,866 |  | 64,627 |  | 3,752 |  | 1,856 |  | 36,618 |  | 66,484 |
| Buildings |  | 91,005 |  | 54,732 |  | 76,877 |  | 81,090 |  | 167,882 |  | 135,822 |
| Machinery and Equipment |  | 19,000 |  | 17,417 |  | 4,543 |  | 4,917 |  | 23,543 |  | 22,334 |
| Capitalized Software |  | 180 |  | 274 |  | - |  | - |  | 180 |  | 274 |
| Infrastructure |  | 57,454 |  | 57,136 |  | - |  | - |  | 57,454 |  | 57,136 |
| Total | \$ | 227,556 | \$ | 221,324 | \$ | 86,318 | \$ | 89,009 | \$ | 313,874 | \$ | 310,334 |

*Note: Prior year totals do not reflect restatement (See Note H.)

## Long-term Debt

Tulsa County had a total of $\$ 104.9$ million and $\$ 120.2$ million in outstanding debt at the end of fiscal years 2022 and 2021, respectively. Governmental Activities decreased by $\$ 15.2$ million while Business-Type Activities decreased by $\$ 53$ thousand. The decreases in debt are due to the paying down of outstanding debt being greater than increases in new judgments payable of $\$ 314$ thousand. In addition, the unamortized premium associated with the 2017 and 2020 bond issues was reduced by $\$ 475$ thousand. The 2017 Capital Improvement bonds will be repaid with the $0.05 \%$ sales tax, which was approved by voters in April 2016.

The sales tax will be effective from January 2017 through December 2031.
The Series 2010 and 2013 Capital Improvement Revenue Bonds were issued for Tulsa County Sheriff Department, Parks Department, and Tulsa City-County Health Department. The portion attributable to the Tulsa City-County Health Department was refunded during fiscal year 2020 through the $\$ 9.1$ million issuance of the 2020 Refunding Revenue Bonds. These bonds will be paid with capital not receivable proceeds. The capital note payments will be sufficient to make the debt service payments on these bonds.

During fiscal year 2015, Revenue Bond Series 2014 was issued in the amount of $\$ 9.6$ million, and during fiscal year 2016, Revenue Bond Series 2015 was issued in the amount of $\$ 3.1$ million. The proceeds from these bonds are for acquiring, constructing, furnishing, equipping, operating, maintaining, remodeling, and repairing an expansion of the David L. Moss Criminal Justice Center. Funds to pay the revenue bonds outstanding will come from the sales tax that was approved by voters in April 2014. Also, during fiscal year 2016, Revenue Bond Series 2016 was issued in the amount of $\$ 38$ million. The proceeds from these bonds will be used to construct, operate, and maintain the Juvenile Justice Courts and Detention Center. Funds to pay the revenue bonds outstanding will come from the sales tax that was approved by voters in April 2014. More detailed information on long-term debt can be found in Note III. M. in the Notes to Financial Statements section.

State law limits the amount of general obligation debt. The County can issue up to 5 percent of the assessed value of all taxable property within the County's limits. The total debt limit is calculated to be approximately $\$ 370.6$ million at the end of fiscal year 2022. The general obligation debt outstanding ( $\$ 0$ ) less the amount available in the Debt Service Fund ( $\$ 0$ million) is $\$ 0$ million, leaves a legal debt margin of $\$ 370.6$ million.

There is not a credit rating on general obligation bonds as the County has no general obligation debt. The County's other debt, principally, revenue bonds, carries an AA- rating assigned by Standard and Poor's Ratings Services.

Tulsa County's Outstanding Debt
(In thousands of dollars)
June 30, 2022 and 2021

|  | Governmental Activities |  |  |  | Business-type Activities$2022 \quad 2021$ |  |  |  | Total |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2022 |  | 2021 |  |  |  |  |  | 2022 |  | 2021 |
| Revenue bonds payable-2010 | \$ | 1,445 | \$ | 1,895 | \$ | - | \$ | - | \$ | 1,445 | \$ | 1,895 |
| Revenue bonds payable-2013 |  | 180 |  | 355 |  | - |  | - |  | 180 |  | 355 |
| Revenue bonds payable-2014 |  | 5,570 |  | 6,185 |  | - |  | - |  | 5,570 |  | 6,185 |
| Loan payable-2014 |  | 582 |  | 652 |  | - |  | - |  | 582 |  | 652 |
| Revenue bonds payable-2015 |  | 1,890 |  | 2,100 |  | - |  | - |  | 1,890 |  | 2,100 |
| Revenue bonds payable-2016 |  | 23,890 |  | 26,620 |  | - |  | - |  | 23,890 |  | 26,620 |
| Energy Program loan-2016 |  | 165 |  | 180 |  | - |  | - |  | 165 |  | 180 |
| Revenue bonds payable-2017 |  | 41,285 |  | 44,575 |  | - |  | - |  | 41,285 |  | 44,575 |
| Refunding bonds payable-2019 |  | 8,025 |  | 8,345 |  | - |  | - |  | 8,025 |  | 8,345 |
| Note Payable - 2019 |  | - |  | - |  | 502 |  | 555 |  | 502 |  | 555 |
| Premium on debt issuance |  | 4,491 |  | 4,966 |  | - |  | - |  | 4,491 |  | 4,966 |
| Capital notes payable |  | 696 |  | 1,172 |  | - |  | - |  | 696 |  | 1,172 |
| Judgments payable |  | 9,796 |  | 16,027 |  | - |  | - |  | 9,796 |  | 16,027 |
| Compensated absences |  | 6,413 |  | 6,589 |  | - |  | - |  | 6,413 |  | 6,589 |
| Total | \$ | 104,428 | \$ | 119,661 | \$ | 502 | \$ | 555 | \$ | 104,930 | \$ | 120,216 |

## Economic Factors and the Impact on Next Year's Budgets

The total assessed valuation of real estate, net of homestead exemptions, increased by $6.25 \%$ during the fiscal year ended June 30, 2022. In summary, real estate values in Tulsa County have increased and collections of ad valorem taxes increased in fiscal year 2022. The County is significantly dependent on ad valorem tax levies to finance local services, with $70 \%$ of the County General Fund operating revenues budgeted from this single revenue source. Thus, Tulsa County is vulnerable to the inherent volatility of this revenue stream due to economic factors. The fiscal year 2023 budget plans for departments under the Board of County Commissioners and all elected offices to increase their General Fund expenditure budgets by $8.4 \%$ from the fiscal year 2022 budget.

The largest General Fund expenditure remains salaries which comprise roughly 47\% of the FY 2023 budget. General Fund capital expenditures are budgeted to decrease $14.4 \%$ to $\$ 1.4$ million. The General Fund balance (cash on hand) is budgeted to be $\$ 23.1$ million at June 30, 2023. Historically, the budgeted ending General Fund balance is conservative due to statutorily dictated budgeting methodology and the county historically underspending versus budget. An extra $\$ 1.5$ million has been budgeted to fund a $3 \%$ payroll increase after the fourth month of the fiscal year for those employees paid from the General Fund. Healthcare cost have been rising every year. The expenditure budget for the healthcare premiums went up by $\$ 0.4$ million in FY2023 compared to the prior fiscal year. Another driver of the cost increase is due to significantly higher inflation.

Tulsa County expects to see positive revenue for the investment income due to rising interest rates. The amount of increase in ad valorem tax is not yet known. However, a 3\% increase is projected for FY 2023.

## Contacting the County's Financial Management

This financial report is designed to provide citizens, taxpayers, plan participants and others with a general
overview of Tulsa County's finances. Questions concerning any data provided in this report or requests for complete financial statements of the individual blended and discretely presented component units can be sent to the Tulsa County Clerk's office at 218 West $6^{\text {th }}$ Street, Floor 7, Tulsa, Oklahoma 74119 or online at www.tulsacounty.org.

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## Basic Financial Statements



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$\left.\begin{array}{lllllll} & & & \begin{array}{c}\text { Tulsa County, Oklahoma } \\ \text { Statement of Activities }\end{array} \\ & & & & \\ \text { For the Year Ended June } 30,2022\end{array}\right)$


|  |  <br>  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |






LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES
Liabilities:
Liabilities:
Salaries and benefits payable
Accounts payable and accrued liabilities
Interest payable from restricted assets
Accounts payable and accrued liabilitie
Interest payable from restricted assets
Unearned revenue
Due to other funds
Other taxes receivable
Ad valorem taxes receivable (net of allowance for uncollectibles)
Use tax receivable
Sales tax receivable
Lease receivable
Due from other funds
Due from other funds
Dunsumable Inventoryments
Consum
Total Assets
Due to Tulsa County Industrial Authority Total Liabilities
Deferred Inflows:
Unavailable revenue
Deferred inflow of resources - leases
Total Deferred Inflows
Total Deferred Inflows
Fund Balances:
Nonspendable
Nonspendabl
Restricted
Committed
Unassigned
Total Fund Balances
Total Liabilities, Deferred Inflows, and Fund Balances

The notes to the financial statements are an integral part of this statement.

mounts reported for governmental activities in the statement of net position are different because:
Capital assets and construction in progress used in governmental activities are not financial resources and, therefore, are not reported in the funds. the amount that is expected to be collected after 60 days, net of an allowance for uncollectible. Capital notes receivables will be collected during subsequent fiscal years. The governmental funds statements report as deferred revenue the amount that is expected to be collected after 60 days.
The net pension liability (and related deferrals) used in governmental activities is not considered a current liability and thus not reported in the funds.
The net pension liability (and related deferrals) used in governmental activities is not considered a current liability and thus not reported in the funds
Proceeds from the 2010 revenue bonds are not financial resources, and therefore, are not reported in the funds. Proceeds from the 2010 revenue bonds are not financial resources, and therefore, are not reported in the funds.
Principal payments of $\$ 450,000$ are not financial uses but a reduction of the liability.
Revenue bonds represent long-term liabilities.
Proceeds from the 2013 revenue bonds are not fin
Proceeds from the 2013 revenue bonds are not financial resources, and therefore, are not reported in the funds.
Principal payments of $\$ 175,000$ are not financial uses but a reduction of the liability.
Revenue bonds represent long-term liabilities.
Proceeds from the 2014 revenue bonds are not fin
Proceeds from the 2014 revenue bonds are not financial resources, and therefore, are not reported in the funds.
Revenue bonds represent long-term liabilities.
Proceeds from the 2015 revenue bonds are not financial resources, and therefore, are not reported in the funds.
Principal payments of $\$ 210,000$ are not financial uses but a reduction of the liability.
Proceeds from the 2015 ARRA loan are not financial resources, and therefore, are not reported in the funds. Revenue bonds represent long-term liabilities.
Proceeds from the 2015 ARRA loan are not financ
Tulsa County, Oklahoma
Reconciliation of the Balance Sheet
to the Statement of Net Position
June 30, 2022

> Fund Balance, total governmental funds
Revenue bonds represent long-term liabilities.
Proceeds from the 2016 revenue bonds are not financial resources, and therefore, are not reported in the funds.
Principal payments of $\$ 2,730,000$ are not financial uses but a reduction of the liability,
Principal payments of $\$ 2,730,000$ are not financial uses but a reduction of the liability
Revenue bonds represent long-term liabilities.
Proceeds from the 2016 ARRA loan are not financial resources, and therefore, are not reported in the funds.
Principal payments of $\$ 15,593$ are not financial uses but a reduction of the liability.
Revenue bonds represent long-term liabilities.
Proceeds from the 2017 revenue bonds are not fi
Proceeds frem and therefore, are not reported in
Revenue bonds represent long-term liabilities.
Proceeds from the 2019 revenue bonds are not fin
Proceeds from the 2019 revenue bonds are not financial resources, and therefore, are not reported in the funds.
Principal payments of $\$ 320,000$ are not financial uses but a reduction of the liability.
Revenue bonds represent long-term liabilities,
Unamortized bond premiums are not reported in the funds. This premium is amortized to interest expense as bonds are paid
Deferred gains and losses on refunding are not financial resources and, therefore, are not reported in the funds. These are amortized to interest expense
over the shorter of the remaining life of the refunded bonds or the life of the new bonds.
Accrual of Worker's Compensation liability, which is not reported in governmental fund state
Long-term liabilities (Capital notes payable of $\$ 695,747$, judgments payable of $\$ 9,796,026$, and compensated absences of $\$ 6,413,243$ )
are not due and payable in the current period, and therefore, are not reported in the current period.
Net position of governmental activities
The notes to the financial statements are an integral part of this statement

























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REVENUES
Ad valorem taxes
Other taxes
Charge for services
Sales taxes
Use tax
Capital notes revenue
Intergovernmental revenue
Investment income
Lease revenue
Miscellaneous revenue
Total Revenues
EXPENDITURES
Current:
General government
Public safety
Health and welfare
Education
Culture and recreation
Roads and highways
4-to-Fix II
Payment to Criminal Justice Authority
Payment to Other Governments (See Note 1.F.)
Capital outlay
Capital outlay - Vision 2025
Capital outlay - 4-To-Fix II
Lease Expenditures:
Principal
Interest
Debt service:
Principal retirement
Debt interest
Total Expenditures
Excess (deficiency) of revenues
over (under) expenditures
Other Financing Sources (uses):
Bond premium
Issuance of debt
Lease Proceeds
Transfers in (primary government)
Transfers out (primary government)
Total Other Financing Sources (uses)
Net change in fund balances
Fund Balance, beginning
Fund Balance, ending
In

> Tulsa County, Oklahoma
> Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities
> For the year ended June 30, 2022
Net change in fund balances - fund governmental fundsAmounts reported for governmental activities in the statement of activities are different because:
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:
Capital asset purchases capitalized ..... 15,050,692
Depreciation/amortization expense ..... $(8,503,260)$
Book value of disposed capital assets ..... $(694,291)$
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position
Revenue bonds ..... 7,875,165
Capital notes payable ..... 476,110
Judgments payable ..... 6,545,035
Issuance of debt is a revenue in the governmental funds, but the receipt increases long-term liabilities in the statement of net position Lease obligation incurred ..... $(239,300)$
Lease obligation principal payments ..... 145,125
Judgments payable ..... $(314,294)$
Amortization of bond premium over the term of the related debt. ..... 474,833
Amortization of charge on debt refundings ..... $(46,333)$
Some expenses reported in the statement of activities do not require current financial resources, and therefore, are not reported as expenditures in governmental funds.
Change in worker's compensation claims ..... 501,517
Change in net pension liability and related deferrals
Change in accrued compensated absences liability ..... 175,859
Change in accrued interest payable ..... 11,304
Some revenues reported in the statement of activities do not provide current financial resources in the current year
Change in deferred revenue ..... 4,186,237
Change in net position--statement of activities ..... \$ 50,249,905

The notes to the financial statements are an integral part of this statement.

## Tulsa County, Oklahoma

Proprietary Fund
Statement of Net Position
December 31, 2021

|  | Tulsa County Public Facilities Authority |  |
| :---: | :---: | :---: |
| ASSETS |  |  |
| Current assets: |  |  |
| Cash and cash equivalents | \$ | 11,127,242 |
| Accounts receivable |  | 1,368,226 |
| Prepaid expenses |  | 155,796 |
| Inventories |  | 139,254 |
| Total current assets |  | 12,790,518 |
| Noncurrent assets: |  |  |
| Restricted cash and cash equivalents |  | 1,757,445 |
| Trust fund liability |  | 398,916 |
| Land |  | 1,146,200 |
| Construction in progress |  | 3,751,506 |
| Capital assets, net of accumulated depreciation |  | 81,420,124 |
| Total noncurrent assets |  | 88,474,191 |
| Total assets |  | 101,264,709 |
| Deferred outflows of resources |  |  |
| Pension |  | 1,119,070 |
| Total deferred outflows |  | 1,119,070 |
| Total assets and deferred outflows of resources | \$ | 102,383,779 |
| LIABILITIES AND NET POSITION |  |  |
| Current liabilities: |  |  |
| Accounts payable | \$ | 914,725 |
| Other accrued expenses |  | 461,034 |
| Unearned credits and event revenues |  | 366,977 |
| Current portion of note payable |  | 33,092 |
| Total current liabilities |  | 1,775,828 |
| Noncurrent liabilities: |  |  |
| Trust fund liabilities |  | 398,916 |
| Net pension liability |  | 2,921,377 |
| Note payable |  | 469,263 |
| Total noncurrent liabilities |  | 3,789,556 |
| Total liabilities |  | 5,565,384 |
| Deferred inflows of resources |  |  |
| Pension |  | 1,066,910 |
| Refundings of debt |  | 20,063 |
| Total deferred inflows |  | 1,086,973 |
| Net position: |  |  |
| Net investment in capital assets |  | 85,815,475 |
| Restricted for debt service |  | 67,910 |
| Restricted for capital projects |  | 1,689,535 |
| Unrestricted |  | 8,158,502 |
| Total net position |  | 95,731,422 |
| Total liabilities and net position | \$ | 102,383,779 |

The notes to the financial statements are an integral part of this statement.

| Tulsa County, Oklahoma <br> Proprietary Fund <br> Statement of Revenues, Expenses, and Changes in Net Position For the year ended December 31, 2021 |  |  |
| :---: | :---: | :---: |
|  | Tulsa County Public Facilities Authority |  |
| Operating Revenue |  |  |
| State Fair Revenue Admissions | \$ | 2,877,880 |
| Midway commissions |  | 2,155,529 |
| Third party concessions |  | 119,900 |
| Third party vendor |  | 1,818,836 |
| Parking |  | 1,056,050 |
| Food and beverage |  | 941,142 |
| Ticketed shows |  | 361,312 |
| Livestock |  | 666,655 |
| Fair sponsorships |  | 346,220 |
| Other state fair revenue |  | 14,298 |
| Total operating revenue |  | 10,357,822 |
| Event Revenue |  |  |
| Building rental |  | 3,317,957 |
| Equipment rental |  | 1,275,342 |
| Catering and concessions |  | 2,693,731 |
| Security |  | 369,008 |
| Box Office Fees |  | 170,050 |
| Facilities surcharges |  | 210,684 |
| Telecommunication and utilities |  | 297,105 |
| Other event revenue |  | 176,922 |
| Total event revenue |  | 8,510,799 |
| Fair Meadows Revenue |  |  |
| Mutuel commissions |  | 2,955,079 |
| Sports grill revenue |  | 160,844 |
| Program sales |  | 92,492 |
| Tribal gaming revenue |  | 2,033,557 |
| Other fair meadows revenue |  | 35,682 |
| Total fair meadows revenue |  | 5,277,654 |
| Other Revenue |  |  |
| Exposerve royalties |  | 115,923 |
| RV park revenue |  | 1,148,927 |
| Hotel and waterpark revenue |  | 244,000 |
| Sponsorship revenue |  | 295,141 |
| Other operating revenue |  | 344,147 |
| Total Other revenue |  | 2,148,138 |
| Total operating revenues |  | 26,294,413 |
| Operating Expenses |  |  |
| Direct Expenses |  |  |
| Direct employee costs |  | 2,036,079 |
| Temporary personnel - events |  | 726,593 |
| Catering and concessions |  | 2,032,262 |
| Simulcast and racing expenses |  | 2,459,251 |
| Sports grill expenses |  | 152,189 |
| Other event expenses |  | 3,286,799 |
| Total direct expenses |  | 10,693,173 |
| Indirect Expenses |  |  |
| Personnel |  | 4,439,966 |
| Depreciation and amortization |  | 8,496,283 |
| Utilities and telephone |  | 2,638,528 |
| Supplies and printing |  | 247,877 |
| Professional services |  | 508,126 |
| Maintenance and repairs |  | 829,130 |
| Insurance |  | 763,940 |
| Equipment rental |  | 251,892 |
| Food and beverage |  | 795,591 |
| Vehicle expenses |  | 138,980 |
| Other expenses |  | 224,992 |
| Total indirect expenses |  | 19,335,305 |
| Total operating expenses |  | 30,028,478 |
| Operating Loss |  | $(3,734,065)$ |
| Nonoperating Revenues (Expenses) |  |  |
| Contributions from the City of Tulsa |  | 2,723,546 |
| Contributions from Tulsa County |  | 6,434,058 |
| Contributions from FEMA |  | 305,213 |
| Interest expense |  | $(18,509)$ |
| Interest income |  | - |
| Loss on capital asset retirements |  | $(278,358)$ |
| Net nonoperating revenues |  | 9,165,950 |
| Change in net position |  | 5,431,885 |
| Net position at beginning of year |  | 90,299,537 |
| Net position at end of year | \$ | 95,731,422 |

[^1]
## Tulsa County, Oklahoma

Proprietary Fund
Statement of Cash Flows
For the year ended December 31, 2021

|  |  | sa County c Facilities uthority |
| :---: | :---: | :---: |
| Cash flows from operating activities: |  |  |
| Cash received from customers | \$ | 25,706,920 |
| Cash payments to suppliers for goods and services |  | $(15,735,262)$ |
| Cash payments to employees |  | $(7,036,757)$ |
| Net cash provided by (used in) operating activities |  | 2,934,901 |
| Noncapital Financing Activities: |  |  |
| Other receipts |  | - |
| Net cash provided by (used in) noncapital financing activities |  | - |
| Cash flows from capital and related financing activities: |  |  |
| Purchases of capital assets |  | $(6,115,568)$ |
| Proceeds from the sle of capital assets |  | 31,616 |
| Principal payments on 2011 and 2015 revenue bonds |  | $(77,356)$ |
| Interest paid on revenue bonds |  | $(18,509)$ |
| Proceeds from issuance of bank debt |  | 24,832 |
| Transfers in from other funds |  | 6,434,058 |
| Contributions from the City of Tulsa |  | 3,028,759 |
| Net cash provided by (used in) financing activities |  | 3,307,832 |
| Cash flows from investing activities: |  |  |
| Interest received on restricted cash and investments |  |  |
| Net cash provided by (used in) investing activities |  | - |
| Net increase (decrease) in cash and cash equivalents |  | 6,242,733 |
| Cash and cash equivalents, beginning of year |  | 7,040,870 |
| Cash and cash equivalents, end of year | \$ | 13,283,603 |
| Reconciliation of operating income (loss) to net cash provided by (used in) operating activities: |  |  |
| Operating income (loss) | \$ | $(3,734,065)$ |
| Adjustments to reconcile operating loss to net cash provided by (used in) operating activities: |  |  |
| Depreciation and amortization |  | 8,496,283 |
| Changes in operating assets and liabilities: |  |  |
| Accounts receivable |  | $(428,628)$ |
| Pension payments in excess of expenses |  | $(1,148,750)$ |
| Prepaid event expenses and other expenses |  | $(48,549)$ |
| Inventories |  | $(28,454)$ |
| Deferred outflows of resources |  | 1,035,107 |
| Accounts payable |  | $(1,343,120)$ |
| Trust fund liabilities |  | $(101,525)$ |
| Unearned credits and event revenue |  | $(57,340)$ |
| Deferred inflows of resources |  | 242,503 |
| Other accrued expenses |  | 51,439 |
| Net cash provided by (used in) operating activities | \$ | 2,934,901 |
| Cash and cash equivalents consist of: |  |  |
| Cash and cash equivalents | \$ | 11,127,242 |
| Restricted cash and cash equivalents |  | 1,757,445 |
| Trust Account (Held for Others) |  | 398,916 |
| Cash and cash equivalents | \$ | 13,283,603 |

The notes to the financial statements are an integral part of this statement.

## Tulsa County, Oklahoma

Fiduciary Funds
Statement of Fiduciary Net Position
June 30, 2022

|  | Pension Trust Fund |  | Custodial Funds |  |
| :---: | :---: | :---: | :---: | :---: |
| Assets |  |  |  |  |
| Cash and cash equivalents | \$ | 481,823 | \$ | 88,941,021 |
| Money market mutual funds |  | 8,387,832 |  | - |
| U.S. Government and Agency obligations and Treasury bond mutual funds |  | 49,388,983 |  | - |
| Domestic corporate bonds and bond mutual funds |  | 46,423,488 |  |  |
| Foreign bonds and obligations |  | 1,631,506 |  | - |
| Domestic equities |  | 140,386,089 |  |  |
| International equities |  | 30,197,534 |  |  |
| Real estate |  | 18,712,153 |  | - |
| Judgments |  | 240,367 |  |  |
| Ad valorem receivable |  | - |  | 40,804,676 |
| Other receivables |  | - |  | 142,163 |
| OTC receipts |  | - |  | 637,549 |
| Interest and dividend receivable |  | 531,935 |  |  |
| Due from brokers for unsettled trades |  | 293,456 |  | - |
| Contributions receivable from employer/employees |  | 1,302,080 |  | - |
| Total assets | \$ | 297,977,246 | \$ | 130,525,409 |
| Liabilities |  |  |  |  |
| Accounts payable and accrued expenses | \$ | 160,018 | \$ | 374,599 |
| Due to brokers for unsettled trades |  | 742,513 |  | - |
| Total liabilities |  | 902,531 |  | 374,599 |
| Net position |  |  |  |  |
| Restricted for pensions |  | 297,074,715 |  | - |
| Restricted for individuals, organizations, and other governments |  | - |  | 130,150,810 |
| Total net position |  | 297,074,715 |  | 130,150,810 |
| Total liabilities and net position | \$ | 297,977,246 | \$ | 130,525,409 |

The notes to the financial statements are an integral part of this statement.

## Tulsa County, Oklahoma

## Fiduciary Funds

## Statement of Changes in Fiduciary Net Position

For the year ended June 30, 2022

|  | Pension Trust Fund |  | Custodial Funds |  |
| :---: | :---: | :---: | :---: | :---: |
| Additions: |  |  |  |  |
| Contributions |  |  |  |  |
| Plan member | \$ | 3,058,324 | \$ | - |
| Employer |  | 13,110,737 |  | - |
| Individuals |  | - |  | 3,907,968 |
| Total contributions |  | 16,169,061 |  | 3,907,968 |
| Investment Income |  |  |  |  |
| Net appreciation (depreciation) in fair value of investments |  | $(43,277,047)$ |  | - |
| Interest |  | 1,690,858 |  | - |
| Dividends |  | 4,695,914 |  | - |
| Total investment income |  | $(36,890,275)$ |  | - |
| Less investment expense |  | $(1,245,747)$ |  | - |
| Net investment income |  | $(38,136,022)$ |  | - |
| Other receivable |  | - |  | 1,653,657 |
| Property tax collections for other governments |  | - |  | 830,313,102 |
| Other taxes and fees for other governments |  | - |  | 55,587,805 |
| Total additions |  | (21,966,961) |  | 891,462,532 |
| Deductions: |  |  |  |  |
| Benefits |  | 25,513,789 |  | - |
| Refunds of contributions |  | 206,343 |  | - |
| Payments to individuals |  | - |  | 51,995,192 |
| Payments of property tax to other governments |  | - |  | 786,859,998 |
| Administrative expense |  | 93,154 |  | 13,952,402 |
| Total deductions |  | 25,813,286 |  | 852,807,592 |
| Net increase (decrease) |  | $(47,780,247)$ |  | 38,654,940 |
| Net position, restricted |  |  |  |  |
| Beginning of Year, Restated |  | 344,854,962 |  | 91,495,870 |
| End of Year | \$ | 297,074,715 | \$ | 130,150,810 |

The notes to the financial statements are an integral part of this statement.

|  | Tulsa County, Oklahoma Discretely Presented Component Units Statement of Net Position June 30, 2022 |  |  |  | Tulsa County <br> Home <br> Finance <br> Authority |  | Tulsa County Juvenile Justice Trust Authority |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | alsa County Criminal Justice Authority |  | Tulsa <br> City-County <br> Health <br> Department |  |  |  |  |  |  |
| ASSETS $\longrightarrow$ - - - |  |  |  |  |  |  |  |  |  |  |
| Current assets: |  |  |  |  |  |  |  |  |  |  |
| Cash and cash equivalents | \$ | 6,790,368 | \$ | 26,577,362 | \$ | 4,557,683 | \$ | 1,249,022 | \$ | 39,174,435 |
| Accounts receivable - net |  |  |  | 423,535 |  | - |  |  |  | 423,535 |
| Ad valorem taxes receivable |  |  |  | 1,122,859 |  | - |  |  |  | 1,122,859 |
| Intergovernmental receivables-Due from Tulsa County |  | 4,480,542 |  | - |  | - |  | - |  | 4,480,542 |
| Intergovernmental receivables-Due from others |  | - |  | 3,758,280 |  | - |  | 119,978 |  | 3,878,258 |
| Inventory |  | - |  | 682,189 |  | - |  | - |  | 682,189 |
| Total current assets |  | 11,270,910 |  | 32,564,225 |  | 4,557,683 |  | 1,369,000 |  | 49,761,818 |
| Noncurrent assets: |  |  |  |  |  |  |  |  |  |  |
| Non-depreciable capital assets |  | 2,879,371 |  | 1,740,244 |  | - |  | - |  | 4,619,615 |
| Capital assets, net of accumulated depreciation |  | 42,919,661 |  | 13,025,358 |  | - |  | - |  | 55,945,019 |
| Total noncurrent assets |  | 45,799,032 |  | 14,765,602 |  | - |  | - |  | 60,564,634 |
| Total assets |  | 57,069,942 |  | 47,329,827 |  | 4,557,683 |  | 1,369,000 |  | 110,326,452 |
| Deferred outlows of resources: |  |  |  |  |  |  |  |  |  |  |
| Pension related deferrals |  | - |  | 9,040,378 |  | - |  | - |  | 9,040,378 |
| Total deferred outflows |  |  |  | 9,040,378 |  | - |  |  |  | 9,040,378 |
| Total assets and deferred outflows of resources | \$ | 57,069,942 | \$ | 56,370,205 | S | 4,557,683 | \$ | 1,369,000 | \$ | 119,366,830 |
| LIABILITIES AND NET POSITION |  |  |  |  |  |  |  |  |  |  |
| Current liabilities: |  |  |  |  |  |  |  |  |  |  |
| Accounts payable | \$ | 1,385,535 | \$ | 1,440,088 | \$ | 8,000 | \$ | 45,988 | \$ | 2,879,611 |
| Accrued liabilities |  |  |  | 15,644 |  | - |  | - |  | 15,644 |
| Unearned revenue |  |  |  | 592,084 |  | - |  | - |  | 592,084 |
| Compensated absences, current portion |  |  |  | 197,877 |  | - |  | - |  | 197,877 |
| Capital notes payable, current portion |  | - |  | 330,000 |  | - |  | - |  | 330,000 |
| Payable to Tulsa County |  | - |  | - |  | - |  | - |  | - |
| Total current liabilities |  | 1,385,535 |  | 2,575,693 |  | 8,000 |  | 45,988 |  | 4,015,216 |
| Noncurrent liabilities: |  |  |  |  |  |  |  |  |  |  |
| Compensated absences, less current portion |  | - |  | 1,345,829 |  | - |  | - |  | 1,345,829 |
| Capital notes payable - long-term portion |  | - |  | 7,532,500 |  | - |  | - |  | 7,532,500 |
| Net pension liability |  | - |  | 22,574,276 |  | - |  | - |  | 22,574,276 |
| Total noncurrent liabilities |  |  |  | 31,452,605 |  | - |  | - |  | 31,452,605 |
| Total liabilities |  | 1,385,535 |  | 34,028,298 |  | 8,000 |  | 45,988 |  | 35,467,821 |
| Deferred inflows of resources: |  |  |  |  |  |  |  |  |  |  |
| Pension related deferrals |  | - |  | 5,764,609 |  | - |  | - |  | 5,764,609 |
| Total liabilities and deferred inflows of resources |  | 1,385,535 |  | 39,792,907 |  | 8,000 |  | 45,988 |  | 41,232,430 |
| Net position: |  |  |  |  |  |  |  |  |  |  |
| Net investment in capital assets |  | 45,799,032 |  | 6,903,102 |  | - |  | - |  | 52,702,134 |
| Restricted for Criminal Justice Authority operations |  | 9,885,375 |  | - |  | - |  | - |  | 9,885,375 |
| Unrestricted |  | - |  | 9,674,196 |  | 4,549,683 |  | 1,323,012 |  | 15,546,891 |
| Total net position |  | 55,684,407 |  | 16,577,298 |  | 4,549,683 |  | 1,323,012 |  | 78,134,400 |
| Total liabilities and net position | \$ | 57,069,942 | \$ | 56,370,205 | \$ | 4,557,683 | \$ | 1,369,000 | \$ | 119,366,830 |

The notes to the financial statements are an integral part of this statement.


The notes to the financial statements are an integral part of this statement

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022

## Note I. Summary of Significant Accounting Policies

The financial statements of Tulsa County are presented in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Tulsa County applies all applicable GASB pronouncements.

## A. Financial Reporting Entity

In accordance with the Governmental Accounting Standards Board Statement No. 14, "The Financial Reporting Entity", as amended by GASB Statement No. 34, No. 39 and No. 61, Tulsa County has presented the entities that comprise the primary government including its blended and discretely presented component units in its basic financial statements.

As required by accounting principles generally accepted in the United States of America, the basic financial statements present the reporting entity, which consists of the primary government and all component units for which the County is financially accountable.

## 1. Blended Component Units

The following component units have been presented as blended component units for reasons explained below:

Tulsa County Public Facilities Authority (TCPFA) - The TCPFA is a public trust established under the provisions of the Oklahoma Trust Act on January 17, 1983. The TCPFA operates on a calendar year-end. The TCPFA commenced operations on March 1, 1983, and as successor to the Tulsa County Fairgrounds Trust Authority, operates and manages certain properties owned by Tulsa County, commonly referred to as the Tulsa County Fairgrounds located at Expo Square. The three Tulsa County Commissioners serve on the five member TCPFA board, and they appoint the other two members. The chairmanship rotates annually between the three Tulsa County Commissioners. The component unit is blended because the governing body is substantially the same as the County and there is a financial benefit/burden relationship between the two legally separate entities.

Tulsa County Industrial Authority (TCIA) - The TCIA is a public trust established under the provisions of the Oklahoma Trust Act on March 1, 1965. It was created to promote the development of industry within the boundaries of Tulsa County. The three Tulsa County Commissioners serve as the trustees of the authority with the Chair of the Board of County Commissioners also serving as Chair of TCIA. The voters of Tulsa County have passed three temporary sales tax initiatives for capital improvements which utilize TCIA for debt service activities. The authority also plays a role in debt financing of other miscellaneous projects in Tulsa County. The component unit is blended because the governing body is the same as the County and the two separate legal entities have the same management that oversees operations.

Complete audited financial statements of the individual blended component units listed above can be accessed at www.tulsacounty.org or requested from the Tulsa County Clerk's office at 218 West $6^{\text {th }}$ Street Floor 7, Tulsa, Oklahoma 74119.

Tulsa County, Oklahoma
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Drainage District \#12 - Drainage Districts were established by the Oklahoma State Drainage Act, first enacted in 1907, to allow a funding mechanism for construction and maintenance of flood control infrastructure for lots and lands within each established district. Although the Drainage Act was repealed in 1972, a savings clause within the repealing legislation allowed drainage districts already in existence to continue to operate. Under Oklahoma law, the drainage district is a separate legal entity with the power to bring suit and be sued in its own name. It operates with an advisory board and a drainage commissioner who is appointed by the Board of County Commissioners (BOCC) after they have independently acquired petition signatures of at least $20 \%$ of the property owners within the District. The Drainage District \#12 provides services entirely to Tulsa County. Each year, the Drainage District Commissioner submits a proposed budget based on the District's total need for operating expenses and maintenance on levees and other flood control infrastructure within Tulsa County. That budget is then approved or modified and approved by the BOCC. In addition, the BOCC has final authority over setting the assessment rate, via the budgetary process, and appeals from Drainage District assessments. Aside from approving or modifying and approving the Drainage District's budget in total, the BOCC does not exercise any control over the day-to-day operations of the Drainage District nor does it control how funding within that budget is ultimately allocated for Drainage District operations. The financial activity of Drainage District \#12 is included under the heading of "Other Special Revenue in Nonmajor Governmental Funds." The District is blended because it provides services entirely to the County.

## 2. Discretely Presented Component Units

The discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize their legal separation from the County. They are reported in the "Component Unit" column of the government-wide financial statements. The following discretely presented component units are included in the financial statements:

Tulsa County Criminal Justice Authority (TCCJA) - The TCCJA was created pursuant to an Amended and Restated Declaration of Trust dated October 20, 1995 as a public trust for the use and benefit of the County and other municipalities, under authority of and pursuant to the provisions of Title 60, Oklahoma Statutes, as amended and supplemented. The TCCJA was created to administer the funds used to construct and operate a new county jail (the David L. Moss Criminal Justice Center) and to account for certain activities and operations of the existing jail until construction of the new jail was completed. Seven trustees govern the TCCJA, which are the three County Commissioners of Tulsa County, the Mayor of the City of Tulsa, and three mayors chosen by the Tulsa County Commissioners from the remaining cities within the County. The chairmanship of the board of the TCCJA is rotated among the three Tulsa County Commissioners. In the event of a financial shortfall, Tulsa County, along with the other beneficiaries of the public trust, are responsible for any financial burden. While the voting majority of the board is appointed by Tulsa County and there exists a financial benefit/burden relationship between the two entities, the TCCJA does not have substantively the same board, nor does it provide services exclusively to Tulsa County and the County is not responsible for payment of TCCJA's outstanding debt. Therefore, it is discretely presented as a component unit.

Tulsa City/County Health Department (Health Department) - The Health Department was created in 1950 by a joint resolution of the City of Tulsa and the Tulsa County Board of County Commissioners (BOCC). A nine-member board oversees the day-to-day operations of the Health Department. The City of Tulsa appoints five members, all of which must be licensed physicians. The remaining four members are appointed by the BOCC and are required to be registered voters. If the Health Department was not included in the financial statements of Tulsa County, the accompanying financial statements would be misleading and incomplete.

Tulsa County, Oklahoma
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Tulsa County acts as the collecting agent and treasurer for the Health Department. During the fiscal year, the Health Department implemented its own ERP system and began administering payroll and financial transactions within the department. The Health Department employees also participate in the Employees' Retirement System of Tulsa County. The City of Tulsa does not contribute any funding to this component unit. The Health Department is discretely presented because 1) the County does not appoint a voting majority of the board; 2) there is no financial benefit/burden relationship; 3) it would be misleading to exclude; 4) it does not provide services almost exclusively to Tulsa County; and 5) the County is not expected to pay the Health Department's debt.

Tulsa County Home Finance Authority (TCHFA) - The TCHFA is a public trust established under the provisions of the Oklahoma Trust Act on October 16, 1978. The first amendment to the Trust Indenture was dated February 7, 1979, and the second amendment was dated January 19, 1982. The TCHFA was created to provide housing for low to middle income residential use, whether a single or multi-family dwelling. The TCHFA operates on a calendar year-end. The TCHFA board is comprised of five members appointed by the Tulsa County Commissioners. If TCHFA was not included in the financial statements of Tulsa County, the accompanying financial statements would be misleading and incomplete.

Tulsa County Juvenile Justice Trust Authority (TCJJTA) - The TCJJTA is a public trust established under the provision of the Oklahoma Trust Act on September 21, 1998. The first amendment to the Trust Indenture was dated June 19, 2014. The TCJJTA was created to provide funds and assistance for the furtherance and accomplishment of programs and services for the personal and social growth of juveniles. The Authority assists various agencies in making the most efficient use of their resources and powers in providing programs for the care and guidance of each child found to be deprived, delinquent, or in need of supervision. The TCJJTA operates on a fiscal year-end of June 30. The board is comprised of five regular Trustees, who shall be citizens and residents of Tulsa County, and two non-voting Ex-Officio Trustees. While the voting majority of the board is appointed by Tulsa County and there exists an imposition of will by Tulsa County, the TCJJTA does not have substantively the same board, nor does it provide services exclusively to Tulsa County and the County is not responsible for payment of TCJJTA's outstanding debt. Therefore, it is discretely presented as a component unit.

Complete audited financial statements of the individual discretely presented component units can be accessed at www.tulsacounty.org or requested from the Tulsa County Clerk's office at 218 West $6^{\text {th }}$ Street Floor 7, Tulsa, Oklahoma 74119.

## 3. Jointly Governed Organizations

Tulsa City/County Library (Library) - The Library was created on July 1, 1962 by joint resolution of the City of Tulsa and the Board of County Commissioners (BOCC). Under the resolution, an 11-member board was created to oversee the daily operations of the Library. The City of Tulsa appoints six members to the board, Tulsa County appoints three members, one member is the Chairman of the BOCC, and the other member is the Mayor of the City of Tulsa. The City of Tulsa does not provide any funding to the City/County Library. The County acts as a collecting agent and treasurer for the Library. However, the County does not provide any bookkeeping functions. The Library has been excluded from the reporting entity since the County assumes no responsibility for its day-to-day operations. The County has no control over budgets, fee schedules, or any other operating or management decisions. The Library is considered a jointly governed organization.

Complete audited financial statements of the jointly governed organization can be requested from the Tulsa County Clerk's office at 218 West $6^{\text {th }}$ Street Floor 7, Tulsa, Oklahoma 74119.

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## 4. Related Organization

Tulsa County Vision Authority (TCVA) - This Title 60 public trust was created June 26, 2006 to determine which additional projects shall be funded with excess funds generated from the Tulsa County sales tax approved by the voters on September 9, 2003 - commonly known as the Vision 2025 proposition. The beneficiaries of the TCVA are Tulsa County, the City of Tulsa, the City of Bixby, the City of Broken Arrow, the City of Collinsville, the City of Glenpool, the City of Jenks, the City of Owasso, the City of Sand Springs, the City of Skiatook, and the Town of Sperry. There are seven trustees, three of whom are the Tulsa Board of County Commissioners, one is the mayor of the City of Tulsa, and the three others are appointed by the Board of County Commissioners who shall be mayors of the remaining beneficiaries (other than the City of Tulsa). The TCVA did not become active until after fiscal year 2014. The sales tax from the Vision 2025 proposition is maintained and accounted for by the Tulsa County Industrial Authority. The TCVA is reported as a related organization because while the County appoints a voting majority of the board of trustees, it cannot impose its will on the TCVA and does not have a financial benefit/burden relationship with the TCVA.

## B. Basic Financial Statements

The basic financial statements include both government-wide (based on the County as a whole) and fund financial statements.

Both the government-wide and fund financial statements are categorized as either governmental activities or business-type activities. In the government-wide Statement of Net Position, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reflected, on a full accrual, economic resource basis, which incorporates long-term assets as well as long-term debt and obligations.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, roads and highways, etc.), which are otherwise being supported by general government revenues (ad valorem taxes, sales and use taxes, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation and amortization) by related program revenues, operating grants, and capital grants. The program revenues must be directly associated with the function or a businesstype activity. Program revenues include revenues from fines and forfeitures, fees for licenses and permits, and charges for services. The operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net cost (by function or business-type activity) is normally covered by general revenue (ad valorem taxes, sales taxes, interest income, etc.). Historically, the previous financial reporting model did not summarize or present net cost by function or activity.

The government-wide focus is more on the sustainability of the County as an entity and the change in the aggregate financial position resulting from the activities of the fiscal period. Each presentation provides valuable information that can be analyzed and compared (between years and between governments).

The fund financial statements now place an emphasis on the major funds in either the governmental or proprietary fund categories. Nonmajor funds (by category) or fund type are summarized into a single column.

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Notes to the Financial Statements
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The totals on the proprietary fund statements directly reconcile to the business-type activity column in the government-wide statements because Tulsa County does not have any other business-type activities. The governmental funds major fund statements in the fund financial statements are presented on a current financial resource measurement focus and the modified accrual basis of accounting.

This is the manner in which these funds are normally budgeted. This presentation is deemed most appropriate to (a) demonstrate legal and covenant compliance, (b) illustrate the source and use of liquid resources, and (c) demonstrate how the County's actual experience conforms to the budget. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented on the fund statement or on the page following each statement which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental column of the government-wide presentation.

The County's fiduciary funds are presented in the fund financial statements by type (pension and custodial). Since by definition these assets are being held for the benefit of a third party (other local governments, school districts, pension participants, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements.

## C. Financial Statement Presentation

The financial transactions of the County are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets and deferred outflows, liabilities and deferred inflows, fund balance, net position, revenues, and expenditures/expenses.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services or producing and delivering goods in connection with a proprietary fund's principal ongoing activity. Operating expenses include cost of sales and service, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are combined in a single column in the fund financial statements. Tulsa County reports the following major funds.

## Governmental Funds

General Fund - Primary operating fund of the county and always classified as a major fund. It is used to account for all financial resources not accounted for and reported in another fund.

Special Revenue Funds - Used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The following funds are classified as major special revenue funds:

- County Highway Fund accounts for various taxes remitted to the County from the Oklahoma Tax Commission for the purpose of maintaining certain roads and bridges in the County.

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- Sales Tax Fund accounts for four separate sales tax levies. Part of sales tax collections is for Tulsa County Criminal Justice Authority for the maintenance and operation of the David L. Moss jail which is transferred to the Criminal Justice Authority.

The following sales tax collections are transferred to the Tulsa County Industrial Authority: sales tax collections for servicing debt and construction of David L. Moss jail expansion; sales tax collections for servicing debt and construction of new Juvenile Justice Courts and Detention Center facility; and sales tax collections for servicing debt and capital improvement projects for 2016 Vision Tulsa County.

- Special Projects Fund was established to account for the receipt and expenditure of federal and state grants. For fiscal year 2022 this fund is considered major due to the material impact of the $\$ 126,556,338$ of American Rescue Plan (ARP) funding received and administered by Tulsa County (www2.tulsacounty.org/American-rescue-plan-resources/). Half of this funding, \$63,278,169, was received in fiscal year 2021, and the other half was received during fiscal year 2022. Additionally, $\$ 4,164,925$ of the $\$ 12,285,285$ as received during fiscal year 2021 through two Emergency Rental Assistance Programs (ERAs) had not been expended as of the fiscal year-end. The funds from this program are being used to assist renters and landlord with rent and utilities to help renters stay in their homes (www.restorehope.org).
- County Contribution fund was established in 2015 by an Interlocal Agreement between Tulsa County and the Tulsa County Criminal Justice Authority to account for the revenues collected and operating expenses incurred in the operation of the David L. Moss County Jail. Per the Interlocal Agreement, the County pledges to annually appropriate revenues to fund expenses for the operation and maintenance of, and capital improvements for, the Tulsa County Jail.
- Tulsa County Industrial Authority Special Revenue Fund is used to account for revenue bond proceeds used to construct a Juvenile Justice Courts and Detention Center and $0.041 \%$ sales tax restricted to repay those bonds, and to account for revenue bond proceeds used for the 2016 Vision Tulsa County capital improvements and $0.05 \%$ sales tax restricted for the purpose of funding those capital projects and to pay any related debt.

Capital Projects Funds - Used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The following fund is classified as a major capital projects fund:

- Tulsa County Industrial Authority Capital Projects Fund accounts for the investment earnings and the proceeds from the issuance of revenue bonds as the financial resources are used to construct and maintain capital projects for Tulsa County and other beneficiaries. It has restricted funds consisting primarily of unspent bond funds and sales tax revenues to be used as required by voter approved propositions.

Debt Service Funds - Used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The following debt service fund is classified as major:

- Tulsa County Industrial Authority Debt Service Fund accounts for the accumulation of financial resources for the payment of interest and principal on revenue bonds. It has restricted funds consisting of associated sales tax and capital note revenues.

Tulsa County, Oklahoma

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## Proprietary Fund

Enterprise Funds - Used to account for business-like activities provided to the general public. These activities are financed primarily by user charges and the measurement of financial activity focuses on net income measurement similar to the private sector. The following enterprise fund is classified as major:

- Tulsa County Public Facilities Authority operates and manages certain properties owned by Tulsa County, commonly referred to as the Tulsa County Fairgrounds located at Expo Square.


## Fiduciary Funds

Fiduciary Funds are used to report assets held in a trustee or custodial capacity for third parties and therefore are not available to support County programs. The reporting focus is upon net position and changes in net position and employs accounting principles similar to proprietary funds.

- Pension Trust Fund reports the resources held in trust for members and beneficiaries of the Employees' Retirement System of Tulsa County (TCERS). TCERS is a single-employer defined benefit retirement plan. The Board of TCERS was established to oversee operations of the pension fund and establish policies affecting eligibility, benefits, investment practices and other matters pertaining to the proper administration of the system in accordance with law.

All decisions made by the Board of Trustees are subject to final approval by the Board of County Commissioners. Complete audited financial statements of TCERS can be accessed at www.tulsacounty.org or requested from the Tulsa County Clerk's office at 218 West $6^{\text {th }}$ Street Floor 7, Tulsa, Oklahoma 74119.

- Custodial Funds are used to report resources held by the County in a purely custodial capacity. Custodial funds typically involve the receipt, temporary investment, and remittance of fiduciary resources to school districts, cities and towns, other agencies, and refunds to tax payers located in Tulsa County.


## D. Basis of Accounting and Measurement Focus

Basis of accounting determines when transactions and events are recognized in the accounting records. Measurement focus refers to what items are being reported in the financial statements.

The Government-wide, the Proprietary, the Fiduciary, and the Component Unit Financial Statements are presented on an accrual basis of accounting and an economic resource measurement focus. The Governmental Funds as reported in the Fund Financial Statements are presented on a modified accrual basis and the current financial resource measurement focus.

Accrual - Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the cash flows. Property taxes are recognized as revenues in the year for which they are levied.

Modified Accrual - All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual (i.e., both measurable and available). "Measurable" means the amount of the transaction can be determined. "Available" means collectible within the current period or soon enough thereafter to be used

## Tulsa County, Oklahoma

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to pay liabilities of the current period. Major revenue sources susceptible to accrual are sales taxes and property taxes.

Tulsa County defines the length of time used for "available" for purposes of revenue recognition in the governmental fund financial statements to be 60 days.

In applying the "susceptible to accrual" concept to intergovernmental revenues pursuant to GASB Statement No. 33, the provider recognizes liabilities and expenses when the applicable eligibility requirements including time requirements, is met. The recipient under most circumstances, reports resources transmitted before the eligibility requirements are met, as advances by the provider and as a Deferred Inflow - Unavailable Revenue.

Economic Resource Measurement Focus - Measures both current and long-term assets and liabilities. A Statement of Net Position prepared on the economic resource measurement focus reports the balances in capital assets and long-term liabilities as well as the short-term assets and liabilities.

Current Financial Resource Measurement Focus - Activities of governmental funds are expendable, and the focus is on the receipt and expenditure of financial resources. Accounting systems of governmental funds are designed to measure (a) the extent to which financial resources obtained during a period are sufficient to cover claims incurred during that period against financial resources and (b) the net financial resources available for future periods.

## E. Assets, Liabilities, and Net Position

## Cash and Cash Equivalents

State law requires that all cash belonging to the County be placed in the custody of the County Treasurer. A "pooled cash" concept is used in maintaining the cash and investment records.

Under this concept, all cash is pooled together for investment purposes. Interest income is credited to the General Fund, unless otherwise provided by law or the County investment policy. For cash flow statement purposes, cash equivalents with maturity of three months or less are included with cash.

## Investments

Investments, except for some U.S. Treasury and Agency obligations with maturities of less than one year, are reported at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at a measurement date. The U.S. Treasury and Agency obligations with maturities of less than one year are reported at cost, which approximates fair value.

## Accounts Receivable and Taxes Receivable

Trade receivables and ad valorem tax and other tax receivables are shown net of an allowance for uncollectibles.

## Capital Notes Receivable

The capital notes receivable is due from a discretely presented component unit and is used to pay related revenue bonds issued by the Tulsa County Industrial Authority. The capital notes receivable matures at the same time as the related bonds mature and the payments are structured to be sufficient to make debt service

Tulsa County, Oklahoma

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on the bonds as they come due. In the fund financial statements, the unavailable portion of the receivable is deferred.

## Internal Balances/Activity

Amounts reported in the fund financial statements as interfund receivables and payables are eliminated in the entity-wide governmental and business-type activities columns of the Statement of Net Position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Amounts reported as interfund transfers in the fund financial statements are eliminated in the governmentwide Statement of Activities except for the net amount of transfers between governmental and businesstype activities, which are reported as Transfer-Internal Activities. The effect of interfund services between funds, if any, are not eliminated in the Statement of Activities.

The internal balance reported on the entity-wide Statement of Net Position does not balance because the Tulsa County Public Facilities Authority (Business-type Activities) has a December 31 year-end while Tulsa County's year-end is June 30 .

Due To/Due From - Amounts owed to one fund or blended component unit by another which are due within one year are reported as due to other funds or blended component units.

## Due to Other Taxing Units/Others

Tulsa County acts as a collecting agent for many other governmental entities. The County is responsible for assessing ad valorem taxes, sending out statements, collecting the tax, and distributing collections to the appropriate recipients. These recipients include, but are not limited to, schools, cities, the City/County Health Department, the City/County Library, Tulsa Career Tech Schools, and Tulsa Community College. The County may also collect miscellaneous revenues for all or some of the above-mentioned entities. All unremitted collections on hand at June 30 are reported as due to other taxing units. Unapportioned collections held in depository accounts are reported as due to others.

## Restricted Assets

Certain proceeds of the County's revenue bonds, as well as certain resources that are set aside for their repayment, are classified as restricted assets on the Government-wide Statement of Net Position, Governmental Funds' Balance Sheet, and Proprietary Fund Statement of Net Position because their use is limited by applicable bond covenants or laws/regulations imposed by other governmental agencies and the restricted assets are maintained in separate bank accounts.

## Capital Assets

Capital assets, consisting of property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets purchased or acquired are carried at historical cost or estimated historical cost. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value at the date of the donation. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. The cost of normal maintenance and repair that does not add to the value of the asset or materially extend the asset life is not capitalized. Interest is capitalized on enterprise fund assets

## Tulsa County, Oklahoma

Notes to the Financial Statements
June 30, 2022
during construction, other than infrastructure assets, acquired with tax-exempt debt. The amount of interest capitalized during construction on the enterprise fund assets is the net interest expense incurred (interest expense less interest income) from the date of borrowing until completion of the project. During fiscal year 2022, there was no interest expense capitalized.

With over 1,800 depreciable assets covering 40 plus years, there is some variability in the estimated depreciable lives. The information below should be viewed as general guidance covering the majority of Tulsa County's depreciable assets.

Depreciation on capital assets is calculated on the straight-line basis over the following estimated useful lives:

| Assets |  | Years |
| :--- | :--- | ---: |
| Infrastructure |  | $15-100$ |
| $\quad$ Bridges $75-100$ yrs. |  |  |
| Roads $15-40$ yrs. |  |  |
| Park Trails Etc. $20-40$ yrs. |  |  |
| Signal Lights 20 yrs. |  |  |
|  |  |  |
| Building and Building Improvements |  | $30-50$ |
| Machinery \& equipment |  | $8-20$ |
| Furniture \& Fixtures |  | 10 |
| Capitalized Software | 8 |  |

State Statutes require Tulsa County to maintain an inventory of all "working tools, apparatus, machinery and equipment" with a cost of $\$ 500$ or more. These items are generally purchased from the "capital outlay" accounts of each elected official or department head. Tulsa County's capitalization policy for financial reporting purposes for the capital assets mentioned above has been set at $\$ 5,000$. The capitalization threshold for infrastructure improvements has been set at $\$ 25,000$. All capital outlay expenditures, therefore, are not necessarily reported as additions to capital assets.

Intangible leased assets are amortized over the life of the associated contract.

## Inventories

Inventory in governmental funds consists of expendable supplies held for consumption stated on an average cost basis. They are recorded at cost, as an expenditure, at the time individual items are purchased. Unconsumed inventories in governmental funds are equally offset by nonspendable fund balance, which indicates that portion of fund balance is not in spendable form.

## Bond Premiums and Issuance Costs

In the governmental funds, bond premiums and issuance costs are treated as period costs in the year of issuance. Bond premiums are treated as an "other financing source". Bond issuance costs are reported as expenditures.

In proprietary funds, bond premiums are deferred and amortized over the term of the bonds using the effective interest method. Bond premiums are presented as an increase in the face amount of the revenue

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022
bonds payable. Due to GASB Statement No. 65 - Items Previously Reported as Assets and Liabilities, bond issuance costs are now treated as period costs in proprietary funds as well as at the government-wide level.

## Fund Balance

Governmental fund equity is classified as fund balance. Fund balance is further classified as nonspendable, restricted, committed, assigned, and unassigned. These classifications are defined as:
a. Nonspendable - includes amounts that cannot be spent because they are either 1) not in spendable form or 2 ) legally or contractually required to be maintained intact.
b. Restricted - consists of fund balance with constraints placed on the use of resources either by 1 ) external groups such as creditors, grantors, contributors, or laws or regulations of other governments, or 2) law through constitutional provisions or enabling legislation.
c. Committed - includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the county's highest level of decision-making authority, the Board of County Commissioners. The formal action is made by a resolution.
d. Assigned - includes amounts that are constrained by the County's intent to be used for specific purposes but are neither restricted nor committed. Assignments of fund balance may be made by Board action or management decision when the Board has delegated that authority. Assignments for encumbrances in the General Fund are made through the purchasing process.
e. Unassigned - represents fund balance that has not been assigned to other funds and has not been restricted, committed, or assigned to specific purposes within the general fund, which is the only fund that reports a positive unassigned fund balance.

The County does not have a policy regarding the order in which the various classes of fund balance are used. The default policy is to first use restricted fund balance prior to the use of unrestricted fund balance when an expense is incurred for purposes for which both restricted and unrestricted fund balance are available. The use of unrestricted fund balance amounts require that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

## F. Revenues, Expenses and Expenditures

## Property Tax Revenue

The County's property taxes are levied October 1, on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt property. The Tulsa County Assessor is responsible for the valuation of all real and personal property located within Tulsa County. A revaluation of all property is required once every four years. The net assessed value as of January 1,2022 was $\$ 7,175,979,604$ after excluding homestead exemptions of $\$ 106,166,777$.

The levy for Tulsa County for 2022 is 10.30 mills for General Fund operations, 2.58 mills for the County Health Department, 5.32 mills for the County Library, 4.0 mills for County Schools, and 0.96 mills for Debt Service, total Tulsa County levy is 23.16 mills.

In addition, the County also collects the ad valorem taxes assessed by cities and towns and school districts and apportions the ad valorem tax collected to the appropriate taxing unit.

Property taxes are collected and apportioned to the County by the Tulsa County Treasurer. Taxes are levied annually on October 1 and are due one-half by December 31 and one-half by March 31. Major tax payments

Tulsa County, Oklahoma
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are received in the months December through April, and are recognized as revenue in the year levied. Lien dates for personal and real property are in June and October, respectively. Governmental funds report Deferred Inflows - Unavailable Revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Revenues received within 60 days of year-end are considered to be available.

Current year tax collections for the year ended June 30, 2022 were $94.7 \%$ of the tax levy. Over the past ten fiscal years, the average percentage of levy collected is $95.5 \%$.

## Drainage Assessments

Each year, property owners in a separate area of Tulsa County are assessed a special tax in order to maintain a levy system to control periodic flooding of the Arkansas River. Levy amounts are determined based on property values and are billed at the same time as ad valorem taxes. Drainage assessments are collected by the County Treasurer and maintained in a separate drainage district fund to be expended for the maintenance of the levy system. The drainage district submits an annual budget of expected costs, which will determine total levy requirements. Delinquent assessments are handled in the same manner as ad valorem taxes. The drainage district does not have any outstanding debt. Due to the characteristics of the drainage district, it is presented as Other Special Revenue Funds in the financial statements of Nonmajor Governmental Funds.

## Grant Revenue

The County, a recipient of grant revenues, recognizes revenues when all applicable eligibility requirements are met. Resources transmitted to the County before the eligibility requirements are met (if any) are reported as a liability.

## Sales Tax Revenue

Tulsa County's sales tax rate is $0.367 \%$ and is collected by the State of Oklahoma and remitted to the County monthly. The allocated portion of the sales tax collections is wire transferred by the Oklahoma Tax Commission to the County's Sales Tax Fund. The sales tax collections are then transferred to the Jail Operations Fund (Tulsa County Criminal Justice Authority), and to the Tulsa County Industrial Authority, based on the proportion of the sales tax levy. Funds are disbursed at the direction of the Tulsa County Board of County Commissioners. Sales tax revenue is recognized in the period when the underlying exchange transaction occurs, and the resources are available.

## Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused annual (vacation) leave benefits. Employees earn vacation leave at a rate of 15 days per year for the first five years of service and 18 days for six years of service through ten years of service and 20 days per year for 11 through 20 years of service and 25 days thereafter. The maximum limit in the amount of unused vacation that can be accumulated at one time is two times the number of hours that the employee is currently eligible to earn per year. All accrued vacation leave that has been earned, is payable to the employee upon layoff, resignation, retirement, or death. Each full-time employee also earns personal (sick) leave at a rate of one day per month up to a maximum of 130 days. There is no liability for unpaid accumulated sick leave, since the County does not have a policy to pay this amount when employees separate from service. The governmental fund financial statements record expenditures when employees are paid for vacation leave. The governmentwide financial statements present the cost of accumulated vacation leave as a liability.

Tulsa County, Oklahoma

Notes to the Financial Statements
June 30, 2022

## Payments to Other Governments

The amount reflected on the Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds as payment to other governments is the total amount apportioned to cities and towns and the school districts of Tulsa County pursuant to and in accordance with Title 68 Oklahoma Statutes Section 3137. The total amount reflected represents these taxing entities' portion of the balance of the Resale Property Fund over and above necessary reserves.

## G. Net Position

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted net position, and unrestricted net position.

Net Investment in Capital Assets - This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted Net Position - Net position is reported as restricted when constraints placed on net position use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. It is the County's policy to use restricted net position prior to the use of unrestricted net position when both restricted and unrestricted net position are available for an expense which has been incurred.

Unrestricted Net Position - Unrestricted net position represents net position that is not restricted because of constraints imposed by external parties or imposed by laws of other governments or related to the acquisition and construction of capital assets. Unrestricted net position consists of net position that does not meet the definition of "restricted" or "net investment in capital assets".

The County does not have a policy regarding whether to first apply restricted or unrestricted resources for expense for which both restricted and unrestricted net position are available. The default policy for the County when both restricted and unrestricted resources are available for use, is to use restricted resources first and then use unrestricted resources as they are needed.

## H. New Accounting Standard

During the fiscal year the County implemented GASB Statement No. 87 - Leases. This statement increases the usefulness of a governments' financial statements by requiring, among other things, recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Although this implementation resulted in a restatement of capital assets to reflect the applicable leased assets, it did not result in an impact on net position since a corresponding lease liability was also recorded.

It should also be noted that since the TCPFA has a December $31^{\text {st }}$ year-end, it was not required to implement GASB 87 at this time, but the implementation will be reflected in its December 31, 2022 year-ended financials.

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022
Note II. Stewardship, Compliance, and Accountability

## A. Legal and Contractual Obligations

Under Oklahoma law, the County may not obligate funds for periods extending beyond the current fiscal year, except for the issuance of general obligation bonds. All lease and lease-purchase agreements, whether or not they are capitalized, must be re-approved at the beginning of each fiscal year. It should be noted that complying with Oklahoma law does not preclude the County from presenting lease-related matters in according with GASB 87 as reflected above. Federal and State grant revenues and expenditures are accounted for in accordance with applicable contract provisions. General obligation bonds and related interest are levied for and paid in accordance with appropriate State laws.

## Note III. Detail Notes on All Funds

## A. Cash and Investments

State Statutes govern Tulsa County's investment policies. Allowable investments for general purposes (non-pension) include collateralized or insured certificates of deposit, negotiable certificates of deposit, savings accounts, money market funds, repurchase agreements, certain prime banker's acceptances, certain commercial paper, and direct obligations of the U.S. Government and its Agencies. Certificates of deposit are carried on the County's books at cost. The interest earned at the balance sheet date will be reflected as a receivable.

State Statutes designate the collateral requirements for County deposits. All deposits are to be covered by pledged securities for amounts not covered by federal deposit insurance. The County's policy is to maintain pledged securities plus FDIC insurance at 110 percent of current deposits. Collateral to be pledged is restricted to obligations of the federal government and its agencies or obligations of the State of Oklahoma and its subdivisions. Prior authorization from the County Treasurer is necessary for any collateral to be released to the bank's discretion. The County monitors the collateral requirements on a daily basis to assure all County funds are properly and adequately covered.

As of June 30, 2022, all county investments, excluding retirement system investments and Tulsa County Industrial Authority investments, were time deposits at financial institutions. As such, these time deposits are not subject to fair value reporting requirements contained in GASB Statement No. 72.

The County's deposits and investments as of June 30, 2022 are categorized below after defining the different types of risk disclosures that the County's deposits and investments are subject.

Custodial credit risk for deposits is the risk that in the event of bank failure, the County's deposits may not be returned or the County will not be able to recover collateral securities in the possession of an outside party. The County requires deposits to be 110 percent secured by collateral valued at market or par, whichever is lower, less the amount of Federal Deposit Insurance Corporation (FDIC) insurance as detailed in the Investment Policy approved by the Board and authorized by the Oklahoma State Treasurer under the Unit Collateral System.

The County's deposits were not exposed to custodial credit risk at June 30, 2022. However, it was noted that TCJJTA, a discretely presented component unit, was exposed to custodial risk in the amount of $\$ 256,739$ at fiscal year-end.

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022
Generally, the County's investing activities are approved by the Board of County Commissioners and managed under the custody of the County Treasurer. Investing activities comply with the Investment Policy adopted by the Board and also comply with State Statutes. The Investment Policy states that the issuing corporation of prime commercial paper must have the highest credit rating of either Moody's or Standard \& Poor's. The Investment Policy does not provide credit rating guidelines for other permissible investment vehicles.

Concentration of Credit Risk is the risk of loss attributed to the magnitude of the County's investment in a single issuer. U.S. Government and Agency securities are excluded from these restrictions. Investments in Guaranteed Investment Contracts are also considered safe investments and are not normally included in the calculation of concentration of credit risk.

Interest Rate Risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes. The County provides that to the extent practicable, investments are matched with anticipated cash flows. Investments are diversified to minimize the risk of loss resulting from over-concentration of assets in a specific maturity period, a single issuer, or an individual class of securities. To mitigate the exposure to interest rate risk, the County's normal policy is to hold long-term, fixed rate debt until maturity.

## Governmental Activities-Without Industrial Authority, Pooled With Custodial Funds

Deposits
On June 30, 2022, the unrestricted cash and cash equivalents balance for Governmental Activities is $\$ 252,707,941$ including cash and cash equivalents of $\$ 1,466,665$ relating to Tulsa County Industrial Authority's General Fund, which is a nonmajor Special Revenue Fund. Custodial Funds also have total deposits of $\$ 88,941,021$. Activities are pooled with the deposits of the Custodial Funds, and several financial institutions maintain the pool, which is invested in demand accounts or certificates of deposits in the County's name.

## Industrial Authority

Investments
Investments of the Industrial Authority's funds are considered to be governed by Title 19 OSA 953.1A, as amended, of the Oklahoma Statutes. The Oklahoma Statutes places no limitations or restrictions on the choice of investment vehicles other than those a prudent investor would select. All investments are carried in street name (in the name of the agent, etcetera).

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The level inputs for the Authority's investments are all Level 1 inputs.

The composition of the Industrial Authority's reported cash and cash equivalents of $\$ 1,466,665$ and restricted cash, cash equivalents and investments of $\$ 39,623,186$ is shown in the following table for June 30, 2022.

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022

|  | Fair Value |  | Cost |  | Average <br> Credit <br> Quality - <br> Rating (1) | Weighted Average Number of Years to Maturity (2) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cavanal Hill U.S. Treasury - Admin Fund | \$ | 14,529,244 | \$ | 14,529,244 | AAA | $<1$ year |
| Federated Hermes Treasury Cash |  | 294,079 |  | 294,079 | AAA | $<1$ year |
| GS Financial Square Treasury Instruments |  | 9,125,131 |  | 9,125,131 | AAA | $<1$ year |
| Invesco Premier U.S. Government Money |  | 172,615 |  | 172,615 | AAA | $<1$ year |
| BOK Short-Term Cash Fund 1 |  | 16,968,782 |  | 16,968,782 | N/A | N/A |
| Total Investments | \$ | 41,089,851 | \$ | 41,089,851 |  |  |

(1) Ratings are provided where applicable to indicate Credit Risk. N/A indicates not applicable.
(2) Interest Rate Risk is estimated using weighted average years to maturity.
(3) The BOK Short-Term Cash Fund I does not have a weighted average to maturity. It is an internal money market fund and not rated, but is collateralized by U.S. Treasury and U.S. Agency securities.

## Proprietary Activities (Tulsa County Public Facilities Authority)

## Cash and Investments

Amounts Held for Others - Included in the Amounts Held for Others is the Horseman's Trust Account which is cash held in a custodial capacity for the payment of purses during the live racing meet. A liability for these amounts has been recorded as Trust Fund Liabilities.

Restricted cash and cash equivalents - Restricted assets consist primarily of cash held by a bank trustee for debt service payments and managed pursuant to the bond indenture. In accordance with the bond indentures and state statutes, authorized investments consist of obligations of the U.S. Treasury, agencies and instrumentalities, investment contracts, commercial paper, repurchase agreements, and money market accounts.

Custodial credit risk-Deposits - Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. The Authority does not have a policy to limit custodial credit risk and has balances that regularly exceed FDIC limits.

## Discretely Presented Component Units

## Tulsa City/County Health Department

General Fund cash is maintained by the Treasurer of Tulsa County and is subject to the depository collateral risk of all pooled funds of Tulsa County. Capital Projects Fund cash is held in a FDIC insured bank.

## Tulsa County Criminal Justice Authority (TCCJA)

The Criminal Justice Authority follows the provisions of GASB Statement No. 31, Certain Investments and External Investment Pools, which requires governmental entities to report their investments at fiscal yearend at fair value in the balance sheet and statement of net position. State statutes govern TCCJA's investment policies. Allowable investments for general purposes (non-pension) include certificates of

## Tulsa County, Oklahoma

Notes to the Financial Statements
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deposit, savings accounts, and direct obligations of the U.S. Government and its agencies.
State statutes designate the collateral requirements for TCCJA's deposits. All deposits are to be covered by pledged securities for amounts not covered by federal deposit insurance. The Criminal Justice Authority's policy is to maintain pledged securities at 110 percent of current deposits. No gains were realized as a result of the sale of investments during the year ended June 30, 2022.

## Tulsa County Home Finance Authority (TCHFA)

Bond indenture agreements and the TCHFA trust instrument govern the investment policies of TCHFA. Allowable investments include money market fund accounts, and other direct obligations of the U.S. government and its agencies whose debt obligations are guaranteed by the U.S. government. TCHFA's deposits of cash and cash equivalents at December 31, 2021 consist of short-term U.S. Treasury money market accounts which are reported at fair value.

While the Home Finance Authority has a large amount of investments that are considered uninsured deposits, these funds are invested in a U.S. Treasury security money market fund, the underlying investments of which are backed by the full faith and credit of the U.S. government.

## Pension Trust Fund (TCERS)

Information regarding TCERS deposit and investment disclosures can be obtained at www.tulsacounty.org.

## B. Receivables

Receivables as of year-end for the County's individual major funds and aggregate nonmajor governmental funds, and proprietary fund, including the applicable allowances for uncollectible ad valorem taxes, as reported in the government wide Statement of Net Position are as follows:

|  | General Fund |  | County <br> Highway |  | Sales Tax <br> Fund |  | Special <br> Projects <br> Fund |  | County Contribution Fund | Industrial Authority Special Revenue |  | Authority <br> Capital <br> Projects <br> Fund |  | Industrial Authority Debt Service |  | Other Governmental Funds |  | Total Primary Government |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Receivables: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Interest receivable | \$ | 91,762 | \$ | 4,038 | \$ | 3,571 | \$ | - | \$ | \$ | 8,148 | \$ | 8,656 | \$ | 610 | \$ | 858 | \$ | 117,643 |
| Ad valorem taxes receivable |  | 11,071,722 |  | - |  | - |  | - | - |  | - |  | - |  | - |  | 609,954 |  | 11,681,676 |
| Other taxes receivable |  | 52,902 |  | 64,792 |  | - |  | - | - |  | - |  | - |  | - |  | - |  | 117,694 |
| Sales tax receivable |  | - |  | - |  | 6,568,868 |  | - | - |  | - |  | - |  | - |  | - |  | 6,568,868 |
| Use tax receivable |  | - |  | - |  | 1,110,052 |  | - | - |  | - |  | - |  | - |  | - |  | 1,110,052 |
| Accounts receivable |  | 786,375 |  | 28,725 |  | - |  | 634,513 | 2,736,444 |  | - |  | - |  | - |  | 884,706 |  | 5,070,763 |
| Gross receivable |  | 12,002,761 |  | 97,555 |  | 7,682,491 |  | 634,513 | 2,736,444 |  | 8,148 |  | 8,656 |  | 610 |  | 1,495,518 |  | 24,666,696 |
| Less: Allowance for uncollectible ad valorem taxes Net receivables |  | 500,447 |  | - |  | - |  | - | - |  | - |  | - |  | - |  | 14,631 |  | 515,078 |
|  | \$ | 11,502,314 | \$ | 97,555 | \$ | 7,682,491 | \$ | 634,513 | \$ 2,736,444 | \$ | 8,148 | \$ | 8,656 | \$ | 610 | \$ | 1,480,887 | \$ | 24,151,618 |

Please note that the use tax receivable does not agree with the intergovernmental receivable recognized by Proprietary Funds due to a December 31 fiscal year-end for the Tulsa County Public Facilities Authority (Proprietary Fund) and Tulsa County having a June 30 fiscal year-end.

Tulsa County, Oklahoma

Notes to the Financial Statements
June 30, 2022

## C. Accounts Receivable - Previously Recorded Allowance for Doubtful Accounts

In fiscal year 2019 an accounts receivable (due from the state) balance for $\$ 13,053,721$ was recorded. This balance was comprised of $\$ 4,490,870$ from Governmental Funds - County Contribution Fund and $\$ 8,562,851$ from Discretely Presented Component Units - Tulsa County Criminal Justice Authority. The combined total was then offset with an allowance for doubtful accounts of $\$ 13,053,721$ (split as $\$ 4,490,870$ and $\$ 8,562,851$ ) due to the fact the outcome of litigation with the state on the cost per prisoner per day was unknown as of June 30, 2019. However, on June 3, 2020 the Authority dismissed its lawsuit against the state after the Oklahoma State Auditor \& Inspector's office prescribed a new cost per prisoner per day rate of $\$ 63.42$ which was set to be used beginning in fiscal year 2021. As part of this lawsuit dismissal, the County wrote-off the outstanding accounts receivable balance, which resulted in a balance of $\$ 0$ at fiscal year-end 2020.

During fiscal year 2021, the state opted to legally challenge the State Auditor \& Inspector's prescribed cost rate of $\$ 63.42$. Consequently, throughout fiscal year 2021 and 2022 the County billed the state at the $\$ 63.42$ rate, and the state proceeded to pay at the old $\$ 27$ rate. The lawsuit was ultimately resolved on September 8,2021 , and as a result the County was due to receive the difference between the daily billing rates for the fiscal year, which totaled $\$ 1,191,312$. However, the state has opted to appeal this decision, and the lawsuit is currently pending before the Oklahoma Supreme Court. Nonetheless, it is believed that this lawsuit will be resolved and in the favor of the County. As a result, no allowance for doubtful accounts has been made, and the overall balance was $\$ 2,576,482$ as of the fiscal year-end. The full balance is recorded as accounts receivable in the Statement of Net Position, and the current year's increased portion as Public safety Operating Grants and Contributions on the Statement of Activities. No revenue is recorded on the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds. Instead, unavailable revenue is recorded on the Balance Sheet - Governmental Funds.

## D. Transfers

Purpose of Transfers
Transfers are mainly used for cash flow purposes and to move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund as debt service payments become due.

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022

Transfers for the year ended June 30, 2022, consist of the following amounts:


Note: The net transfers do not balance as the Tulsa County Public Facilities Authority (Business-type Activities) adopted a December 31 fiscal year-end while Tulsa County's fiscal year-end remains June 30.

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022

## E. Due To/Due From

Due To/Due From activity for the fiscal year ended June 30, 2022 consist of the following:


Note: The net Due To/Due From do not balance as the Tulsa County Public Facilities Authority (Businesstype Activities) adopted a December 31 fiscal year-end while Tulsa County's fiscal year end remains June 30.

## F. Capital Assets

Capital assets activity for the year ended June 30, 2022 are as follows:

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022

|  | Beginning Balance, Restated |  | Increases |  | Decreases |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |
| Non-depreciable capital assets: |  |  |  |  |  |  |  |  |
| Land | \$ | 27,138,278 | \$ | - | \$ | 87,300 | \$ | 27,050,978 |
| Construction in progress |  | 64,627,310 |  | 10,647,943 |  | 42,409,627 |  | 32,865,627 |
| Total non-depreciable capital assets |  | 91,765,588 |  | 10,647,943 |  | 42,496,927 |  | 59,916,605 |
| Depreciable capital assets: |  |  |  |  |  |  |  |  |
| Buildings/building improvement |  | 83,831,190 |  | 38,070,795 |  | 46,853 |  | 121,855,131 |
| Machinery and equipment |  | 43,704,338 |  | 4,592,559 |  | 3,130,185 |  | 45,166,712 |
| Capitalized software |  | 1,654,159 |  | 5,942 |  | - |  | 1,660,101 |
| Infrastructure |  | 128,348,408 |  | 3,904,420 |  | 328,500 |  | 131,924,328 |
| Total capital assets being depreciated |  | 257,538,095 |  | 46,573,716 |  | 3,505,539 |  | 300,606,272 |
| Total capital assets |  | 349,303,683 |  | 57,221,659 |  | 46,002,465 |  | 360,522,877 |
| Accumulated depreciation: |  |  |  |  |  |  |  |  |
| Buildings/building improvement |  | 29,098,922 |  | 1,766,269 |  | 14,837 |  | 30,850,354 |
| Machinery and equipment |  | 26,287,029 |  | 2,911,777 |  | 2,555,210 |  | 26,643,596 |
| Capitalized software |  | 1,380,452 |  | 93,729 |  | - |  | 1,474,181 |
| Infrastructure |  | 71,212,900 |  | 3,586,359 |  | 328,500 |  | 74,470,759 |
| Total accumulated depreciation |  | 127,979,303 |  | 8,358,135 |  | 2,898,547 |  | 133,438,891 |
| Leased assets - equipment |  | 377,793 |  | 239,300 |  | - |  | 617,093 |
| Less accumulated amortization - equipment |  | - |  | 145,125 |  | - |  | 145,125 |
| Total leased assets being amortized |  | 377,793 |  | 94,175 |  | - |  | 471,968 |
| Depreciable capital assets, net |  | 129,936,585 |  | 38,309,756 |  | 606,991 |  | 167,639,349 |
| Governmental capital assets, net | \$ | 221,702,173 |  | 48,957,699 |  | 43,103,918 | \$ | 227,555,954 |

The capital assets reported under Governmental Activities includes the Industrial Authority's Capital Assets, which are as follows:

| Industrial Authority: | Beginning <br> Balance |  | Increases |  | Decreases |  | Ending <br> Balance |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Non-depreciable capital assets: |  |  |  |  |  |  |  |
| Land | \$ | 2,360,964 | \$ | - | \$ | - | \$ 2,360,964 |
| Total non-depreciable capital assets |  | 2,360,964 | \$ |  | \$ |  | \$ 2,360,964 |

The capital assets in the Industrial Authority represent expenditures incurred in connection with certain Vision 2025 projects for various non-profit entities. The expenditures were initially capitalized by the Industrial Authority as land and construction in progress as the facilities were being constructed. Upon completion in fiscal year 2007, the facilities were made available for use by the certain non-profit organizations under long-term capital note arrangements which only require nominal rental payments. Under applicable accounting guidance, the accumulated construction costs were expensed by the Industrial Authority in fiscal year 2007, and the land will remain on the books of the Industrial Authority. The total of governmental capital assets, net, as presented above as of June 30, 2022 is $\$ 227,555,954$ which includes the Industrial Authority land of $\$ 2,360,964$.

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022

|  | Beginning Balance |  | Increases |  | Decreases |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business-type activities: |  |  |  |  |  |  |  |  |
| Non-depreciable capital assets: |  |  |  |  |  |  |  |  |
| Land | \$ | 1,146,200 | \$ | - | \$ | - | \$ | 1,146,200 |
| Construction in progress |  | 1,856,243 |  | 5,473,084 |  | 3,577,821 |  | 3,751,506 |
| Total non-depreciable capital assets |  | 3,002,443 |  | 5,473,084 |  | 3,577,821 |  | 4,897,706 |
| Depreciable capital assets: |  |  |  |  |  |  |  |  |
| Building and systems |  | 203,776,975 |  | - |  | 5,159,621 |  | 198,617,354 |
| Machinery and equipment |  | 16,157,805 |  | 642,484 |  | 1,043,460 |  | 15,756,829 |
| Total capital assets being depreciated |  | 219,934,780 |  | 642,484 |  | 6,203,081 |  | 214,374,183 |
| Total capital assets |  | 222,937,223 |  | 6,115,568 |  | 9,780,902 |  | 219,271,889 |
| Accumulated depreciation: |  |  |  |  |  |  |  |  |
| Buildings and systems |  | 122,687,018 |  | 7,520,579 |  | 8,467,052 |  | 121,740,545 |
| Machinery and equipment |  | 11,241,686 |  | 975,704 |  | 1,003,876 |  | 11,213,514 |
| Total accumulated depreciation |  | 133,928,704 |  | 8,496,283 |  | 9,470,928 |  | 132,954,059 |
| Depreciable capital assets, net |  | 86,006,076 |  | 16,501,873 |  | (3,267,847) |  | 81,420,124 |
| Business-type capital assets, net | \$ | 89,008,519 | \$ | (2,380,715) | \$ | 309,974 |  | 86,317,830 |


|  | Beginning <br> Balance | Increases | Decreases | Ending <br> Balance |
| :---: | :---: | :---: | :---: | :---: |
| Discretely presented component units: |  |  |  |  |
| Capital assets non-depreciable assets: |  |  |  |  |
| Land and improvements | \$ 4,619,615 | \$ | \$ - | \$ 4,619,615 |
| Construction in progress | - | - | - | - |
| Total non-depreciable | 4,619,615 | - | - | 4,619,615 |
| Depreciable capital assets: |  |  |  |  |
| Buildings | 106,462,207 | 528,047 | - | 106,990,254 |
| Equipment | 8,779,302 | 1,941,101 | 258,212 | 10,462,191 |
| Infrastructure | 392,407 | - | - | 392,407 |
| Total depreciable capital assets | 115,633,916 | 2,469,148 | 258,212 | 117,844,852 |
| Total capital assets | 120,253,531 | 2,469,148 | 258,212 | 122,464,467 |
| Accumulated depreciation: |  |  |  |  |
| Buildings | 53,027,696 | 3,355,128 | - | 56,382,824 |
| Equipment | 4,499,405 | 1,133,840 | 229,108 | 5,404,137 |
| Infrastructure | 100,893 | 11,979 | - | 112,872 |
| Total accumulated depreciation | 57,627,994 | 4,500,947 | 229,108 | 61,899,833 |
| Depreciable capital assets, net | 58,005,922 | $(2,031,799)$ | 29,104 | 55,945,019 |
| Component units capital assets, net | \$ 62,625,537 | \$ (2,031,799) | \$ 29,104 | \$ 60,564,634 |

Depreciation/amortization expense is charged to function as follows:

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022

| Governmental Activities |  |  |
| :---: | :---: | :---: |
| Depreciation: |  |  |
| General Government | \$ | 2,244,215 |
| Public Safety |  | 507,203 |
| Health \& Welfare |  | 200,678 |
| Culture \& Recreation |  | 1,576,776 |
| Education |  | 7,895 |
| Roads \& Highways |  | 3,821,366 |
|  | \$ | 8,358,135 |
| Amortization: |  |  |
| General Government | \$ | 112,521 |
| Public Safety |  | 23,602 |
| Health \& Welfare |  | - |
| Culture \& Recreation |  | 3,242 |
| Education |  | - |
| Roads \& Highways |  | 5,760 |
|  | \$ | 145,125 |
| Total depreciation/amortization | \$ | 8,503,260 |

The reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities reports that capital outlays exceeded depreciation/amortization expense during the current period by $\$ 6,547,432$. Capitalized capital outlays during the current period is $\$ 15,050,692$ while depreciation/amortization expense totaled $\$ 8,503,260$.

## G. Judgments Payable

Under Oklahoma law, judgments granted against the County are payable over a three-year period and bear annual interest at four percentage points above the average United States Treasury Bill rate for the preceding year, not to exceed $10 \%$ per annum. Judgments are levied against all taxable property within the County and are accumulated and paid out of the Debt Service Fund. During the year, the County recorded \$314,289 in judgments principal and \$9,189 in related interest on these judgments. At June 30, 2022, the total amount of unpaid judgment principal of $\$ 9,796,026$ is reflected in the government-wide Statement of Net Position.

## H. Unearned Revenue Liability

During fiscal year 2019 the terms of a 99 -year land occupancy agreement as previously signed on March 19, 2018 went into effect between the County, the landlord, and Iron Gate, Inc., an Oklahoma not-for-profit corporation and the tenant. The terms of the agreement called for Iron Gate, Inc. to make two equal payments of $\$ 300,000$ (for a total of $\$ 600,000$ ). The first $\$ 300,000$ payment was received in fiscal year 2019 , and the second such payment was received in 2021. As a result, the following reflects the fiscal yearend calculation of the portion of rent that has been recognized as revenue, and the portion that is currently a liability of unearned revenue due to the life of the land agreement.

| Prepaid Rent Received | $\$ 600,000$ |
| :--- | ---: |
| Less: Rent Revenue Previously Recognized | $(13,131)$ |
| Less: Revenue Recognized During Fiscal Year | $(6,061)$ |
|  |  |
| Unearned Revenue Liabilty Fiscal Year-End | $\$ 580,808$ |

Tulsa County, Oklahoma

Notes to the Financial Statements
June 30, 2022

## I. Compensated Absences

Employees earn annual (vacation) leave at a rate of 15 days per year for the first five years of service and 18 days for six years of service through ten years of service and 20 days per year for 11 through 20 years of service and 25 days thereafter. The maximum limit in the amount of unused vacation that can be accumulated at one time is two times the number of hours that the employee is currently eligible to earn per year. All accrued vacation leave that has been earned, is payable to the employee upon layoff, resignation, retirement or death. Each full-time employee also earns personal (sick) leave at a rate of one day per month up to a maximum of 130 days. There is no liability for unpaid accumulated sick leave, since the County does not have a policy to pay this amount when employees separate from service. The amount of accumulated unpaid vacation benefits including the employer FICA portion is $\$ 6,413,243$ for the fiscal year ended June 30, 2022. The current liability reported for compensated absences for the fiscal year ended is $\$ 1,914,852$ and the remainder of $\$ 4,498,391$ is shown as a non-current liability in the government-wide Statement of Net Position.

## J. Leases Payable

The County as a lessee, has entered into lease agreements involving various equipment. Previously, these agreements were reflected as operating leases prior to the implementation of GASB 87.

The lease of this equipment, such as copiers, etc., consists of annual installments that change as agreements mature. The applicable interest rates for these leases ranges from $0.24 \%$ to $2.70 \%$, and the dates of maturity range from February 2023 through May 2027. Future principal and interest terms of these lease agreements are as follows:

| Year | Principal |  | Interest |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2023 | \$ | 176,150 | \$ | 4,146 | \$ | 180,296 |
| 2024 |  | 156,916 |  | 2,602 |  | 159,518 |
| 2025 |  | 97,458 |  | 1,213 |  | 98,671 |
| 2026 |  | 30,491 |  | 446 |  | 30,937 |
| 2027 |  | 11,593 |  | 105 |  | 11,698 |
|  | \$ | 472,608 | \$ | 8,512 | \$ | 481,120 |

## K. Capital Lease Receivable

The County as a lessor, has entered into lease agreements involving rental space in a building and land for a billboard. The total amount of inflows of recourses, including lease revenue and interest revenue recognized during the fiscal year was $\$ 26,596$. Remaining lease receivable balances at June 30, 2022 totaled \$185,402.

## L. Capital Notes Receivable

Tulsa County Industrial Authority (TCIA, a blended component unit of Tulsa County) has entered into a capital notes receivable agreement with the Tulsa City-County Health Department (TCCHD, a discretely presented component unit of Tulsa County). The proceeds from the notes can only be used to make debt service payments on revenue bonds issued by TCIA. TCCHD makes quarterly payments that are sufficient to make debt service payments on the 2019 Series Health Facilities Revenue Refunding Bonds. It should be noted that the activity reflected in the schedule below depicts both the issuance of the 2019 bonds and

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022
the retirement through refunding of the 2010 Series Health Care Facility Bonds. As a result of this refunding, the notes repayment schedule has been updated to reflect the new debt. The notes were originally dated March 1, 2010 and will mature on January 1, 2040. It has a weighted interest rate of $3.3 \%$. The following schedule shows the changes in the capital notes receivable:

| Beginning <br> Balance | Deductions | Ending <br> Balance |  |
| :---: | :---: | :---: | :---: |
| \$ 8,185,000 | \$ 322,500 | \$ | 7,862,500 |

The future notes receivable payments under this note are as follows:

| Year Ended June 30 |  | Principal |  | Interest |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2023 | \$ | 330,000 | \$ | 258,225 | \$ | 588,225 |
| 2024 |  | 342,500 |  | 246,650 |  | 589,150 |
| 2025 |  | 357,500 |  | 232,950 |  | 590,450 |
| 2026 |  | 372,500 |  | 218,650 |  | 591,150 |
| 2027-2031 |  | 2,087,500 |  | 866,325 |  | 2,953,825 |
| Thereafter |  | 4,372,500 |  | 648,000 |  | 5,020,500 |
|  | \$ | 7,862,500 | \$ | 2,470,800 |  | 10,333,300 |

In TCIA's separately issued financial statements, additional capital notes receivable are reported for Tulsa County departments. However, these capital notes receivable are eliminated in Tulsa County's financial statements since TCIA is a blended component unit of Tulsa County. The schedules for the eliminations and reclassifications for the Sheriff and Parks departments, the David L Moss Jail Expansion, the Juvenile Justice Courts and Detention Center, 2016 Vision Tulsa County, and an ARRA loan from TCIA's separately issued financial statements are shown in the TCIA's note disclosures.

## M. General Long-term Bonded Debt

## Governmental Activities

The General Fund and the Debt Service Funds (Tulsa County and Tulsa County Industrial Authority) are used to liquidate liabilities such as revenue bonds payable, capital notes, judgments, and compensated absences. During the conversion to the full accrual basis of accounting, the result of adding the current and non-current portion of revenue bonds payable to the positive amount of restricted fund balance on the Tulsa County Industrial Authority's Balance Sheet-Governmental Funds results in a negative balance in unrestricted net position on the Tulsa County Industrial Authority's Statement of Net Position. Debt service of the revenue bonds is to be repaid from future sales tax collections and is a different revenue stream from the proceeds of bonds which finances the Vision 2025 projects. The purpose of Vision 2025 funding was for capital improvements for: American Airlines, education, health care, events facilities, and community enrichment within Tulsa County, which will promote economic development for and provide additional jobs and payroll within Tulsa County.

Changes in all types of debt as reflected in the Statement of Net Position are as follows:

Tulsa County, Oklahoma Notes to the Financial Statements

June 30, 2022

|  | Balance <br> July 1, 2021 |  | Additions |  | Deletions |  | $\begin{gathered} \text { Balance } \\ \text { June } 30,2022 \end{gathered}$ |  | Due within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenue bonds payable-2010 | \$ | 1,895,000 | \$ | - | \$ | 450,000 | \$ | 1,445,000 | \$ | 465,000 |
| Revenue bonds payable-2013 |  | 355,000 |  | - |  | 175,000 |  | 180,000 |  | 180,000 |
| Revenue bonds payable-2014 |  | 6,185,000 |  | - |  | 615,000 |  | 5,570,000 |  | 630,000 |
| Loan payable-2014 (Direct Borrowing) |  | 651,792 |  | - |  | 69,571 |  | 582,221 |  | 70,268 |
| Revenue bonds payable-2015 |  | 2,100,000 |  | - |  | 210,000 |  | 1,890,000 |  | 215,000 |
| Revenue bonds payable-2016 |  | 26,620,000 |  | - |  | 2,730,000 |  | 23,890,000 |  | 2,770,000 |
| Loan payable-2016 (Direct Borrowing) |  | 180,359 |  | - |  | 15,594 |  | 164,765 |  | 15,749 |
| Revenue bonds payable-2017 |  | 44,575,000 |  | - |  | 3,290,000 |  | 41,285,000 |  | 3,425,000 |
| Refunding bonds payable-2019 |  | 8,345,000 |  | - |  | 320,000 |  | 8,025,000 |  | 325,000 |
| Premium on debt issuance |  | 4,966,120 |  | - |  | 474,833 |  | 4,491,287 |  | - |
| Subtotal |  | 95,873,271 |  | - |  | 8,349,998 |  | 87,523,273 |  | 8,096,017 |
| Capital notes payable (Direct Borrowing) |  | 1,171,857 |  | - |  | 476,110 |  | 695,747 |  | 494,559 |
| Judgments payable |  | 16,026,767 |  | 314,289 |  | 6,545,030 |  | 9,796,026 |  | 6,533,131 |
| Compensated absences |  | 6,589,102 |  | 5,428,764 |  | 5,604,623 |  | 6,413,243 |  | 1,914,852 |
| Total | \$ | 119,660,997 | \$ | 5,743,053 | \$ | 20,975,761 | \$ | 104,428,289 | \$ | 17,038,559 |

The total of general long-term debt as presented above as of June 30, 2022 is $\$ 104,428,289$ which provides the individual components of the amount reported for long-term liabilities ( $\$ 87,523,273$ for the revenue bond issues and $\$ 19,905,016$ for the remaining long-term liabilities) used in governmental activities that is presented on the government wide Statement of Net Position. The purpose for which the general long-term bonded debt is issued is to finance the capital projects of the Tulsa County Industrial Authority, which entrust the capital projects to Tulsa County and other beneficiaries.

The Series 2010 consists of debt issued for the benefit of Tulsa County. The debt is payable from note payments from these entities.

| Year | Principal |  | Interest |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2023 | \$ | 465,000 | \$ | 49,655 | \$ | 514,655 |
| 2024 |  | 480,000 |  | 34,310 |  | 514,310 |
| 2025 |  | 500,000 |  | 17,750 |  | 517,750 |
|  | \$ | 1,445,000 | \$ | 101,715 |  | 1,546,715 |

The Series 2013 consists of debt issued by TCIA for Tulsa County and is payable from note payments.

The Series 2014 consists of debt issued for Tulsa County. The Authority issued \$9,595,000 of Capital Improvement Revenue Bonds in September 2014. Proceeds were used to construct an expansion of the county jail. The bonds will be repaid with a $0.026 \%$ sales tax, which was approved by voters in April 2014. The sales tax will be in effect from July 2014 through July 2029. The bonds mature in September 2029 and bear interest rates between $2.00 \%$ and $3.40 \%$. The amount outstanding at June 30, 2022 was $\$ 5,570,000$. Debt requirements for the years ended June 30 are as follows:

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022

| Year | Principal |  | Interest |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2023 |  | 630,000 | \$ | 161,625 | \$ | 791,625 |
| 2024 |  | 645,000 |  | 145,043 |  | 790,043 |
| 2025 |  | 665,000 |  | 126,360 |  | 791,360 |
| 2026 |  | 680,000 |  | 106,185 |  | 786,185 |
| 2027 |  | 705,000 |  | 85,058 |  | 790,058 |
| 2028-2030 |  | 2,245,000 |  | 114,174 |  | 2,359,174 |
|  |  | 5,570,000 | \$ | 738,445 | \$ | 6,308,445 |

The INCOG loan consists of direct borrowing debt issued for Tulsa County. The Authority entered into a loan agreement for $\$ 1,055,000$ with INCOG in October 2014. The loan proceeds will be used to update the HVAC system in the courthouse. The loan will have an interest rate of $1 \%$ and will mature in October 2029. The loan will be repaid in annual installments of $\$ 76,091$. The loan is secured per an agreement with Tulsa County for funds currently available and future appropriations as needed. In the event of default, the lender may: 1) Declare the entire unpaid balance of the note immediately due and payable; 2) Receive collections costs including applicable legal fees; and 3) Increase the interest rate by $6 \%$ per annum (to $7 \%$ ). The amount outstanding at June 30, 2022 was $\$ 582,221$. Debt requirements for the years ended June 30 are as follows:

| Year | Principal |  | Interest |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2023 | \$ | 70,268 | \$ | 5,822 | \$ | 76,090 |
| 2024 |  | 70,971 |  | 5,120 |  | 76,091 |
| 2025 |  | 71,681 |  | 4,410 |  | 76,091 |
| 2026 |  | 72,397 |  | 3,693 |  | 76,090 |
| 2027 |  | 73,122 |  | 2,969 |  | 76,091 |
| 2028-2030 |  | 223,782 |  | 4,490 |  | 228,272 |
|  | \$ | 582,221 | \$ | 26,504 | \$ | 608,725 |

In May 2016, the Authority executed an additional American Recovery and Reinvestment Act direct borrowing note with INCOG totaling $\$ 241,200$ for the purpose of purchasing and replacing certain equipment at O'Brien Recreation Center. The term of the note is 15 years with interest at $1 \%$ and will mature in August 2031. The loan is secured per an agreement with Tulsa County for funds currently available and future appropriations as needed. In the event of default, the lender may: 1) Declare the entire unpaid balance of the note immediately due and payable; 2) Receive collections costs including applicable legal fees; and 3) Increase the interest rate by $6 \%$ per annum (to $7 \%$ ). The loan will be repaid in annual installments of $\$ 17,396$. The amount of debt outstanding at June 30, 2022 was $\$ 164,765$. Debt requirements for the years ended June 30 are as follows:

| Year | Principal |  | Interest |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2023 | \$ | 15,749 | \$ | 1,648 | \$ | 17,397 |
| 2024 |  | 15,906 |  | 1,490 |  | 17,396 |
| 2025 |  | 16,065 |  | 1,331 |  | 17,396 |
| 2026 |  | 16,226 |  | 1,170 |  | 17,396 |
| 2027 |  | 16,388 |  | 1,008 |  | 17,396 |
| 2028-2032 |  | 84,431 |  | 2,550 |  | 86,981 |
|  | \$ | 164,765 | \$ | 9,197 | \$ | 173,962 |

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022
The Series 2015 consists of debt issued for Tulsa County. The Authority issued \$3,100,000 of Capital Improvement Revenue Bonds in October 2015. Proceeds were used to construct an expansion of the county jail. The bonds will be repaid with a $0.026 \%$ sales tax, which was approved by voters in April 2014. The sales tax will be in effect from July 2014 through July 2029. The bonds mature in September 2029 and bear interest rates between $1.00 \%$ and $3.20 \%$. The amount outstanding at June 30, 2022 was $\$ 1,890,000$. Debt requirements for the years ended June 30 are as follows:

| Year | Principal | Interest | Total |
| :---: | :---: | :---: | :---: |
| 2023 | \$ 215,000 | \$ 48,495 | \$ 263,495 |
| 2024 | 220,000 | 44,035 | 264,035 |
| 2025 | 225,000 | 39,194 | 264,194 |
| 2026 | 230,000 | 33,788 | 263,788 |
| 2027 | 235,000 | 27,387 | 262,387 |
| 2028-2030 | 765,000 | 36,924 | 801,924 |
|  | \$ 1,890,000 | \$ 229,823 | \$2,119,823 |

The Series 2016 consists of debt issued for Tulsa County. The Authority issued \$38,020,000 of Capital Improvement Revenue Bonds in April 2016. Proceeds will be used to construct, operate and maintain the Juvenile Justice Courts and Detention Center. The bonds will be repaid with a $0.041 \%$ sales tax, which was approved by voters in April 2014. The sales tax will be in effect from July 2014 through July 2029. The bonds mature in September 2029 and bear interest rates between $2.00 \%$ and $3.00 \%$. The amount outstanding at June 30, 2022 was $\$ 23,890,000$. Debt requirements for the years ended June 30, are as follows:

| Year | Principal | Interest |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 2023 | \$ 2,770,000 | \$ | 498,293 | \$ | 3,268,293 |
| 2024 | 2,820,000 |  | 442,394 |  | 3,262,394 |
| 2025 | 2,875,000 |  | 385,444 |  | 3,260,444 |
| 2026 | 2,935,000 |  | 327,344 |  | 3,262,344 |
| 2027 | 3,005,000 |  | 267,944 |  | 3,272,944 |
| 2028-2030 | 9,485,000 |  | 388,997 |  | 9,873,997 |
|  | \$ 23,890,000 | \$ | 2,310,416 |  | 26,200,416 |

The Series 2017 consists of debt issued for Tulsa County. The Authority issued \$53,700,000 of Capital Improvement Revenue Bonds in December 2017. Proceeds will be used for the purpose of funding capital improvements for Tulsa County. The bonds will be repaid with a $0.05 \%$ sales tax, which was approved by voters in February 2016. The sales tax will be in effect from January 2017 through December 2031. The bonds mature in December 2031 and bear an interest rate of $4.00 \%$. The amount outstanding at June 30, 2022 was $\$ 41,285,000$. Debt requirements for the years ended June 30, are as follows:

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022

| Year | Principal |  | Interest |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2023 | \$ | 3,425,000 | \$ | 1,582,900 | \$ | 5,007,900 |
| 2024 |  | 3,565,000 |  | 1,443,100 |  | 5,008,100 |
| 2025 |  | 3,710,000 |  | 1,297,600 |  | 5,007,600 |
| 2026 |  | 3,860,000 |  | 1,146,200 |  | 5,006,200 |
| 2027 |  | 4,020,000 |  | 988,600 |  | 5,008,600 |
| 2028-2032 |  | 22,705,000 |  | 2,343,100 |  | 25,048,100 |
|  | \$ | 41,285,000 | \$ | 8,801,500 | \$ | 50,086,500 |

The Series 2019 consists of debt issued for the benefit of Tulsa City-County Health Department and Tulsa County. The debt is payable from note payments from these entities. The Authority issued $\$ 9,140,000$ of Health Facilities Refunding Revenue Bonds in December 2019. Proceeds were used to refund the previously issued $\$ 11,350,000$ of Health Facilities Revenue Bonds from February 2010 which were used to acquire and construct a health facilities building and related improvements. These bonds mature in February 2040 and bear interest rates between $3.00 \%$ and $4.00 \%$. The amount outstanding at June 30, 2022 was $\$ 8,025,000$. Debt requirements for the years ended June 30 are as follows:

| Year | Principal |  | Interest |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2023 | \$ | 325,000 | \$ | 263,100 |  | 588,100 |
| 2024 |  | 335,000 |  | 253,350 |  | 588,350 |
| 2025 |  | 350,000 |  | 239,950 |  | 589,950 |
| 2026 |  | 365,000 |  | 225,950 |  | 590,950 |
| 2027 |  | 380,000 |  | 211,350 |  | 591,350 |
| 2028-2032 |  | 2,125,000 |  | 829,650 |  | 2,954,650 |
| 2033-2037 |  | 2,475,000 |  | 477,750 |  | 2,952,750 |
| 2038-2040 |  | 1,670,000 |  | 101,250 |  | 1,771,250 |
|  | \$ | 8,025,000 |  | 2,602,350 |  | 10,627,350 |

## Capital Notes Payable

The County acquires machinery and equipment through capital notes payable purchase agreements. Oklahoma law prohibits the County from entering into contracts of this nature for longer than one year. It is the County's intent to exercise its right to purchase this property. Accordingly, the notes payable purchase agreements have been capitalized to conform to accounting principles generally accepted in the United States of America. The unpaid portion of these agreements have been reported as capitalized notes payable obligations both as a current and a non-current liability in the Statement of Net Position at an amount equal to the present value of all remaining payments to maturity.

The County has the following capital notes payable:
In fiscal year 2015, the County entered into a capital notes payable with the Oklahoma Department of Transportation for $\$ 150,000$ used to purchase a steel wheel vibratory roller at $0 \%$ interest rate and a $3 \%$ administrative fee. The note matures in fiscal year 2023. Monthly payments of $\$ 1,839$ are made by the County. In the event of default, the lender may force the County to surrender the equipment upon demand. The amount outstanding at June 30, 2022 was $\$ 1,785$.

## Tulsa County, Oklahoma

Notes to the Financial Statements
June 30, 2022

In fiscal year 2016, the County entered into a capital note payable with the Oklahoma Department of Transportation for $\$ 225,000$ used to purchase an asphalt laydown machine at $0 \%$ interest rate and a $3 \%$ administrative fee. The note matures in fiscal year 2024. Monthly payments of $\$ 2,414$ are made by the County. In the event of default, the lender may force the County to surrender the equipment upon demand. The amount outstanding at June 30,2022 was $\$ 56,250$.

In fiscal year 2016, the County entered into a capital note payable with Motorola Solutions, Inc. for $\$ 2,004,171$ for the purchase of radio equipment at $3.23 \%$ nominal annual interest rate. The note matures in fiscal year 2023. Annual payments of $\$ 314,324$ are made by the County. In the event of default, the lender may: 1) Declare the entire unpaid balance of the note immediately due and payable; 2) Receive collections costs including applicable legal fees; and 3) exercise any other right under applicable law. The amount outstanding at June 30, 2022 was $\$ 304,398$.

In fiscal year 2017, the County entered into a capital note payable with the Oklahoma Department of Transportation for $\$ 185,000$ used to purchase a 2016 Etnyre Chip Spreader. The note has an interest rate of $3 \%$ and matures in fiscal year 2025. Monthly payments of $\$ 1,985$ are made by the County. In the event of default, the lender may force the County to surrender the equipment upon demand. The amount outstanding at June 30, 2022 was $\$ 50,103$.

In fiscal year 2018, the County entered into a capital note payable with Deere Credit to purchase a 624 K II, wheel loader for $\$ 171,694$. The note has a $3.5 \%$ interest rate and matures in fiscal year 2023. Tulsa County began making annual payments in fiscal year 2018 of $\$ 20,591$. The amount outstanding at June 30, 2022 was $\$ 86,910$.

In fiscal year 2018, the County entered into a capital note payable with Oklahoma Department of Transportation for $\$ 141,512$ to purchase a Hamm Double Drum Roller. The note has a 3\% interest rate and matures in fiscal year 2025. Monthly payments of $\$ 1,735$ are made by the County. In the event of default, the lender may force the County to surrender the equipment upon demand. The amount outstanding at June 30,2022 was $\$ 43,801$.

In Fiscal Year 2019, the County entered into a capital note payable with the Oklahoma Department of Transportation for $\$ 240,000$ to purchase a Hydraulic Excavator. The note has a 3\% interest rate and matures in fiscal year 2027. Tulsa County began making monthly payments of $\$ 2,575$ in fiscal year 2019. In the event of default, the lender may force the County to surrender the equipment upon demand. The amount outstanding at June 30, 2022 was $\$ 152,500$.

Assuming that all capital notes are renewed each year by resolution of the Board of County Commissioners, minimum commitments under capitalized purchase agreements as of June 30, 2022 are as follows:

| Year Ending June 30 2023 | Principal |  | Interest |  | Totals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | 494,559 | \$ | 15,933 | \$ | 510,492 |
| 2024 |  | 101,466 |  | 3,044 |  | 104,510 |
| 2025 |  | 37,222 |  | 1,117 |  | 38,339 |
| 2026 |  | 30,000 |  | 900 |  | 30,900 |
| 2027 |  | 32,500 |  | 900 |  | 33,400 |
| Total | \$ | 695,747 | \$ | 21,894 | \$ | 717,641 |

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Changes in all types of capital notes payable as reflected in the statement of net position are as follows:

|  | Balance <br> July 1, 2021 | Deletions |  | $\begin{gathered} \text { Balance } \\ \text { June } 30,2022 \end{gathered}$ |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Equipment | \$ 1,171,857 | \$ | 476,109 | \$ | 695,748 | \$ | 494,559 |
| Total | \$ 1,171,857 | \$ | 476,109 | \$ | 695,748 | \$ | 494,559 |

The following is a listing of capital assets purchased with the above capital notes payable:

|  | Cost |  | Accumulated <br> Depreciation | Book Value <br>  <br> Machinery \& Equipment <br> Total | $\$ 4,071,817$ <br> $\$ 4,071,817$ |
| :--- | :--- | :--- | :--- | :--- | :--- |

The total debt service requirements for the years ended June 30 for all debt is as follows:

| Year | Revenue Bonds |  |  | Direct Borrowings |  |  |  |  |  |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Notes Payable |  |  |  | Capital Notes Payable |  |  |  |  |  |
|  | Principal | Interest |  | Principal |  | Interest |  | Principal |  | Interest |  |  |  |
| 2023 | \$ 8,010,000 | \$ | 2,608,118 | \$ | 86,017 | \$ | 7,470 | \$ | 494,559 | \$ | 15,933 | 11,222,097 |  |
| 2024 | 8,065,000 |  | 2,362,232 |  | 86,877 |  | 6,610 |  | 101,466 |  | 3,044 |  | 10,625,229 |
| 2025 | 8,325,000 |  | 2,106,298 |  | 87,746 |  | 5,741 |  | 37,222 |  | 1,117 |  | 10,563,124 |
| 2026 | 8,070,000 |  | 1,839,467 |  | 88,623 |  | 4,863 |  | 30,000 |  | 900 |  | 10,033,853 |
| 2027 | 8,345,000 |  | 1,580,339 |  | 89,510 |  | 3,977 |  | 32,500 |  | 900 |  | 10,052,226 |
| 2028-2032 | 37,325,000 |  | 3,712,845 |  | 308,213 |  | 7,040 |  | - |  | - |  | 41,353,098 |
| 2033-2037 | 2,475,000 |  | 477,750 |  | - |  | - |  | - |  | - |  | 2,952,750 |
| 2038-2040 | 1,670,000 |  | 101,250 |  | - |  | - |  | - |  | - |  | 1,771,250 |
|  | \$82,285,000 | \$ | 14,788,299 | \$ | 746,986 | \$ | 35,701 | \$ | 695,747 | \$ | 21,894 | \$ | 98,573,627 |

## Conduit Debt Obligations

The Tulsa County Industrial Authority (TCIA) has issued industrial revenue bonds and other debt instruments that provide financial assistance to private sector and other governmental entities for the acquisition and construction of industrial and commercial facilities that is deemed to be in the public interest. The bonds and notes (conduit debt obligations) are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. The Authority, the County, the State, nor any other political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds and notes are not reported as liabilities in the accompanying financial statements. The total amount of conduit debt obligations outstanding as of June 30, 2022 was $\$ 533,075,586$. To see a more detailed depiction of what individual conduit debt obligations comprise this balance, please refer to the TCIA annual report.

## Pledge of Sales Tax Revenue

TCIA pledged $0.026 \%$ of sales tax revenue received from the County to repay $\$ 9,595,000$ of Series 2014 Capital Improvement Revenue Bonds and $\$ 3,100,000$ of Series 2015 Capital Improvement Revenue Bonds.

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Proceeds from the bonds provided financing for the construction, operation and maintenance of a county jail expansion. The total principal and interest payable for the remainder of the life of these bonds is $\$ 8,428,268$. The bonds are payable from these sales tax revenues through July 2029. Total pledged sales taxes received from the County in the current fiscal year were $\$ 3,528,520$. Debt service payments for the current fiscal year of $\$ 1,053,856$ were $29.9 \%$ of the pledged sales taxes. The collection of pledged sales taxes ends July 1, 2029.

The Authority also pledged an additional $0.041 \%$ of sales tax revenue received from the County to repay $\$ 38,020,000$ of Series 2016 Capital Improvement Revenue Bonds. Proceeds from the bonds provided financing for the construction, operation and maintenance of the juvenile justice courts and detention center. The total principal and interest payable for the remainder of the life of these bonds is $\$ 26,200,416$. The bonds are payable from these sales tax revenues through July 2029. Total pledged sales taxes received from the County in the current fiscal year were $\$ 5,564,206$. Debt service payments for the current fiscal year of $\$ 3,283,294$ were $59 \%$ of the pledged sales taxes. The collection of pledged sales taxes ends July 1, 2029.

The Authority also pledged an additional $0.05 \%$ of sales tax revenue received from the County to repay $\$ 53,700,000$ of Series 2017 Capital Improvement Revenue Bonds. Proceeds from the bonds provided financing for capital improvements for Tulsa County. The total principal and interest payable for the remainder of the life of these bonds is $\$ 50,086,500$. The bonds are payable from these sales tax revenues through 2031. Total pledged sales taxes received from the County in the current fiscal year were $\$ 6,785,617$. Debt service payments for the current fiscal year of $\$ 5,007,200$ were $73.8 \%$ of the pledged sales taxes. The collections of pledged sales taxes end December 2031.

## Business-Type Activities

Revenue bonds outstanding consist of unmatured debt issued by the Tulsa County Public Facilities Authority (TCPFA). TCPFA has been included as an Enterprise Fund within the basic financial statements for financial reporting purposes. The debt of TCPFA does not constitute debt of the County and is solely payable from resources of TCPFA. Primarily the revenues derived from Expo Square fairs and exhibits collateralize revenue bonds.

## Long-term Liabilities

Long-term liability activity for the year ended December 31, 2021, was as follows:

|  | Beginning Balance |  | Decreases |  | Ending <br> Balance |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Note Payable with bank (direct borrowing) | \$ | 554,879 | \$ | 52,524 | \$ | 502,355 | \$ | 33,092 |
| Total long-term liabilities | \$ | 554,879 | \$ | 52,524 | \$ | 502,355 | \$ | 33,092 |

## Bonds Payable

As of August 4, 2015, TCPFA issued $\$ 14,745,000$ of its Capital Improvement and Refunding Revenue Bonds, Series 2015 (2015 Series revenue bonds) (average interest rate of $3.5 \%$ ) principally to refund $\$ 16,790,000$ of outstanding 2005 Series revenue bonds (average interest rate of $4.3 \%$ ). The net proceeds of $\$ 15,246,165$ (after underwriting fees and other issuance costs of $\$ 282,065$ ) plus $\$ 1,935,471$ of cash was deposited in an irrevocable trust with an escrow agent to refund the 2005 bonds. As a result, the 2005 Series revenue bonds were defeased, and TCPFA has no further liability on the 2005 bonds. The difference between the reacquisition price (funds required to refund the 2005 Series revenue bonds) and the net carrying amount of the 2005 Series revenue bonds is reported as a deferred inflow of resources with a

## Tulsa County, Oklahoma

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balance of $\$ 20,063$ as of December 31, 2021. This reduction is being amortized to interest expense utilizing the effective interest method.

On December 20, 2019, TCPFA deposited $\$ 6,821,133$ in cash in an irrevocable trust with an escrow agent to refund the 2015 bonds. This resulted in an in-substance defeasance and the TCPFA has no further liability on the 2015 bonds. The difference between the reacquisition price (funds required to refund the 2015 Series revenue bonds) and the net carrying amount of the 2015 Series revenue bonds of approximately $\$ 6.6$ million was reported as a loss on defeasance of $\$ 128,206$ for the year ended December 31, 2019. The remaining balance owed on these defeased bonds is $\$ 2,290,000$ as of December 31, 2021.

## Note Payable with Bank

In November 2019, TCPFA entered into a direct borrowing promissory note for $\$ 588,000$ with Bank of Oklahoma at a $3.3 \%$ interest rate. The note proceeds were used to purchase ten acres of land. The amounts are due in 180 payments of $\$ 4,146$ per month and the note matures on November 12, 2034. The collateral on the note is the real property, fixtures, improvements, and personal property located at 7041 East $15^{\text {th }}$ Street, Tulsa, Oklahoma 74112. In the event of default, the lender may: 1) Declare the entire unpaid balance of the note immediately due and payable; 2) Receive collection costs including applicable legal fees; and 3) Increase the interest rate to $14 \%$ per annum. The amount outstanding at December 31, 2021 was $\$ 502,355$. Debt requirements for the years ended December 31 are as follows:

| Note Payable Requirements Per Calender Year | Principal |  | Interest |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |
| 2022 | \$ | 502,355 | \$ | 10,494 |
|  | \$ | 502,355 | \$ | 10,494 |

It should be noted that although the above references payment terms through 2034, as a subsequent event prior to the issuance of this report but after the issuance of the calendar year 2021 TCPFA report, the TCPFA paid the note payable off in full during calendar year 2022. As a result, this fact will be reflected in the TCPFA 2022 report, and due to the fact this information was known prior to the issuance of this report, the requirements for calendar year 2022 reflect the actual payments made on this debt in 2022 of $\$ 512,849$, which resulted in the retirement of the note.

## Component Unit: Tulsa City/County Health Department

On February 25, 2010, TCIA issued $\$ 11,350,000$ of Health Facilities Revenue bonds. On December 1, 2019, TCIA issued $\$ 8,615,000$ of Health Facilities Revenue Bonds, Refunding Series 2019, effectively defeasing and subsequently redeeming the 2010 bonds. Repayment of these bonds is secured by a capital note with the Department. Under the terms of the note, quarterly payments are made to the bond trustee for retirement of the applicable bonds and the related interest. The note matures in February 2040 and is secured by certain property.

Prior to 2014, TCIA had considered the Health Facilities Revenue Bonds to be conduit debt. TCIA has determined the bonds are their debt and recognized a capital note receivable from the Department. The Department previously recognized the substance of the transaction and recorded the various components of the bonds. Since TCIA and the Department are part of the same reporting entity, the Department has restated its 2013 financial statements to reflect the change made by TCIA.

The related buildings, improvements, and equipment under the note agreement have a total cost of

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approximately $\$ 8,007,000$ and accumulated depreciation at June 30, 2022, was approximately $\$ 4,010,000$.
Future minimum commitments under the note payable are as follows:

| Year Ended June 30 |  | Principal |  | Interest |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2023 | \$ | 330,000 | \$ | 258,225 | \$ | 588,225 |
| 2024 |  | 342,500 |  | 246,650 |  | 589,150 |
| 2025 |  | 357,500 |  | 232,950 |  | 590,450 |
| 2026 |  | 372,500 |  | 218,650 |  | 591,150 |
| 2027-2031 |  | 2,087,500 |  | 866,325 |  | 2,953,825 |
| Thereafter |  | 4,372,500 |  | 648,000 |  | 5,020,500 |
|  | \$ | 7,862,500 | \$ | 2,470,800 |  | 0,333,300 |

Changes in all types of debt and compensated absences as reflected in the statement of net position are as follows:

|  | Balance <br> July 1, 2021 |  | Additions |  | Deletions |  | $\begin{gathered} \text { Balance } \\ \text { June } 30,2022 \end{gathered}$ |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Note payable - Building | \$ | 8,185,000 | \$ |  | \$ | 322,500 | \$ | 7,862,500 |  | 330,000 |
| Compensated absences |  | 1,548,591 |  | 176,184 |  | 181,069 |  | 1,543,706 |  | 197,877 |
|  | \$ | 9,733,591 | \$ | 176,184 | \$ | 503,569 | \$ | 9,406,206 |  | 527,877 |

## N. Employees' Retirement System

As provided by Title 19, $\S 951$ through $\S 965$ of the Oklahoma Statutes, Tulsa County maintains a singleemployer, defined benefit contributory pension plan designated the Employees' Retirement System of Tulsa County (TCERS), which covers participants with retirement, death and disability benefits. A nine- member Board of Trustees administers the system. Of the nine members, the Chairman of the Board of County Commissioners, the County Treasurer, and the County Clerk serve as ex-officio members. The Board of County Commissioners (BOCC) appoints two members. The members appointed by the BOCC shall have demonstrated professional experience in investment or funds management, public funds management, public or private pension fund management or retirement system management; or have demonstrated experience in the banking profession and have demonstrated professional experience in investment or fund management; or be licensed to practice law in the state of Oklahoma; or be licensed by the State Board of Public Accountancy to practice in Oklahoma as a public accountant or certified public accountant. Three members shall be elected by the employees of Tulsa County. One retired member of the system shall be elected by the employees, retirees, and the beneficiaries (surviving spouses) of the system. The Board of Trustees meets the last Tuesday of each month to conduct business, except in December they meet the third Tuesday of the month. Agendas are posted in properly designated areas.

In June 2012, the Governmental Accounting Standards Board issued Statement No. 68, Accounting and Financial Reporting for Pensions. The statement was effective for fiscal years beginning after June 15, 2014. The County is using a measurement date one year prior to its fiscal year-end to report net pension liability and pension related deferred inflows and outflows of resources. Net pension liability is based on an actuarial valuation as of June 30, 2021. The following table shows the changes in the net pension liability for the measurement period reported in the current fiscal year.

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|  | Tulsa County Increase (Decrease) |  |  | Tulsa City-County Health DepartmentIncrease (Decrease) |  |  |  |  |  | TotalIncrease (Decrease) |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total Pension Liability (a) | Plan Fiduciary Net Position (b) | Net Pension Liability (a) - (b) |  | tal Pension liability <br> (a) |  | n Fiduciary et Position <br> (b) |  | Net Pension Liability <br> (a) - (b) | Total Pension liability (a) | Plan Fiduciary Net Position (b) | Net Pension Liability (a) - (b) |
| Balances at June 30, 2020 | \$ 373,699,837 | \$ 235,145,926 | \$ 138,553,911 | \$ | 80,179,895 | \$ | 49,145,176 | \$ | 31,034,719 | \$ 453,879,732 | \$ 284,291,102 | \$ 169,588,630 |
| Changes for the year: |  |  |  |  |  |  |  |  |  |  |  |  |
| Service cost | 7,145,651 | - | 7,145,651 |  | 1,462,530 |  | - |  | 1,462,530 | 8,608,181 | - | 8,608,181 |
| Interest on total pension liability | 23,371,901 | - | 23,371,901 |  | 4,783,624 |  | - |  | 4,783,624 | 28,155,525 | - | 28,155,525 |
| Effect of economic/demographic gains or losses | $(2,362,783)$ | - | $(2,362,783)$ |  | $(483,600)$ |  | - |  | $(483,600)$ | $(2,846,383)$ | - | $(2,846,383)$ |
| Effect of assumption changes or inputs | 11,800,761 | - | 11,800,761 |  | 2,415,311 |  | - |  | 2,415,311 | 14,216,072 | - | 14,216,072 |
| Change in proportion | - | $(2,208,334)$ | 2,208,334 |  | - |  | 2,208,334 |  | $(2,208,334)$ | - | - | - |
| Benefit payments | $(20,228,129)$ | $(20,228,129)$ | - |  | $(4,140,175)$ |  | $(4,140,175)$ |  | - | $(24,368,304)$ | $(24,368,304)$ | - |
| Employer contributions | - | 10,520,218 | $(10,520,218)$ |  | - |  | 2,153,217 |  | (2,153,217) | - | 12,673,435 | $(12,673,435)$ |
| Member contributions | - | 2,452,985 | $(2,452,985)$ |  | - |  | 502,062 |  | $(502,062)$ | - | 2,955,047 | $(2,955,047)$ |
| Net investment income | - | 57,654,488 | $(57,654,488)$ |  | - |  | 11,800,382 |  | $(11,800,382)$ | - | 69,454,870 | $(69,454,870)$ |
| Administrative expenses | - | $(125,501)$ | 125,501 |  | - |  | $(25,687)$ |  | 25,687 | - | $(151,188)$ | 151,188 |
| Net changes | 19,727,401 | 48,065,727 | (28,338,326) |  | 4,037,690 |  | 12,498,133 |  | (8,460,443) | 23,765,091 | 60,563,860 | $(36,798,769)$ |
| Balances at June 30, 2021 | \$ 393,427,238 | \$283,211,653 | \$ 110,215,585 | \$ | 84,217,585 | \$ | 61,643,309 | \$ | 22,574,276 | \$ 477,644,823 | \$ 344,854,962 | \$ 132,789,861 |

Pension payments made by the County and TCCHD from the measurement date to June 30, 2022 are reported as deferred outflows.

Employer contributions between the measurement date and June 30, 2022 are reported as deferred outflows. At June 30, 2022, these payments amount to $\$ 10,725,763$ for Tulsa County and $\$ 2,023,648$ for TCCHD.

## Plan Description and Provisions

Membership in TCERS is mandatory for all eligible employees. An employee becomes eligible on the first day of employment as a regular, full-time employee. Oklahoma Statutes include elected and appointed salaried County officials as employees for retirement system purposes. Seasonal, temporary, hourly, parttime, or contracted workers are not considered to be eligible employees. As of June 30, 2022, the TCERS participants are as follows:

Retirees or beneficiaries currently receiving benefits

| Tulsa County |  | TCCHD |  | Total |
| ---: | ---: | ---: | ---: | ---: |
|  |  | 239 |  | 1,439 |
| 594 |  | 140 |  | 734 |
| 1,422 | 312 | 1,734 |  |  |
| 3,216 | 691 |  | 3,907 |  |

For the year ended June 30, 2022, the County's total payroll for the plan amounted to $\$ 79,247,098$.

| Tulsa County TCCHD | Covered Payroll |  | Percentage of Total |
| :---: | :---: | :---: | :---: |
|  | \$ | 65,775,092 | 83.00\% |
|  |  | 13,472,006 | 17.00\% |
|  | \$ | 79,247,098 | 100.00\% |

Normal Retirement Benefits - Service credit for employment prior to July 1, 1965 is granted only to employees who were contributing to TCERS on March 6, 1974. The employee becomes eligible to receive benefits at age 62 with five years of service or they attain the Rule of 80 . The Rule of 80 applies if the employee's age, in years and months, added to their years and months of participation in the retirement system together equal at least 80 years or more. Any member hired after June 30, 2017, to be eligible for retirement benefits, a regular retiree must be at least 65 years of age and have a minimum of five year's participation in TCERS or they attain the Rule of 90 . The Rule of 90 applies if the employee's age, in years and months, added to their years and months of participation in the retirement system together equal at least 90 years or more.

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The monthly annuity payable to the employee is based on a percentage to be applied to the average compensation of the highest paid 36 months of employment. The three highest years need not be contiguous, but each year must consist of 12 continuous months. Benefits are calculated on the average base payroll earnings and do not include overtime, allowances, etcetera. The benefit percentages for years of credited service are as follows:

| Years of <br> Credited <br> Service | Percentage of Benefit |  |
| :---: | :---: | :---: |
|  | If Vested as of | If Vested after |
|  | June 30, 2010 | June 30, 2010 |
| 5 | 12.5\% | 10.0\% |
| 6 | 15.0\% | 12.0\% |
| 7 | 17.5\% | 14.0\% |
| 8 | 20.0\% | 16.0\% |
| 9 | 22.5\% | 18.0\% |
| 10 | 25.0\% | 20.0\% |
| 11 | 28.0\% | 22.0\% |
| 12 | 31.0\% | 24.0\% |
| 13 | 34.0\% | 26.0\% |
| 14 | 37.0\% | 28.0\% |
| 15 | 40.0\% | 30.0\% |
| 16 | 42.0\% | 34.0\% |
| 17 | 44.0\% | 38.0\% |
| 18 | 46.0\% | 42.0\% |
| 19 | 48.0\% | 46.0\% |
| 20 | 50.0\% | 50.0\% |

Beyond 20 years, there will be a $1.5 \%$ increase in the percentage rate for each year of credited service, to a maximum of $100 \%$.

## Disability Benefits

Disability benefits are available to participants who have become permanently disabled as a direct result of County employment. The employee must have the required eight years of participation in the retirement system to receive benefits. Medical proof of disability, as well as a written statement of condition and cause from the employee's supervisor must accompany applications for disability. The retirement system's Board of Trustees may require additional medical proof and makes the final determination of eligibility. There are no age requirements.

The percentage and base salary used to calculate benefits for employees who qualify for disability retirement is the same as that used in calculating "regular" retirement benefits except that the maximum percentage that may be applied is $40 \%$ (for a disability retiree having 15 or more credited years of service) if vested as of June 30, 2010. Anyone vested after June 30, 2010 or hired after June 30, 2010 the maximum percentage is $40 \%$ (for a disability retiree having 18 years or more credited years of service).

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A review of all disability retirees is conducted by the TCERS Board of Trustees each August, at which time disability retirees must submit medical proof that they remain disabled. This requirement for the annual disability review ends when the retiree reaches age 62 .

Surviving Spouse - As of November 1, 2000, a surviving spouse is eligible to receive $70 \%$ of the retirement benefit of a vested, deceased employee who was retired, or who had reached the Rule of 80 . If the vested employee had not reached the age of 62 or attained the Rule of 80 , the surviving spouse can either start receiving full retirement benefits when their spouse would have reached the age of 62 or attained the Rule of 80 , or start receiving retirement benefits at a reduced percentage calculated by an actuarial formula when their spouse would have reached the age of 55 .

As of July 1, 2010, a surviving spouse of a member who was not vested as of June 30, 2010 or was hired after June 30, 2010 is eligible to receive $67 \%$ of the retirement benefit to which the employee/retiree was entitled.

For employees hired after June 30, 2017, a surviving spouse is eligible to receive $67 \%$ of the retirement benefit of a vested, deceased employee who was retired, or who had reached the Rule of 90 . If the vested employee had not reached the age of 65 or attained the Rule of 90 , the surviving spouse can either start receiving full retirement benefits when their spouse would have reached the age of 65 or attained the Rule of 90 , or start receiving retirement benefits at a reduced percentage calculated by an actuarial formula when their spouse would have reached the age of 55 .

Reduced Benefits - There is a reduced benefit available to employees who have attained age 55 with at least five years of credited service at an actuarially reduced percentage from the normal rate at age 62 , or at age 65 if hired after June 30, 2017.

Contributions - In accordance with Title 19 OSA 954 of the Oklahoma Statutes, contribution rates as set by the Board are applied to all full-time base salaries and wages and the resulting contributions are credited to the pension fund on a monthly basis. Effective July 1, 2007, the Board of County Commissioners and the Board of Trustees approved a resolution changing the employer contribution rate to $12 \%$, while employees contribute $\$ 1$ per year. Effective July 1, 2010, the Board of County Commissioners and the Board of Trustees approved a resolution changing the employer contribution rate to $14 \%$ and the employee-member contribution rate to five basis points ( $0.05 \%$ ) of the employee's base salary. Effective July 1, 2012, the employee contribution rate changed to $0.25 \%$ of the base salary and for the employee contributions to be on a pre-tax basis. On July 1, 2013, the employee's contribution rate increased to $1 \%$ of the base salary. On January 1, 2016, the employee's contribution rate increased to $1.5 \%$ of the base salary and effective July 1, 2016, the employee's contribution rate increased to $2 \%$. Additionally, the Board of Trustees approved a resolution to increase the employee contribution to $2.5 \%$ effective July 1, 2017.

Beginning July 1, 2007, the total employer and employee contributions shall not exceed sixteen and onehalf percent $(16.5 \%)$ of the monthly compensation of each member. The appropriation for the fiscal year ending June 30, 2008 can be raised to thirteen and one-half percent ( $13.5 \%$ ), for the fiscal year ending June 30,2009 can be raised to fourteen and one-half percent (14.5\%), for the fiscal year ending June 30, 2010 can be raised to fifteen and one-half percent ( $15.5 \%$ ), and for the fiscal year ending June 30, 2011 and each year thereafter, can be raised to sixteen and one-half percent (16.5\%), as permitted by Title 19 O.S. 2007, Section 954, as amended. Contributions made for fiscal year ended June 30, 2022 were $\$ 10,725,763$ for Tulsa County and $\$ 2,203,648$ for TCCHD.

Title 19 O.S. 2019, Section 954 as amended became effective on July 1, 2019, and this amendment increased the monthly contribution rate of the monthly total employer and employee contributions by two

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022
percent $(2 \%)$ to eighteen and one-half percent $(18.5 \%)$. Consequently, the County increased the employer monthly contribution rate to $15 \%$ on July 1, 2019. The employee contribution rate was raised to $3.5 \%$ on January 1, 2020.

## Actuarial Assumptions

Key assumptions used in the plan's actuarial valuation as of the June 30, 2021 measurement date were:

| Discount Rate | $6.00 \%$ |
| :--- | ---: |
| Long-term expected rate of return | $6.00 \%$ |
| Valuation date | July 1,2021 |
| Measurement date | June 30, 2021 |
| Inflation | $2.50 \%$ |
| Salary increase including inflation | $5 \%$ grade down to $2.5 \%$ |
| Mortality | RP-2014 Mortality for |
|  | Employees, Healthy |
|  | Annuitants, and Disabled |
| Annuitants with generational |  |
| projection from 2006 |  |

The actuarial assumptions that determined the total pension liability as of June 30,2021 were based on the results of an actuarial experience study for the period July 1, 2012 to June 30, 2017.

## Discount Rate

The discount rate used to measure the total pension liability was $6.00 \%$. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at the actuarially determined contribution amount. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the longterm expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The net pension liability of the plan is calculated using the discount rate of $6.00 \%$. The total net pension liability would increase to $\$ 197,437,546$ if it were calculated using a discount rate that is one percentage point lower ( $5.00 \%$ ) and would decrease to $\$ 79,869,728$ if the rate were increased one percentage point higher ( $7.00 \%$ ) than the current rate.

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022

|  | $1 \%$ Decrease <br> (5.00\%) | $\begin{gathered} \text { Current } \\ \text { Discount Rate } \\ (6.00 \%) \\ \hline \end{gathered}$ |  | $\begin{gathered} 1 \% \\ \text { Increase } \\ (7.00 \%) \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: |
| County's net pension liability | \$ 163,873,164 | \$ 110,215,585 | \$ | 66,291,874 |
| TCCHD's net pension liability | 33,564,382 | 22,574,276 |  | 13,577,854 |
| Total net pension liability | \$ 197,437,546 | \$ 132,789,861 | \$ | 79,869,728 |

## Long-term Expected Rate of Return

The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions are per the actuary's investment consulting practice as of June 30, 2021. Actual long-term historical results achieved by TCERS were also considered.

| Asset Class | Target <br> Allocation | Long-term <br> Expected <br> Arithmetic <br> Rate of Return |
| :---: | :---: | :---: |
| US Core Fixed Income | 18.75\% | 1.37\% |
| US Intermediate Bonds | 8.75\% | 0.94\% |
| US High Yield Bonds | 7.50\% | 3.95\% |
| US Large Caps | 17.50\% | 5.15\% |
| US Mid Caps | 25.00\% | 5.71\% |
| Foreign Developed Equity | 12.50\% | 6.27\% |
| Private Real Estate Property | 5.00\% | 4.62\% |
| Master Limited Partnerships | 5.00\% | 6.48\% |
| Assumed Inflation - Mean |  | 2.50\% |
| Assumed Inflation - Standard Deviation |  | 1.16\% |
| Long-Term Expected Rate of Return |  | 6.00\% |
| 20 Year Rate of Return, net of expenses |  | 6.90\% |

## Pension Plan Fiduciary Net Position

The pension plan's fiduciary net position has been determined on the same basis used by the pension plan. Detailed information about the pension plan's fiduciary net position and other information is available in the separately issued, stand-alone financial report of TCERS, which can be obtained from Tulsa County at 218 West $6^{\text {th }}$ Street, Tulsa, Oklahoma 74119 or online at www.tulsacounty.org.

## Method Used to Value Investments

Investments are reported at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Many factors are considered in arriving at that value. Corporate bonds are valued based on yields currently available on comparable securities of issuers with similar credit ratings. Approximately 17\% of the net position restricted

Tulsa County, Oklahoma
Notes to the Financial Statements
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for pension benefits at June 30, 2022 was invested in U.S. Government and Agency obligations. TCERS has no investments in stocks and bonds of any commercial or industrial organization whose fair value equals $5 \%$ or more of TCERS's assets available for benefits.

## Deferred Inflows, Deferred Outflows, and Pension Expense

For the year ended June 30, 2022, pension expense of $\$ 24,137,259$ for Tulsa County and $\$ 4,943,776$ for TCCHD was recognized. At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferred Outflows of Resources |  |  |  | Deferred Inflows of Resources |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Tulsa County |  | TCCHD | Total | Tulsa County | TCCHD | Total |
| Difference between expected and actual experience | \$ 2,481,288 | \$ | 508,216 | \$ 2,989,504 | \$ $(2,397,038)$ | \$ (490,960) | \$ (2,887,998) |
| Changes of assumptions | 30,898,040 |  | 6,328,514 | 37,226,554 | - | - | - |
| Change in proportion | 1,367,087 |  | - | 1,367,087 | $(444,704)$ | $(922,383)$ | $(1,367,087)$ |
| Contributions during the measurement period | 86,153 |  | - | 86,153 | $(83,136)$ | $(34,263)$ | $(117,399)$ |
| Contributions subsequent to the measurement date | 10,725,763 |  | 2,203,648 | 12,929,411 | - | - | - |
| Net difference between projected and actual earnings on pension plan investments | - |  | - | - | $(21,077,133)$ | $(4,317,003)$ | $(25,394,136)$ |
| Total | \$45,558,331 |  | 9,040,378 | \$54,598,709 | \$(24,002,011) | $\underline{\text { \$(5,764,609) }}$ | \$(29,766,620) |

Deferred outflows of resources related to pensions resulting from County and TCCHD contributions subsequent to the measurement date, of $\$ 12,929,411$, will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year ended June 30 | Tulsa County | TCCHD | Total |
| :---: | :---: | :---: | :---: |
| 2023 | \$10,333,151 | \$ 1,807,141 | \$12,140,292 |
| 2024 | 8,409,584 | 1,366,481 | 9,776,065 |
| 2025 | 888 | $(376,939)$ | $(376,051)$ |
| 2026 | $(7,878,803)$ | $(1,724,561)$ | $(9,603,364)$ |

## O. Other Post-Employment Benefits (OPEB)

## Post-Employment Health Plan (PEHP)

## Administration and Plan Provisions

Post-Employment Health Plan or PEHP is a defined contribution OPEB arrangement that is a trust, which does not meet the criteria per GASB 84 and GASB 97 to be reported as a fiduciary fund, that is administered by the Bank of Oklahoma. The Tulsa County Board of County Commissioners (BOCC) signed the participation agreement that established PEHP, on May 27, 1997. PEHP is designed to assist Tulsa County employees offset the ever-increasing burden of post- employment medical expenses. PEHP, which began on July 1, 1997, establishes an investment account for each qualified Tulsa County employee to help pay future medical expenses and is a separate benefit from Employees' Retirement System of Tulsa County (TCERS) or from the Section 457 deferred compensation program. PEHP, which contains two sub-accounts-a Universal Reimbursement Account and an Insurance Premium Reimbursement Account, is funded entirely by contributions from Tulsa County (employee contributions are not allowed). Tulsa County, Tulsa County Court Fund, Tulsa County Law Library, Tulsa Area Emergency Management

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022
Agency, Tulsa County Public Facilities Authority, and Drainage District \#12 currently contribute monthly $\$ 40$ per employee to the Universal Reimbursement Account and $2 \%$ of each employee's salary to the Premium Reimbursement account. The Tulsa City/County Health Department elected to participate only in the Premium Reimbursement account and contributes $1 \%$ of each employee's salary each month. The BOCC can amend or alter the contribution amount or rate at any time. All administrative charges are paid by Tulsa County. These two sub-accounts provide tax-free return on investment and tax-free payment of medical costs after separation from County employment. Each participating employee has the flexibility to direct both the investments inside his/her account and the distribution of benefits upon separation from County employment. These funds may not be withdrawn by the employee until their employment with Tulsa County has ceased.

Due to the structure of the PEHP, there is no liability at fiscal year-end, and the amount of OPEB expense is equal to the amount of contributions for the fiscal year of $\$ 2,169,988$.

## Participants

The following organizations and departments participate in PEHP:

```
Tulsa County
Tulsa County Court Fund
Tulsa County Law Library
Tulsa Area Emergency Management Agency (civil defense)
Tulsa City/County Health Department
Tulsa County Public Facilities Authority (fairgrounds)
Tulsa County Drainage District #12
```

Membership is available in PEHP for all regular, full time employees of the participants listed above.

## Number of Participants and Contributions

As of June 30, 2022, the number of participants and total contributions made into PEHP for fiscal year 2022 is shown below:

| Organization | Number of Participants | Amount <br> Contributed |  |
| :---: | :---: | :---: | :---: |
| Tulsa County | 1,166 | \$ | 2,027,688 |
| Tulsa County Court Fund | 43 |  | 76,258 |
| Tulsa County Law Library | 2 |  | 3,151 |
| Tulsa Area Emergency Management Agency | 4 |  | 6,987 |
| Tulsa County Public Facilities Authority | 28 |  | 47,654 |
| Tulsa County Drainage District \#12 | 5 |  | 8,250 |
| Total | 1,248 | \$ | 2,169,988 |

# Tulsa County, Oklahoma <br> Notes to the Financial Statements 

June 30, 2022

## P. Fund Balance/Net Position

The following table shows the fund balance classifications as shown on the Governmental Funds Balance Sheet in accordance with GASB Statement No. 54:

|  | Major Special Revenue Funds |  |  |  |  | Major Special <br> Revenue <br> Fund - IA | Major Capital <br> Projects Fund IA | Major <br> Debt Service <br> Fund - IA | Other Special <br> Revenue Funds | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | General Fund | County <br> Highway Fund | Special Projects Fund | Sales Tax Fund | County Contribution Fund |  |  |  |  |  |
| Nonspendable for: |  |  |  |  |  |  |  |  |  |  |
| Highway materials inventory | \$ | \$ 961,623 | \$ - | \$ | \$ | \$ | \$ - | \$ | \$ | \$ 961,623 |
| Restricted for: |  |  |  |  |  |  |  |  |  |  |
| Ad valorem receipt, land records, levy maintenance, grants, and courts | - | - | 113,658,388 | - | - | - | - | - | 20,763,043 | 134,421,431 |
| Sheriff operations | - | - | - | - | - | - | - | - | 8,262,988 | 8,262,988 |
| Jail operations | - | - | - | - | 11,487,850 | - | - | - | - | 11,487,850 |
| Juvenile detention and juvenile courts | - | - | - | - | - | - | - | - | 4,742,409 | 4,742,409 |
| Parks projects and maintenance | - | - | - | - | - | - | - | - | 3,594,419 | 3,594,419 |
| Highway and bridge projects and maintenance | - | 9,262,793 | - | - | - | - | - | - | - | 9,262,793 |
| Judgments | - | - | - | - | - | - | - | - | 334,711 | 334,711 |
| 4-To-Fix II Courthouse \& Juvenile Center capital projects | - | - | - | - | - | - | - | - | 851,224 | 851,224 |
| 4-To-Fix II Parks capital projects | - | - | - | - | - | - | - | - | 315,736 | 315,736 |
| 4-To-Fix II Highway capital projects | - | - | - | - | - | - | - | - | 3,061,572 | 3,061,572 |
| TCIA debt service | - | - | - | - | - | - | - | 1,788,866 | - | 1,788,866 |
| TCIA 2016 Vision Tulsa County capital projects | - | - | - | - | - | 11,024,710 | - | - | - | 11,024,710 |
| TCIA 2016 Vision Tulsa County debt service | - | - | - | - | - | 2,801,634 | - | - | - | 2,801,634 |
| TCIA Juvenile Justice Center capital project | - | - | - | - | - | 4,093,419 | - | - | 1,732,045 | 5,825,464 |
| TCIA Juvenile Justice Center debt service | - | - | - | - | - | 6,625,941 | - | - | - | 6,625,941 |
| TCIA capital projects | - | - | - | - | - | - | 14,236,852 | - | - | 14,236,852 |
| Sub-total Restricted | - | 9,262,793 | 113,658,388 | - | 11,487,850 | 24,545,704 | 14,236,852 | 1,788,866 | 43,658,147 | 218,638,600 |
| Committed to: |  |  |  |  |  |  |  |  |  |  |
| Unallocated interest, use \& sales tax, Risk management, Jail operations \& TCIA General fund | - | - | - | 1,575,128 | 5,199,199 | - | - | - | 19,315,122 | 26,089,449 |
| Sub-total Committed | - | - | - | 1,575,128 | 5,199,199 | - | - | - | 19,315,122 | 26,089,449 |
| Assigned: |  |  |  |  |  |  |  |  |  |  |
| General Government encumbrances | 1,474,627 | - | - | - | - | - | - | - | - | 1,474,627 |
| Public Safety encumbrances | 657,177 | - | - | - | - | - | - | - | - | 657,177 |
| Health \& Welfare encumbrances | 277,907 | - | - | - | - | - | - | - | - | 277,907 |
| Education encumbrances | 33,247 | - | - | - | - | - | - | - | - | 33,247 |
| Culture \& Recreation encumbrances | 5,633 | - | - | - | - | - | - | - | - | 5,633 |
| Roads and Highways encumbrances | 1,852,946 | - | - | - | - | - | - | - | - | 1,852,946 |
| Supplement to FY2022 budget | 17,851,854 | - | - | - | - | - | - | - | - | 17,851,854 |
| Sub-total Assigned | 22,153,391 | - | - | - | - | - | - | - | - | 22,153,391 |
| Unassigned: |  |  |  |  |  |  |  |  |  |  |
| Resources available for any purpose | 26,435,536 | - | - | - | - | - | - | - | - | 26,435,536 |
| Total Fund Balance | $\underline{\text { \$48,588,927 }}$ | \$ 10,224,416 | \$ 113,658,388 | \$ 1,575,128 | \$ 16,687,049 | \$ 24,545,704 | \$ 14,236,852 | \$ 1,788,866 | \$ 62,973,269 | \$ 294,278,599 |

## Note IV. Risk Management

The County's risk-management activities are all recorded in the Risk Management Fund. The workers' compensation claims are administered in this separate, nonmajor Special Revenue Fund for financial reporting purposes.

Oklahoma law requires all county employees be covered by a liability bond. The County Treasurer is covered by a liability bond in the amount of $\$ 300,000$. The County Clerk is covered by a liability bond in the amount of $\$ 50,000$. Each employee of the County Treasurer's office is covered by a liability bond in the amount of $\$ 50,000$. All other county employees are bonded at $\$ 5,000$ each. The Oklahoma Tort Claims Act limits the County's liability for tort claims to $\$ 1,000,000$.

In July 2007, Tulsa County made the decision to become fully self-insured for workers' compensation coverage. Tulsa County purchases services from a third-party claims administrator to review and administer the payment of workers' compensation claims for job related injuries. Tulsa County also purchases stoploss protection in the form of reinsurance from a company specializing in this type of coverage. The reinsurance protects Tulsa County against catastrophic claim losses that might exceed fund reserves. For

## Tulsa County, Oklahoma

Notes to the Financial Statements
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the reinsurance programs, there have been no significant reductions in insurance coverage and the settlement amounts have not exceeded the insurance coverage for the current or the three prior years.

Reported judgments (tort liability) are principally funded through property taxes over a three-year period. Taxes collected are recorded in the Debt Service Fund, with the exception of those amounts associated with workers' compensation judgments, which are recorded in the Risk Management Fund. The Risk Management Fund receives transfers from the General Fund and Special Revenue Funds to pay for insurance, claims, claim reserves and administrative costs of the program. The workers' compensation judgments include lump-sum judgments which are paid in full at the time of judgment and long-term installment judgments which are payable in installments. During fiscal year 2022, an actuarial valuation was performed to determine the incurred but not reported (IBNR) liability for claims incurred since July 1, 2007. The total estimated claims liability for fiscal year 2022 was $\$ 1,604,888$. When converting to the entity-wide statements and the full accrual basis of accounting, the fund balance of the Risk Management Fund is replaced with a current liability representing the claims expected to be paid within the next fiscal year and then a long-term liability representing the projected future medical benefits expected to be paid to claimants based on a projected payout schedule discounted back to the current period. Changes in the claims liability from July 1, 2019 through June 30, 2022 are as follows:

| Claims liability, June 30, 2019 | \$ | 1,530,767 |
| :---: | :---: | :---: |
| Claims incurred |  | 929,457 |
| Claims paid |  | $(524,425)$ |
| Claims liability, June 30, 2020 | \$ | 1,935,799 |
| Claims incurred |  | 1,046,072 |
| Claims paid |  | $(875,466)$ |
| Claims liability, June 30, 2021 | \$ | 2,106,405 |
| Claims incurred |  | 370,491 |
| Claims paid |  | $(872,008)$ |
| Claims liability, June 30, 2022 | \$ | 1,604,888 |

## Note V. Contingent Liabilities

## Federal Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time. Although, the government expects such amounts, if any, to be immaterial.

## Litigation

The government is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Tulsa County District Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the government.

## Tulsa County, Oklahoma

Notes to the Financial Statements
June 30, 2022

## Note VI. Commitments

## Encumbrances

The County has the following outstanding encumbrances as of June 30, 2022. The encumbrances in all funds except the General Fund are already reported as a component of committed or restricted fund balance. The General Fund encumbrances are assigned through the purchasing process.

|  | Assigned | Committed |  | Restricted |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Fund: |  |  |  |  |  |  |
| General government | \$1,474,627 | \$ | - | \$ | - | \$ 1,474,627 |
| Public safety | 657,177 |  | - |  | - | 657,177 |
| Health and welfare | 277,907 |  | - |  | - | 277,907 |
| Education | 33,247 |  | - |  | - | 33,247 |
| Culture and recreation | 5,633 |  | - |  | - | 5,633 |
| Roads and highways | 1,852,946 |  | - |  | - | 1,852,946 |
| Sub-total General fund encumbrances | 4,301,537 |  | - |  | - | 4,301,537 |
| Highway fund | - |  | - |  | 1,775,598 | 1,775,598 |
| Special Projects fund | - |  | - |  | 1,436,593 | 1,436,593 |
| County Contribution fund | - |  | - |  | 791,444 | 791,444 |
| Other governmental funds | - |  | - |  | 2,233,272 | 2,233,272 |
| Total encumbrances | \$4,301,537 | \$ | - | \$ | 6,236,907 | \$10,538,444 |

## Construction Contracts

At June 30, 2022, Tulsa County had the following construction projects outstanding:
Tulsa County Industrial Authority

$$
\begin{array}{cc}
\$ & 5,358,258 \\
\hline \$ & 5,358,258 \\
\hline \hline
\end{array}
$$

## Note VII. Tax Abatements

The County is subject to ad valorem tax abatements granted by the State of Oklahoma in accordance with the Oklahoma Constitution, Article X Section 6B for qualifying manufacturing concerns.

Under this program, a five-year ad valorem tax exemption exempts all real and personal property that is necessary for the manufacturing of a product and facilities engaged in research and development which meet the requirements set by the Oklahoma Constitution and statutes. In exchange for the five-year exemption, qualifying manufacturing concerns must incur investment costs of $\$ 250,000$ or more for construction, acquisition, or expansion of a manufacturing facility. In addition, there are general minimum payroll requirements that must be met and qualifying manufacturing concern must offer basic health benefit plan to all full-time employees within 180 days of employment.

The County had \$2,123,261 of ad valorem taxes abated under this program for the fiscal year ended June 30, 2022.

The State has an Ad Valorem Reimbursement Fund in accordance with Title 62 O.S. Section 193 that is used to reimburse the County for the loss of revenue. Contributions to this Fund come from a dedicated tax stream comprised of one percent of net state personal and corporate income tax revenues. The County

Tulsa County, Oklahoma
Notes to the Financial Statements
June 30, 2022
received $\$ 0$ during fiscal year 2022 and has an outstanding, unpaid claim of $\$ 2,123,261$ of reimbursement from the State as of June 30, 2022.

## Note VIII. Related Party Transactions

## Public Facilities Authority

The County provides, at its cost, certain printing and office supplies to the Public Facilities Authority, which are used for administrative purposes. During the year ended December 31, 2021, the Authority paid the County approximately $\$ 14,000$ for these items. In addition, the Authority uses the County computer facilities at no cost to the Authority.

## Tulsa County Industrial Authority

The Industrial Authority has issued debt obligations for the benefit of Tulsa County and the Tulsa CityCounty Health Department to construct facilities. The Authority received payments from these entities totaling $\$ 1,271,232$ for the year ended June 30, 2022, which corresponded to the debt service payments due on the related debt. The Authority has recognized notes payable receivables from the benefiting party as follows:

|  | 2022 |
| :--- | ---: |
| Tulsa City-County Health Department7,862,500 <br> Tulsa County <br>  <br>  <br>  <br> $9,250,828$ |  |

During 2022, capital outlay for designated projects for Tulsa County was $\$ 11,493,455$.
During the fiscal year excess sales tax from the Juvenile Justice Special Revenue Fund was transferred in the amount of $\$ 2,211,636$ to the County for the operational needs of the Juvenile Justice Center. This transfer was made in accordance with the sales tax ballot, and similar transfers will likely occur until the sales tax expires in July 2029.

## Tulsa County Criminal Justice Authority

The jail is operated by the Tulsa County Sheriff's office in accordance with the authority given it by state statutes. As such, the Tulsa County Criminal Justice Authority has no employees and has no liability for the employee benefits. Detention personnel and deputies/management are provided by Tulsa County employees and the Tulsa County Criminal Justice Authority reimburses the County for these costs.

Funding from Tulsa County provides the principle source of revenues for the operations of the Tulsa County Criminal Justice Authority. This funding consists primarily of sales taxes collected by the County for the operations of the Authority.

The Authority and Tulsa County entered into an Interlocal Cooperative Jail Financing Agreement effective July 1, 2015. The agreement changes how revenues and expenses are divided between the two parties. The Authority will now be depositing, expending, and accounting for the restricted quarter-penny sales tax, other Authority revenue, and Authority grant revenue. All other jail-related revenues and expenses will be administered by Tulsa County.

Tulsa County, Oklahoma

Notes to the Financial Statements
June 30, 2022

The Authority purchases vehicles used for the operations of the jail facility and these assets are accounted for by Tulsa County. Vehicles used in the transporting of prisoners are included as part of the common fleet of vehicles maintained by Tulsa County. The Authority purchased 16 vehicles in FY22.

## Tulsa County Juvenile Justice Trust Authority

There are no related party transactions for fiscal year 2022.

## Note IX. Unrestricted Net Position-Tulsa County Industrial Authority

Unrestricted net position of the Tulsa County Industrial Authority for the entity-wide statements consists of:

Net position available for future operations
Amount to be provided by future sales tax collection for retirement of revenue bonds Unrestricted deficit

| 2022 | 2021 |
| :---: | :---: |
| 1,466,665 | \$ 1,330,545 |
| $(51,345,011)$ | $(55,600,494)$ |
| \$ (49,878,346) | \$ (54,269,949) |

The Authority has been given the responsibility of providing the accounting and financing for the Vision 2025 sales tax initiative. Most of the capital assets constructed with the proceeds of the revenue bonds are transferred to other governmental units while the related debt has been retained in the Authority. Three of those projects have been retained and long-term agreements were made with beneficiary.

The conduit debt operation of the Authority has generated the net position available for future operations that are recorded as part of the committed fund balance in the TCIA's general fund.

## Note X. Jail Operations

Since July 1, 2005 when the Tulsa County Sheriff's Department began managing the operations of the jail in accordance with the authority granted it by state statutes, the Tulsa County Criminal Justice Authority and the Sheriff's Department have annually agreed upon a budget for operating the jail. The budget is approved by the Authority's Board of Trustees. For the year ended June 30, 2022, the agreed-upon costs to operate the jail totaled $\$ 46,737,904$ of which Tulsa County's portion was $\$ 18,422,125$.

## Note XI. Subsequent Events

Tulsa County has evaluated subsequent events through April XX, 2023, the date which the financial statements were available to be issued.

As previously mentioned, the TCPFA paid off the $\$ 502,355$ remaining principal balance of its note payable during calendar year 2022. Since this information was known prior to the release of this report, for relevancy purposes, the impact of this transaction is thus reflected in the notes for the note payable outstanding.

## Required Supplementary Information

Tulsa County, Oklahoma
Required Supplementary Information General Fund
Budgetary Comparison Schedule (Budgetary Basis)
For the Year Ended June 30, 2022

|  | Budgeted Amounts |  |  |  | Actual <br> Amounts |  | Variance with Final Budget |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Original |  | Final |  |  |  |  |  |
| Beginning fund balance | \$ | 26,444,384 | \$ | 26,444,384 | \$ | 31,899,126 | \$ | 5,454,742 |
| Revenues: |  |  |  |  |  |  |  |  |
| Ad valorem taxes |  | 60,694,525 |  | 60,694,525 |  | 69,000,219 |  | 8,305,694 |
| Other taxes |  | 3,259,400 |  | 3,259,400 |  | 4,827,771 |  | 1,568,371 |
| Charges for services |  | 3,066,000 |  | 3,066,000 |  | 4,307,135 |  | 1,241,135 |
| Intergovernmental revenues |  | 333,800 |  | 333,800 |  | 385,014 |  | 51,214 |
| Interdepartmental revenues |  | 370,742 |  | 370,742 |  | 340,411 |  | $(30,331)$ |
| Salaries reimbursements |  | 26,400 |  | 26,400 |  | 23,652 |  | $(2,748)$ |
| Miscellaneous revenues |  | 1,203,976 |  | 1,203,976 |  | 1,460,229 |  | 256,253 |
| Investment income |  | 475,000 |  | 475,000 |  | 567,914 |  | 92,914 |
| Total revenues |  | 69,429,843 |  | 69,429,843 |  | 80,912,345 |  | 11,482,502 |
| Expenditures: |  |  |  |  |  |  |  |  |
| General government |  | 50,891,009 |  | 53,236,911 |  | 42,077,938 |  | 11,158,973 |
| Public safety |  | 14,924,632 |  | 16,569,162 |  | 14,612,689 |  | 1,956,473 |
| Health and welfare |  | 8,412,607 |  | 8,295,408 |  | 6,429,146 |  | 1,866,262 |
| Culture and recreation |  | 6,467,075 |  | 6,471,368 |  | 5,860,049 |  | 611,319 |
| Education |  | 463,364 |  | 504,194 |  | 456,006 |  | 48,188 |
| Roads and highways |  | 2,059,011 |  | 2,959,989 |  | 1,023,730 |  | 1,936,259 |
| Debt Service - Principal |  | 69,573 |  | 69,573 |  | 69,573 |  | - |
| Debt Service - Interest |  | 6,518 |  | 6,518 |  | 6,518 |  | - |
| Capital Outlay |  | 1,596,332 |  | 5,237,337 |  | 1,159,273 |  | 4,078,064 |
| Total expenditures |  | 84,890,121 |  | 93,350,460 |  | 71,694,922 |  | 21,655,538 |
| Excess revenues and beginning fund balances |  |  |  |  |  |  |  |  |
| over (under) expenditures |  | 10,984,106 |  | 2,523,767 |  | 41,116,549 |  | 38,592,782 |
| Other financing sources (uses): |  |  |  |  |  |  |  |  |
| Transfers in |  | 990,000 |  | 12,063,368 |  | 12,573,368 |  | 510,000 |
| Transfers out |  | - |  | $(4,849,988)$ |  | $(4,849,988)$ |  | - |
| Total other financing sources (uses) |  | 990,000 |  | 7,213,380 |  | 7,723,380 |  | 510,000 |
| Excess revenues, beginning fund balance, and other financing sources (uses) over (under) expenditures and other uses | \$ | 11,974,106 | \$ | 9,737,147 |  | 48,839,928 | \$ | 39,102,781 |


| Adjustments to conform with GAAP: | $(245,791)$ |
| :--- | :---: |
| Ad valorem taxes | $(77,078)$ |
| Other taxes | $(88,555)$ |
| Charges for services | 5,907 |
| Intergovernmental revenues | 28,789 |
| Investment income | $(41,854)$ |
| Miscellaneous | $(340,411)$ |
| Intergovernmental revenues | 6,596 |
| Lease Revenue | $(23,652)$ |
| Salaries Reimbursement | 559,652 |
| General government | 81,481 |
| Public safety | 35,678 |
| Health and welfare | 40,208 |
| Education | $(48,192)$ |
| Culture and recreation | $(22,618)$ |
| Roads and highways | 76,091 |
| Debt Service | $(114,184)$ |
| Lease Expenditure | $(199,055)$ |
| Capital Outlay | 192,078 |
| Lease Proceeds | $(76,091)$ |
| Transfers Out | $48,588,927$ |
| Ending fund balance, GAAP Basis | $\$$ |



Only eight fiscal years are presented because 10 -year data is not available.

| 2018 |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: |
| Tulsa County | TCCHD | Total |  |  |
| $\$$ | 8,699 | $\$$ | 1,869 | $\$$ |
|  | 8,941 | 10,568 |  |  |
| $\$$ | $(242)$ | $\$$ | $(7)$ | $\$$ |
| $\$$ | 63,213 | $\$$ | 13,286 | $\$$ |
|  |  | 76,499 |  |  |
|  | $14.14 \%$ | $14.12 \%$ | $14.14 \%$ |  |


| 2019 |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: |
| Tulsa County | TCCHD | Total |  |  |
| $\$$ | 10,168 | $\$$ | 1,993 | $\$$ |
|  | 9,251 | 12,161 |  |  |
| $\$$ | 917 | $\$$ | 141 | $\$$ |
| $\$$ | 66,414 | $\$$ | 13,999 | $\$$ |
|  | $13.93 \%$ | 13,413 |  |  |

Actuarially determined contribution
Contributions in relation to the
actuarially determined contribution
Contribution deficiency (excess)
Covered payroll
Contributions as a percentage of
covered payroll
Actuarially determined contribution
Contributions in relation to the
actuarially determined contribution
Contribution deficiency (excess)
Contribution deficiency (excess)
Covered payroll
Contributions as a percentage of
Note: Only eight fiscal years are presented because 10 -year data is not available.


Tulsa County, Oklahoma
Notes to Required Supplementary Information
June 30, 2022

## Budgetary Comparison Schedule - General Fund

A cash basis of accounting is used to prepare the Budgetary Comparison Schedule. Reconciliation from the cash basis to the modified accrual basis of accounting, which is GAAP, is presented on the face of the schedule.

## Budget Law and Practice

Guidelines for the County Budget Act are set out in Title 19, Section 1410 of Oklahoma Statutes. At least thirty (30) days prior to the beginning of each fiscal year, the county budget board shall complete a budget for each fund of the county for which a budget is required. Each budget shall provide a complete financial plan for the budget year. The budget format shall be as prescribed by the State Auditor and Inspector. The format shall contain at least the following in tabular form for each fund, itemized by department and account within each fund:

1. Actual revenues and expenditures for the immediate prior fiscal year;
2. Estimated actual revenues and expenditures for the current fiscal year; and
3. Estimated revenues and proposed expenditures for the budget year.

The Budget Board of Tulsa County complies with the purpose of the Budget Act, which is to:

1. Establish uniform and sound fiscal procedures for the preparation, adoption, execution and control of budgets;
2. Enable counties to make financial plans for both current and capital expenditures and to ensure that their executive staffs administer their respective functions in accordance with adopted budgets;
3. Make available to public and investors sufficient information as to the financial conditions, requirements and expectations of the county government; and
4. Assist county governments to improve and implement generally accepted accounting principles as applied to governmental accounting, auditing, and financial reporting and standards of governmental finance management.

The legal level of control is that expenditures budgeted in each fund may not exceed the budgeted revenues, including fund balance, for the fund. Once approved the Tulsa County Budget Board may amend the legally adopted budget when unexpected modifications are required in estimated revenues and appropriations.

Budgets are submitted annually in accordance with the budget act. The budgets are prepared on the cash and expenditures/encumbrances basis. Revenues are budgeted in the year receipt is expected; and expenditures, which include encumbrances, are budgeted in the year that the applicable purchase orders are expected to be issued. The General Fund is a major fund with legally adopted annual budgets and the Budgetary Comparison Schedule is reported in Required Supplementary Information. The Visual Inspection Fund and the Debt Service Fund are nonmajor funds with legally adopted annual budgets. The budget and actual financial statements report expenditures when liabilities are due for payment. Unencumbered appropriations for annually budgeted funds lapse at fiscal year-end. Budgets are adopted on a basis consistent with State of Oklahoma legal requirements. Reconciliation from the budgetary basis of accounting to accounting principles generally accepted in the United States of America is presented in

Tulsa County, Oklahoma<br>Notes to Required Supplementary Information

June 30, 2022
the Budgetary Comparison Schedule or the Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual. Other funds do not have annual budgets. Appropriations for these funds are made on a monthly basis, according to the funds available.

In fiscal year 2022, the County Highway Fund, Parks Fund, and Juvenile Detention Fund were accounted for as a cash fund. These funds will no longer have legally adopted budgets and do not have Budgetary Comparison schedules in fiscal year 2022. Cash funds differ from Budgeted funds in one important way: revenue in cash funds must be collected before it can be appropriated to expenditure accounts. The County believes moving these three funds to cash funds more accurately reflect the nature and daily operations of these funds. The Visual Inspection Fund and the Debt Service Fund continue to be nonmajor funds with legally adopted annual budgets.

## Budgetary Control

Each funds' appropriated budget is prepared on a detailed line item basis. Revenues are budgeted by source. Expenditures are budgeted by department and expense type, which constitutes the legal level of control. Expenditures may not exceed appropriations at this level. All budget revisions at this level are subject to authorization by the Department Head and approval by the Budget Board. All budget revisions are subject to final review by the County Budget Board. Revisions to the budget were made throughout the year. There were supplemental appropriations in the General Fund during the fiscal year ending June 30, 2022.

## Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds. Encumbrances outstanding at year-end are reported as assignments of fund balance by purpose in the General Fund and as commitments or restrictions of fund balance in other governmental funds. A detailed schedule of encumbrances by purpose is included in the Notes to the Financial Statements. Encumbrances do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

## Pension/OPEB Plan Assets

In regard to the pension and OPEB plans reflected in the associated schedules, there are no assets accumulated in a trust that meet the criteria as prescribed in GASB codification P22.101 or P52.101 to pay related benefits for the plans.

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# Supplemental Combining and Individual Fund Financial Statements and Schedules 

## Nonmajor Governmental Funds

Tulsa County, Oklahoma<br>Nonmajor Governmental Funds<br>June 30, 2022

Special Revenue Funds
Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. Tulsa County has the following nonmajor special revenue funds:

Risk Management Fund - Established to account for claims, claim reserves, and administrative costs associated with workers' compensation judgments.

Parks Fund - Established to account for revenues collected and expenditures incurred for the operation and maintenance of the County's park system.

Court Clerk Revolving Cash Fund - Established to account for revenues collected and expenditures incurred in the operation of the Court Clerk's office.

Visual Inspection - Established to account for the revaluation of property within Tulsa County. All entities within Tulsa County receive a proportionate share of the revalued property.

Sheriff's Cash - Established to account for the revenues collected and expenditures incurred for the operation of various Sheriff's departments.

County Clerk's Records Management - Established to account for the receipt and expenditure of record preservation fees.

Juvenile Justice Center Fund - Established to account for revenues collected and expenditures incurred in the building of a new Juvenile Justice Center.

Resale Property - Established to account for various revenues collected and expenditures incurred to sell abandoned properties.

Other Special Revenue Funds - A grouping of smaller funds with varying revenue and expenditure types. A few of the more significant funds are the County Clerk's Lien Fee, Drainage District 12, Juvenile Cash Fund, and Treasurer Mortgage Certification Fee.

Debt Service Fund - used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. This debt service fund is used to accumulate resources to make the principal and interest payments on certain general long-term debt of Tulsa County.










Assets
Cash and cash equivalents
Deposit with third party administrator
Accounts receivable
Interest receivable
Ad valorem taxes receivable (net of uncollectible)
Due from other funds
Due from other governments
Total assets
Liabilities, Deferred Inflows and Fund Balances
Liabilities:
Salaries and benefits payable
Accounts payable and accrued liabilities
Unearned revenue
Due to other funds
Total liabilities
Deferred Inflows:
Unavailable revenue
Total deferred inflows
Fund Balances:
Restricted
Committed
Unassigned
Total fund balance
Total liabilities, deferred inflows, and fund balance







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[^2]Tulsa County, Oklahoma
General Fund
Schedule of Revenues - Budget and Actual (Budgetary Basis)
For the year ended June 30, 2022

Tulsa County, Oklahoma
General Fund
Function/Activity - Includes prior year encumbrance carry forward
For the year ended June 30, 2022
Schedule of Appropriations - By Function/Activity - Includes prior year encumbrance carry forward Tulsa County, Oklahoma
General Fund
Function/Activity - Includes prior year encumbrance carry forward
For the year ended June 30, 2022

| Appropriations |  |  |
| :---: | :---: | :---: |
| Original | Supplements \& | Net |
| Budget | Adjustments | Total |





| $\begin{aligned} & \stackrel{\pi}{5} \\ & \stackrel{\rightharpoonup}{6} \end{aligned}$ |  |
| :---: | :---: |
|  | $\infty$ |








 Expenditures







 $\begin{array}{r}\$ 1,058,814 \\ 424,217 \\ 31,752 \\ 8,900 \\ 57,282 \\ 1,500 \\ - \\ \hline 1,582,465 \\ \hline 1,449,069 \\ 659,078 \\ 500 \\ 919,247 \\ 442,250 \\ 40,000 \\ - \\ \hline 3,510,144 \\ \hline\end{array}$ $\begin{array}{r}2,441,469 \\ 1,188,314 \\ 3,894,763 \\ 1,146,793 \\ 6,000 \\ 319,000 \\ - \\ \hline 8,996,339 \\ \hline\end{array}$

Administrative Services

| Capital outlay |
| :--- |
| Contingency |


| Administrative Services |
| :--- |
| $\quad$ Personal services |
| Employee benefits |
| Travel |
| Maintenance and operations |
| Other |
| Capital outlay |
| Contingency |


| Building Operations |
| :--- |
| Personal services |
| Employee benefits |
| Maintenance and operations |
| Other |
| Travel |
| Capital outlay |
| Contingency |

[^3]| page 2 of 7 | Appropriations |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Original <br> Budget |  |  <br> Adjustments |  | Net <br> Total |  |
| Human Resources |  |  |  |  |  |  |
| Personal services | \$ | 662,396 | \$ | - | \$ | 662,396 |
| Employee benefits |  | 238,377 |  | - |  | 238,377 |
| Travel |  | 81,864 |  | $(7,472)$ |  | 74,392 |
| Maintenance and operations |  | 37,890 |  | 13,782 |  | 51,672 |
| Other charges |  | 87,127 |  | 8,716 |  | 95,843 |
| Capital outlay |  | 4,250 |  | 11,009 |  | 15,259 |
| Contingency |  | - |  | - |  | - |
|  |  | 1,111,904 |  | 26,035 |  | 1,137,939 |
| Election Board |  |  |  |  |  |  |
| Personal services |  | 1,375,255 |  | - |  | 1,375,255 |
| Employee benefits |  | 439,631 |  | - |  | 439,631 |
| Travel |  | 46,500 |  | - |  | 46,500 |
| Maintenance and operations |  | 318,820 |  | 99,896 |  | 418,716 |
| Other charges |  | 166,925 |  | 5,333 |  | 172,258 |
| Capital outlay |  | 19,000 |  | 25,000 |  | 44,000 |
| Contingency |  | - |  | - |  | - |
|  |  | 2,366,131 |  | 130,229 |  | 2,496,360 |
| Budget Board |  |  |  |  |  |  |
| Personal services |  | 345,021 |  | (305) |  | 344,716 |
| Employee benefits |  | 119,052 |  | 305 |  | 119,357 |
| Travel |  | 9,908 |  | $(7,349)$ |  | 2,559 |
| Capital outlay |  | 5,000 |  | 595 |  | 5,595 |
| Maintenance and operations |  | 156,600 |  | $(130,995)$ |  | 25,605 |
| Other charges |  | 5,000 |  | 345 |  | 5,345 |
| Contingency |  | - |  | - |  | - |
|  |  | 640,581 |  | $(137,404)$ |  | 503,177 |
| General Government |  |  |  |  |  |  |
| Personal services |  | - |  | - |  | - |
| Employee benefits |  | 115,000 |  | 87,000 |  | 202,000 |
| Travel |  | 12,000 |  | 8,000 |  | 20,000 |
| Maintenance and operations |  | 4,673,658 |  | $(2,471,930)$ |  | 2,201,728 |
| Other charges |  | 1,174,068 |  | $(80,973)$ |  | 1,093,095 |
| Capital outlay |  | 350,000 |  | 13,637 |  | 363,637 |
| Contingency |  | 2,203,846 |  | $(362,000)$ |  | 1,841,846 |
|  | \$ | 8,528,572 | \$ | $(2,806,266)$ | \$ | 5,722,306 |


|  | $\stackrel{\circ}{n}$ | $\mid$ |  |
| :---: | :---: | :---: | :---: |
|  | $\infty$ |  |  |


| $\begin{array}{c}\text { Original } \\ \text { Budget }\end{array}$ |  |
| :---: | ---: |
| $\$$ | 7,500 |
|  | 1,006 |
| 2,100 |  |
|  | - |
| 1,000 |  |
|  | - |
| 11,606 |  |
| 793,793 |  |
| 323,691 |  |
| 11,500 |  |
| 296,720 |  |
| 154,069 |  |
|  | - |
| $1,579,773$ |  | | Assessor |
| :--- |
| Personal services |
| Employee benefits |
| Travel |
| Maintenance and operations |
| Other charges |
| Capital outlay |
| Contingency |
| County Clerk |
| Personal services |
| Employee benefits |
| Travel |
| Maintenance and operations |
| Capital outlay |
| Contingency |







\[
$$
\begin{array}{lr}
\hline & 3,297,912 \\
\hline & 142,488 \\
\hline \$ & 142,488 \\
\hline
\end{array}
$$

\] | Assessor |
| :--- |
| Personal services |
| Employee benefits |
| Travel |
| Maintenance and operations |
| Other charges |
| Capital outlay |
| Contingency |
| County Clerk |
| Personal services |
| Employee benefits |
| Travel |
| Maintenance and operations |
| Capital outlay |
| Contingency |
| Drug Court |
| Maintenance and operations | | Assessor |
| :--- |
| Personal services |
| Employee benefits |
| Travel |
| Maintenance and operations |
| Other charges |
| Capital outlay |
| Contingency |
| County Clerk |
| Personal services |
| Employee benefits |
| Travel |
| Maintenance and operations |
| Capital outlay |
| Contingency |
| Drug Court |
| Maintenance and operations |



Drug Court
Mainten
page 4 of 7

| $\begin{array}{c}\text { Net } \\ \text { Total }\end{array}$ |  |  |  |  |
| ---: | ---: | :---: | :---: | :---: |
| $\$$ | 123,713 |  |  |  |
| 36,540 |  |  |  |  |
| 5,839 |  |  |  |  |$]$







 \begin{tabular}{cr}
\hline $\begin{array}{c}\text { Original } \\
\text { Budget }\end{array}$ <br>
\hline$\$$ \& $\begin{array}{r}118,276 \\
34,526 \\
8,291\end{array}$ <br>
\hline 161,093 <br>
\hline \& - <br>
- <br>
55,000 <br>
14,500 <br>
30,000 <br>
- <br>
\hline 99,500 <br>
\hline

 

\& 652,527 <br>
\& - <br>
\hline \& 652,527 <br>
\hline$\$ 50,877,998$ <br>
\hline
\end{tabular}

| Early Settlement |
| :--- |
| Personal services |
| $\quad$ Employee benefits |
| Maintenance and operations |
|  |
| Public Defender |
| $\quad$ Personal services |
| Employee benefits |
| Maintenance and operations |
| Other charges |
| Capital outlay |
| Contingency |


| River Parks Authority |
| :--- |
| Maintenance and operations |
| TAEMA |
| Maintenance and operations |
| Audit |
| Other charges |
| Contingency |
|  |

page 5 of 7




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0
0
0
0
0
0
0 Expenditures $1 \mid$,



 | Appropriations |  |
| :---: | :---: |
| Supplements \& | Net |
| Adjustments | Total |






| Original |
| :--- |
| Budget |

Budget






| 554,956 |  |
| ---: | ---: |
|  | 239,543 |
|  | 17,960 |
|  | 142,176 |
|  | 105,000 |
|  | - |
| $\$$ | $1,059,635$ |



HEALTH AND WELFARE
Personal services



| $O$ |
| :---: |







page 6 of 7
Pharmacy
Personal services
Travel




| Appropriations |  |  |
| :---: | :---: | :---: |
| Original | Supplements \& | Net |
| \$ 4,082,322 | \$ | \$ 4,082,322 |
| 1,953,351 | - | 1,953,351 |
| 431,402 | 4,293 | 435,695 |
| - | - | - |
| - | - | - |
| 6,467,075 | 4,293 | 6,471,368 |
| 6,467,075 | 4,293 | 6,471,368 |






$$
\begin{array}{r}
738,770 \\
217,781 \\
- \\
1,102,460 \\
\\
\\
\hline- \\
\hline
\end{array}
$$

page 7 of 7

$\underline{\text { Total Culture and Recreation }}$
EDUCATION


## Tulsa County, Oklahoma

Visual Inspection Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Budgetary Basis)
For the Year ended June 30, 2022

|  | Budgeted Amounts |  |  |  | Actual Amounts |  | Variance with <br> Final Budget |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Original |  | Final |  |  |  |  |  |
| Beginning fund balance | \$ | 24,971 | \$ | 24,971 | \$ | 62,302 | \$ | 37,331 |
| Revenues: |  |  |  |  |  |  |  |  |
| Visual Inspection fees |  | 2,843,012 |  | 2,843,012 |  | 2,836,504 |  | $(6,508)$ |
| Total revenue |  | 2,843,012 |  | 2,843,012 |  | 2,836,504 |  | $(6,508)$ |
| Expenditures: |  |  |  |  |  |  |  |  |
| Salaries |  | 1,735,684 |  | 1,607,687 |  | 1,606,868 |  | 819 |
| Employee benefits |  | 769,788 |  | 719,688 |  | 718,535 |  | 1,153 |
| Travel |  | 85,000 |  | 137,460 |  | 95,003 |  | 42,457 |
| Operating expenditures |  | 252,540 |  | 376,904 |  | 296,626 |  | 80,278 |
| Capital outlay |  | - |  | 54,165 |  | 29,909 |  | 24,256 |
| Contingency |  | - |  | - |  | - |  | - |
| Total expenditures |  | 2,843,012 |  | 2,895,904 |  | 2,746,941 |  | 148,964 |
| Excess revenues and beginning fund balance |  |  |  |  |  |  |  |  |
| Other financing sources (uses): |  |  |  |  |  |  |  |  |
| Transfers in |  | - |  | 1,055,718 |  | 1,000,000 |  | $(55,718)$ |
| Transfers out |  | - |  | $(1,000,000)$ |  | $(1,000,000)$ |  | - |
| Total other financing sources (uses) |  | - |  | 55,718 |  | - |  | $(55,718)$ |
| Excess revenues, beginning fund balance, and other financing |  |  |  |  |  |  |  |  |
| sources (uses) over (under) expenditures and other uses | \$ | 24,971 | \$ | 27,797 |  | 151,865 | \$ | 124,068 |
| Adjustments to conform with GAAP: |  |  |  |  |  |  |  |  |
| Ending fund balance, GAAP basis |  |  |  |  | \$ | 83,605 |  |  |

## Tulsa County, Oklahoma

Debt Service Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budgetary Basis)
For the year ended June 30, 2022

|  | Original Budgeted <br> Amounts |  | Final Budgeted Amounts |  | Actual <br> Amounts |  | Variance with Final Budget |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Beginning fund balance | \$ | 342,232 | \$ | 342,232 | \$ | 319,340 | \$ | $(22,892)$ |
| Revenues: |  |  |  |  |  |  |  |  |
| Ad valorem taxes |  | 7,035,172 |  | 7,053,831 |  | 7,047,000 |  | $(6,831)$ |
| Total revenues |  | 7,035,172 |  | 7,053,831 |  | 7,047,000 |  | $(6,831)$ |
| Expenditures: |  |  |  |  |  |  |  |  |
| Debt service |  |  |  |  |  |  |  |  |
| Judgment principal |  | 6,529,942 |  | 6,545,033 |  | 6,545,035 |  | (2) |
| Judgment interest |  | 505,230 |  | 508,797 |  | 498,962 |  | 9,836 |
| Total expenditures |  | 7,035,172 |  | 7,053,831 |  | 7,043,997 |  | 9,834 |
| Excess revenues and beginning fund balance over (under) expenditures | \$ | 342,232 |  | 342,232 |  | 322,343 |  | $(19,889)$ |
| Other financing sources (uses): |  |  |  |  |  |  |  |  |
| Lapsed balance, encumbrance rollforward, misc. |  |  |  | 188,369 |  | - |  | $(188,369)$ |
| Total other financing sources (uses) |  |  |  | 188,369 |  | - |  | $(188,369)$ |
| Excess revenues, beginning fund balance, and other financing sources (uses) over (under) expenditures and other uses |  |  | \$ | 530,601 |  | 322,343 | \$ | $(208,258)$ |

Adjustments to conform with GAAP:
Ad valorem taxes
12,368
Ending fund balance, GAAP basis

| \$ 334,711 |
| :--- |

## Custodial Funds

Fiduciary Funds are used to report assets held in a trustee or fiduciary capacity for others and which therefore cannot be used to support the County's own programs.

Pension Trust Fund - Accounts for the accumulation of resources for pension benefit payments to qualified participants of the Employees' Retirement System of Tulsa County, Oklahoma and the payment of expenses associated therewith.

Custodial Funds - used to report resources held by the County in a purely custodial capacity (assets equal liabilities). Custodial funds typically involve the receipt, temporary investment, and remittance of fiduciary resources to school districts, cities and towns, other agencies, and refunds to taxpayers located in Tulsa County.


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Tulsa County, Oklahoma
Combining Statement of Ficuciary Net Position
Custodial Funds
June 30, 2022






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$$
\begin{aligned}
& \text { Additions: } \\
& \text { Contributions } \\
& \text { Indiviuals } \\
& \text { Other receivable } \\
& \text { Property tax collections ffo } \\
& \text { Ohher taess and fees for o } \\
& \text { Total Additions } \\
& \text { Deductions: } \\
& \text { Payments to individuals } \\
& \text { Payments of property tax } \\
& \text { Administrative expense } \\
& \text { Total deductions } \\
& \text { Net increase (decrease) } \\
& \text { Net position restricted } \\
& \text { Beginning of Year } \\
& \text { End of Year }
\end{aligned}
$$

## STATISTICAL SECTION



TULSA COUNTY, OKLAHOMA
FOR THE YEAR ENDED JUNE 30, 2022

## Statistical Section

This part of Tulsa County's Annual Comprehensive Financial Report presents detailed information as a way to help understand the information in the financial statements, note disclosures, and required supplementary information and what it says about the County's overall financial health.

## Financial Trends

These schedules contain trend information to help the reader understand how the government's financial performance and financial position have changed over time.

## Revenue Capacity

These schedules contain information to help the reader assess the County's most significant revenue sources, ad valorem and sales tax.

## Debt Capacity

These schedules help the reader evaluate the affordability of the County's current level of outstanding debt and the County's ability to issue additional debt in the future.

## Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

## Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant year.



Tulsa County, Oklahoma
Changes in Net Assets/Net Position
Last Ten Years
(accrual basis of accounting)

General Revenues and Other Changes in Net Assets/Net Position


Tulsa County, Oklahoma Governmental Activities - Tax Revenues by Source Last Ten Years
(accrual basis of accounting)

| Year | Property Tax | Sales Tax | Use Tax | Total |
| :---: | :---: | :---: | :---: | :---: |
| 2022 | \$ 85,311,038 | \$ 49,783,633 | \$ 8,199,460 | \$ 143,294,131 |
| 2021 | 86,233,820 | 44,034,231 | 7,203,936 | 137,471,987 |
| 2020 | 76,243,701 | 41,837,875 | 5,984,520 | 124,066,096 |
| 2019 | 70,902,329 | 41,673,574 | 5,089,811 | 117,665,714 |
| 2018 | 66,996,576 | 40,723,916 | 3,622,256 | 111,342,748 |
| 2017 | 63,899,197 | 70,393,699 | 6,092,522 | 140,385,418 |
| 2016 | 61,779,123 | 98,835,747 | 8,296,250 | 168,911,120 |
| 2015 | 58,625,827 | 97,715,736 | 8,346,825 | 164,688,388 |
| 2014 | 57,569,249 | 87,685,315 | 7,333,923 | 152,588,487 |
| 2013 | 56,999,005 | 80,985,048 | 6,082,752 | 144,066,805 |


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Function/Program
Governmental Activities
General government
Public safety
Health and welfare
Culture and recreation
Roads and highways
Total governmental activities
Business-type Activities
Public Facilities Authority
Total business-type activities
Total primary government






Tulsa County, Oklahoma
Fund Balances of Governmental Funds
Last Ten Years
(modified accrual basis of accounting)


$\qquad$









General Fund
Reserved
Unreserved
Restricted
Assigned
Unassigned
Total General Fund

Other Governmental Funds
Reserved
Unreserved
Special Revenue Funds
Debt Service Funds
Nonspendable
Restricted
Committed
Assigned
Unassigned
Total all Other Governmental Funds





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$\begin{array}{r}414,645 \\ - \\ - \\ 58,185,714 \\ (58,679,751) \\ \hline(79,392)\end{array}$
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EXPENDITURES

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$\stackrel{\infty}{N}$
$\stackrel{3}{3}$
$\begin{array}{r}\text { 37,200 } \\ - \\ - \\ 50,171,472 \\ (53,411,495) \\ \hline(3,202,823) \\ \hline(16,980,908)\end{array}$录 *2013 has not been restated for the effect of reclassifying conduit debt issued for Tulsa County and its
discretely presented component unit. See Note III. N. in the Notes to Financial Statements section.
** 2014 beginning fund balance was restated due to 2013 TCIA debt service being restated.

## Tulsa County, Oklahoma <br> General Governmental Tax Revenues by Source Last Ten Years <br> (modified accrual basis of accounting)

| Year | Property Tax | Sales Tax | Use Tax | Total |
| :---: | :---: | :---: | :---: | :---: |
| 2022 | \$ 82,776,578 | \$ 49,783,633 | \$ 8,199,460 | \$ 140,759,671 |
| 2021 | 83,710,904 | 44,034,231 | 7,203,936 | 134,949,071 |
| 2020 | 73,654,342 | 41,837,875 | 5,984,520 | 121,476,737 |
| 2019 | 72,422,577 | 41,673,574 | 5,089,811 | 119,185,962 |
| 2018 | 66,980,267 | 40,723,916 | 3,622,256 | 111,326,439 |
| 2017 | 63,657,218 | 70,393,699 | 6,092,522 | 140,143,439 |
| 2016 | 61,430,610 | 98,835,747 | 8,296,250 | 168,562,607 |
| 2015 | 58,806,055 | 97,715,736 | 8,346,825 | 164,868,616 |
| 2014 | 57,655,269 | 87,685,315 | 7,333,923 | 152,674,507 |
| 2013 | 56,558,294 | 80,985,061 | 6,082,752 | 143,626,107 |

Tulsa County, Oklahoma
Assessed and Estimated Actual Value of Taxable Property

| Fiscal <br> Year |  | Residential Property |  | Commercial Property |  | Agriculture Property | Less: <br> Tax Exempt Property |  | Total Taxable <br> Assessed Value | Total Direct <br> Tax <br> Rate |  | Estimated Actual <br> Taxable <br> Value | Assessed Value as a Percentage of Actual Value |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2022 | \$ | 4,156,754,159 | \$ | 1,948,070,960 | \$ | 5,510,502 | \$ 163,113,567 | \$ | 5,947,222,054 | 11.36 | \$ | 55,548,505,645 | 11.000\% |
| 2021 |  | 3,890,379,551 |  | 1,849,428,357 |  | 5,783,336 | 155,761,828 |  | 5,589,829,416 | 11.35 |  | 52,232,647,673 | 11.000\% |
| 2020 |  | 3,746,049,017 |  | 1,784,141,578 |  | 5,838,759 | 151,762,274 |  | 5,384,267,080 | 10.76 |  | 50,327,539,582 | 11.000\% |
| 2019 |  | 3,630,198,681 |  | 1,691,670,582 |  | 5,791,400 | 148,100,106 |  | 5,179,560,557 | 10.84 |  | 48,433,278,755 | 11.000\% |
| 2018 |  | 3,514,296,059 |  | 1,618,072,629 |  | 5,572,492 | 146,518,470 |  | 4,991,422,710 | 10.34 |  | 46,708,556,182 | 11.000\% |
| 2017 |  | 3,387,578,225 |  | 1,548,205,095 |  | 5,845,504 | 144,720,465 |  | 4,796,908,359 | 10.34 |  | 44,923,898,400 | 11.000\% |
| 2016 |  | 3,275,340,366 |  | 1,484,708,543 |  | 5,752,561 | 144,116,724 |  | 4,621,684,746 | 10.34 |  | 43,325,467,909 | 11.000\% |
| 2015 |  | 3,171,866,055 |  | 1,410,234,465 |  | 6,255,471 | 143,769,160 |  | 4,444,586,831 | 10.32 |  | 41,712,327,191 | 11.000\% |
| 2014 |  | 3,075,788,376 |  | 1,347,175,509 |  | 5,707,903 | 142,286,789 |  | 4,286,384,999 | 10.33 |  | 40,260,652,618 | 11.000\% |
| 2013 |  | 2,992,195,513 |  | 1,278,901,509 |  | 5,687,140 | 140,542,429 |  | 4,136,241,733 | 10.33 |  | 38,879,856,018 | 11.000\% |





 Tulsa County, Oklahoma
Direct and Overlapping Ad Valorem Tax Rates
Last Ten Years
(rate per $\$ 1,000$ of net asse $\stackrel{\infty}{\infty}|\stackrel{\infty}{\infty} \stackrel{t}{\circ}|$





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| 2013 |  |  |  |
| :---: | :---: | :---: | :---: |
| Taxable |  | Rank | \% of Total <br> Assessed <br> Valuation |
|  | Assessed |  |  |
|  | Valuation |  |  |
| \$ | 120,533,197 | 1 | 2.36\% |
|  | 51,712,281 | 2 | 1.01\% |
|  | 45,654,293 | 3 | 0.89\% |
|  | 36,271,492 | 4 | 0.71\% |
|  | 23,050,678 | 7 | 0.45\% |
|  | 30,492,627 | 5 | 0.60\% |
|  | 13,687,614 | 14 | 0.27\% |
|  | 19,949,501 | 9 | 0.39\% |
|  | 29,940,690 | 6 | 0.59\% |
|  | 10,640,618 | 18 | 0.21\% |
|  | 14,845,545 | 11 | 0.29\% |
|  | 14,715,596 | 12 | 0.29\% |
|  | 13,012,359 | 15 | 0.25\% |
|  | 13,815,838 | 13 | 0.27\% |
|  | 10,047,722 | 20 | 0.20\% |
|  | 11,868,768 | 17 | 0.23\% |
|  | 12,229,855 | 16 | 0.24\% |
|  | 20,157,248 | 8 | 0.39\% |
|  | 15,374,291 | 10 | 0.30\% |
|  | 10,385,883 | 19 | 0.20\% |
| \$ | 518,386,096 |  | 10.14\% |

Tulsa County, Oklahoma
Principal Property Taxpayers
Current Year and Nine Years Ago
June 30, 2022

| $\begin{array}{c}\text { Taxable } \\ \\ \\ \\ \\ \text { Assessed } \\ \text { Valuation }\end{array}$ |  |  | Rank |
| :---: | ---: | ---: | ---: | \(\left.\begin{array}{c}\% of Total <br>

Assessed <br>
Valuation\end{array}\right]\)

| Taxpayer |
| :--- |
| Public Service Company of Oklahoma |
| Holly Refining \& Marketing (Formally Sinclair) |
| Oklahoma Natural Gas Company |
| AHS Hillcrest/Tulsa Holdings |
| FC Tulsa OK Landlord LLC/Amazon.com |
| Kimberly Clark |
| Walmart Stores |
| Quik Trip Corp |
| Magellan Pipeline |
| AAON Inc. |
| A T \& T Companies/Services |
| DXC Technology Services LLC |
| Helmerich \& Payne |
| Warren Foundation |
| Nordam Group/East Plan |
| Macy's Logistics LLC |
| Cox Communications |
| Whirlpool Corp |
| Williams Companies |
| St John Hospital |
| M C I (Verizon WorldCom) |
| Green County Energy LLC |
| HP Enterprise Services LLC |
| Woodland Hills Mall |
| Lowe's Home Centers |

Tulsa County, Oklahoma
Property Tax Levies and Collections
Last Ten Fiscal Years

| Fiscal <br> Year <br> Ended <br> June 30, | Taxes Levied for the Fiscal Year |  | Collected within the |  |  | Collections in Subsequent Years | Total Collections to Date |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Fiscal Year | the Levy |  |  |  |  |
|  |  |  |  | Amount | Percentage of Levy |  |  | Amount | Percentage of Levy |
| 2022 | \$ | 94,602,554 | \$ | 89,617,033 | 94.73\% | \$ | \$ | 89,617,033 | 94.73\% |
| 2021 |  | 91,344,965 |  | 87,118,314 | 95.37\% | 2,550,586 |  | 89,668,900 | 98.17\% |
| 2020 |  | 84,206,749 |  | 79,914,687 | 94.90\% | 2,551,909 |  | 82,466,596 | 97.93\% |
| 2019 |  | 81,544,289 |  | 77,842,659 | 95.46\% | 2,127,529 |  | 79,970,188 | 98.07\% |
| 2018 |  | 75,576,544 |  | 72,375,415 | 95.76\% | 2,580,861 |  | 74,956,276 | 99.18\% |
| 2017 |  | 72,927,036 |  | 69,610,481 | 95.45\% | 1,852,914 |  | 71,463,395 | 97.99\% |
| 2016 |  | 70,062,708 |  | 67,335,538 | 96.11\% | 2,426,225 |  | 69,761,763 | 99.57\% |
| 2015 |  | 67,716,251 |  | 64,580,318 | 95.37\% | 1,703,267 |  | 66,283,585 | 97.88\% |
| 2014 |  | 65,878,128 |  | 63,065,115 | 95.73\% | 2,138,046 |  | 65,203,161 | 98.98\% |
| 2013 |  | 64,885,368 |  | 62,231,514 | 95.91\% | 2,008,072 |  | 64,239,586 | 99.00\% |

Source: Tulsa County Treasurer's Records

Tulsa County, Oklahoma Direct and Overlapping Sales Tax Rates

Last Ten Years
$\left.\begin{array}{ccccc}\text { Year } & \begin{array}{c}\text { Tulsa } \\ \text { County }\end{array} & & \begin{array}{c}\text { City of } \\ \text { Tulsa }\end{array} & \end{array} \begin{array}{c}\text { State of } \\ \text { Oklahoma }\end{array}\right]$

Source: Oklahoma Tax Commission

|  |  |
| :---: | :---: |


| Fiscal Year | Population | Tulsa County, Oklahoma <br> Ratio of Net General Obligation Bonded Debt <br> To Assessed Value and Net General Obligation Bonded Debt Per Capita <br> Last Ten Fiscal Years |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |
| 2022 | 672,858 | \$ | 7,251,792,974 | \$ | - | \$ | - | \$ | - |
| 2021 | 669,279 |  | 6,805,671,261 |  | - |  | - |  | - |
| 2020 | 660,479 |  | 6,570,906,774 |  | - |  | - |  |  |
| 2019 | 654,486 |  | 6,322,873,527 |  | - |  | - |  | - |
| 2018 | 650,789 |  | 6,097,646,817 |  | - |  | - |  |  |
| 2017 | 633,420 |  | 5,864,743,980 |  | - |  | - |  |  |
| 2016 | 629,749 |  | 5,656,886,491 |  | - |  | - |  | - |
| 2015 | 626,094 |  | 5,430,169,676 |  | - |  | - |  |  |
| 2014 | 622,600 |  | 5,257,013,073 |  | - |  | - |  | - |
| 2013 | 618,948 |  | 5,111,717,143 |  | - |  | - |  | - |

(1) Net Assessed Value per Tax Roll Report from Tulsa County Assessor's Office (Increment district totals added back into assessment).
2022 Population figure is an estimate.
Tulsa County, Oklahoma
Ratio of Annual Debt Service Expenditures for General Bonded Debt and

 | Total |
| :---: |
| General |
| Governmental |
| Expenditures |
| $\$ 194,811,750$ |
| $267,025,142$ |
| $157,536,514$ |
| $153,384,131$ |
| $149,318,632$ |
| $150,542,955$ |
| $148,667,993$ |
| $173,248,203$ |
| $155,755,834$ |
| $150,651,404$ |



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[^4]Tulsa County, Oklahoma
Computation of Direct and Overlapping Governmental Activities Debt
June 30, 2022

|  | Net <br> Indebtedness |  | Percentage <br> Applicable To <br> Tulsa County (1) | Amount Applicable To Tulsa County |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Direct Debt: |  |  |  |  |  |
| Tulsa County - Capital notes payable | \$ | 695,748 | 100.00\% | \$ | 695,748 |
| Tulsa County - Bonds payable |  | 87,523,273 | 100.00\% |  | 87,523,273 |
| Total Direct Debt |  | 88,219,021 |  |  | 88,219,021 |
| Overlapping Debt: |  |  |  |  |  |
| School Districts: |  |  |  |  |  |
| \#1-Tulsa |  | 283,860,000 | 97.63\% |  | 277,145,606 |
| \#2 - Sand Springs |  | 18,325,000 | 94.52\% |  | 17,321,671 |
| \#3 - Broken Arrow |  | 111,370,000 | 63.94\% |  | 71,208,981 |
| \#4-Bixby |  | 38,825,000 | 99.75\% |  | 38,726,044 |
| \#5 - Jenks |  | 104,395,000 | 98.87\% |  | 103,218,910 |
| \#6-Collinsville |  | 3,590,000 | 85.62\% |  | 3,073,911 |
| \#7-Skiatook |  | 3,415,000 | 15.17\% |  | 518,130 |
| \#8 - Sperry |  | 2,050,000 | 44.15\% |  | 905,058 |
| \#9 - Union |  | 91,850,000 | 100.00\% |  | 91,850,000 |
| \#10 - Berryhill |  | 4,620,000 | 100.00\% |  | 4,620,000 |
| \#11-Owasso |  | 54,840,000 | 68.10\% |  | 37,344,474 |
| \#13-Glenpool |  | 6,295,000 | 100.00\% |  | 6,295,000 |
| \#14-Liberty |  | 1,165,000 | 65.81\% |  | 766,632 |
| \#15-Keystone |  | 825,000 | 69.66\% |  | 574,727 |
| Total School Districts |  | 725,425,000 |  |  | 653,569,144 |

Cities:

| Bixby |  | 67,920,000 | 99.39\% |  | 67,507,055 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Broken Arrow |  | 165,990,000 | 82.45\% |  | 136,862,139 |
| Jenks |  | 34,800,000 | 100.00\% |  | 34,800,000 |
| Sand Springs |  | 18,735,000 | 97.79\% |  | 18,320,938 |
| Sapulpa |  | 28,500,000 | 4.08\% |  | 1,162,113 |
| Tulsa |  | 395,320,000 | 99.13\% |  | 391,898,320 |
| Total Cities |  | 711,265,000 |  |  | 650,550,565 |
| Total Overlapping Debt |  | 1,436,690,000 |  |  | 1,304,119,709 |
| Total Direct and Overlapping |  |  |  |  |  |
| Governmental Activities Debt | \$ | 1,524,909,021 |  | \$ | 1,392,338,730 |

Source: Estimates of Needs and Financial Statements filed in County Clerk's office.
(1) Percentage based on portion of applicable government's assessed valuation which lies in Tulsa County to total valuation of Tulsa County. Percentages are rounded to two decimals.

$$
\begin{aligned}
& \text { Tulsa County, Oklahoma } \\
& \text { Ratio of Outstanding Debt by Type } \\
& \text { Last Ten Years }
\end{aligned}
$$

Note: Details regarding the county's outstanding debt can be found in the notes to the financial statements.
a) See Schedule of Ratios of Net General Bonded Debt To Assessed Values and Net Bonded Debt Per Capita for net assessed value data. b) Per capital debt / per capita income. Population and per capita income data can be found on Schedule of Demographics and Economic Statistics. c) Includes general bonded debt, other governmental activities debt, and business-type activities debt d) Capital leases for the Sheriff's department and Parks department have been reclassified. FY2013 has been restated. See Note III. J. for additional information. e) Renamed as Capital Notes Outstanding due to implementation of GASB 87 in FY22.
Tulsa County, Oklahoma Revenue Bond Coverage
Last Ten Years


Source: Audited financial statements of the Tulsa County Industrial Authority

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| :---: | :---: | :---: | :---: | :---: |


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| $\begin{aligned} & n \\ & \stackrel{n}{n} \end{aligned}$ |  |  | 1\||r |  |
| :---: | :---: | :---: | :---: | :---: |


| $\stackrel{\rightharpoonup}{0}$ |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |



|  | $\stackrel{\infty}{\underset{\sim}{c}}$ | $\begin{gathered} \hat{2} \\ \underset{\sim}{n} \\ \underset{\sim}{n} \\ \underset{\sim}{n} \end{gathered}$ | 2 2 2 0 0 0 $\vdots$ 2 2 | - |
| :---: | :---: | :---: | :---: | :---: |
|  | $\stackrel{\rightharpoonup}{i}$ | $\begin{aligned} & \stackrel{0}{0} \\ & \infty \\ & \underset{0}{0} \\ & \underset{\sim}{1} \\ & \underset{\sim}{2} \end{aligned}$ |  | - |


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| :---: | :---: | :---: | :---: | :---: |



|  | 2022 |
| :--- | ---: |
| Debt limit (1-2) | $\$ 370,594,127$ |
| Total net debt to limit (3) |  |
| Legal debt margin | $\$ 370,594,127$ |
| Total net debt applicable to the limit |  |
| as a percentage of debt limit | $0.00 \%$ |
|  |  |

Sources:

[^5]Tulsa Area

Sources: Tulsa Regional Chamber
Note: The number of employees is an estimate based on data from the Tulsa Regional Chamber

Tulsa County, Oklahoma
Demographic and Economic Statistics
Last Ten Years
(some amounts expressed in thousands of dollars)


Population - FY 2022 from census.gov data
Per Capita Income - Bureau of Economic Analysis for previous calendar year. Median age - City of Tulsa Chamber Economic Development web site. 2020 Tulsa Demographics. Percent of High School Graduates - Tulsa Future Economic Development Data. Unemployment Rate - St. Louis Federal Reserve data for Tulsa (MSA) for June as updated.

Employees' Reitrement System of Tulsa County
Changes in Fiduciary Net Assets/Net Position*
Last Ten Years


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| :---: | :---: |


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*NOTE: Prior to fiscal year 2013, equity presented is "Net Assets". Fiscal year 2013 and after equity presented is "Net Position". Prior years have not been restated.

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\begin{aligned}
& \text { Departments } \\
& \text { Sheriff } \\
& \text { Highways } \\
& \text { Parks } \\
& \text { Health Department } \\
& \text { Public Facilities Authority } \\
& \text { Court Fund } \\
& \text { All Others }
\end{aligned}
$$

Sources: Tulsa County Clerk, Tulsa Health Department and Tulsa Public Facilities Authority
Tulsa County, Oklahoma

$$
\begin{aligned}
& \text { Function/Program } \\
& \text { Roads and Highways } \\
& \text { Bridges } \\
& \text { Signal lights } \\
& \text { Roadways (lane miles) } \\
& \text { Public Safety } \\
& \text { Deputies working patrols } \\
& \text { Culture and Recreation } \\
& \text { Acreage } \\
& \text { Golf courses-18 hole } \\
& \text { Golf courses-18 hole (Par 3) } \\
& \text { Golf - } 3 \text { hole training center } \\
& \text { Lighted tennis courts } \\
& \text { Baseball fields (Youth \& Adult) } \\
& \text { Soccer fields } \\
& \text { Outdoor swimming pools } \\
& \text { Splashpad } \\
& \text { General Government } \\
& \text { Courthouse } \\
& \text { Tulsa County Administration } \\
& \text { Health and Welfare } \\
& \text { Pharmacy } \\
& \text { Emergency shelter }
\end{aligned}
$$



$$
\begin{aligned}
& \text { Function/Program } \\
& \text { Roads and Highways } \\
& \text { Lane miles resurfaced } \\
& \text { Culture and Recreation } \\
& \text { Number of rounds played - } 18 \text { hole } \\
& \text { Number of rounds played - Par } 3 \\
& \text { Number of rounds played - } 3 \text { hole* } \\
& \text { Health and Welfare } \\
& \text { Prescriptions filled } \\
& \text { Filled with recycled medications } \\
& \text { Meals served to residents in shelter } \\
& \text { Public Safety } \\
& \text { Offense Crime Types } \\
& \text { Auto Thefts } \\
& \text { Burglary } \\
& \text { Felonious Assault } \\
& \text { Homicide } \\
& \text { Larceny } \\
& \text { Other Assault } \\
& \text { Rape } \\
& \text { Robbery }
\end{aligned}
$$

* We no longer charge for play; this is an estimated number.

$$
\begin{aligned}
& \text { Tulsa County, Oklahoma } \\
& \text { Operating Indicators by Function/Program } \\
& \text { Last Ten Years }
\end{aligned}
$$

Sources: Information provided from variouse are based on a calendar year, therefore the December 31, 2021 figures are reported for 2022.
The Offense Crime Types numbers

## Appendix of Abbreviations

County..... Tulsa County, Oklahoma
ARPA..... American Rescue Plan Act
BOCC.....Board of County Commissioners
CARES... Coronavirus Aid, Relief, and Economic Security Act
ERA....... Emergency Rental Assistance Program
FEMA......Federal Emergency Management Agency
FY.......... Fiscal year (July 1 through June 30)
GAAP..... Generally Accepted Accounting Principles
GASB...... Governmental Accounting Standards Board
GFOA..... The Government Finance Officers Association of the United States and Canada
MD\&A.... Management's Discussion and Analysis
SA\&I...... State Auditor and Inspector
TCCHD... Tulsa City-County Health Department
TCCJA.... Tulsa County Criminal Justice Authority
TCERS.... Employees' Retirement System of Tulsa County
TCHFA... Tulsa County Home Finance Authority
TCIA...... Tulsa County Industrial Authority
TCJJTA... Tulsa County Juvenile Justice Trust Authority
TCPFA.... Tulsa County Public Facilities Authority


[^0]:    The notes to the financial statements are an integral part of this statement

[^1]:    The notes to the financial statements are an integral part of this statement.

[^2]:    Revenues
    Ad valorem tax
    Other taxes
    Charges for services
    Intergovernmental revenue
    Investment income
    Misecllanous revenue
    Total revenues
    Expenditures
    Current:
    General government
    Public safety
    Health \& welfare
    Culture \& recreation
    Payment to other governments (See Note I.F.)
    Capital outtay
    Capital outlay - 4-To-Fix
    Lease Expenditures:
    Principal
    Interst
    Debt service:
    Principal retirement
    Debt interest
    Total expenditures
    Excess (deficiciency) of revenues over
    (under) expenditures
    Other finanacing sources (uses):
    Lease Proceeds
    Transfers in
    Transfers out
    Total other financing sources (uses)
    Net change in fund balance
    Fund balance, beginning
    Fund balance, ending

[^3]:    Management Information Systems
    Personal services
    Travel
    Maintenance and operations
    Other
    Capital outlay
    Contingency

[^4]:    Note: Restated fiscal year 2015 to exclude TCIA Special Revenue fund

[^5]:    1) Tulsa County Assessor - Net Assessed Valuation
    2) Article 10, Section 26, Oklahoma Constitution - $5 \%$ of Net Assessed Valuation
    3) Article 10, Section 27, Oklahoma Constitution - debt subject to limit
